# Warwickshire County Council



# Statement of Accounts and Annual Governance Statement 2012/2013



Working for Warwickshire

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We would welcome any comments or judgements suggestions you have about this publication. Please contact Virginia Rennie, Corporate Finance and Advice, Resources Group, Warwickshire County Council.

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If this information is difficult to understand, we can provide it in another format, for example, in Braille, in large print, on audiotape, in another language or by talking with you. Please contact Navdip Sodhi on 01926 418174.

# Independent auditor's report to the Members of Warwickshire County Council

#### **Opinion on the Authority financial statements**

We have audited the financial statements of Warwickshire County Council for the year ended 31 March 2013 under the Audit Commission Act 1998. The financial statements comprise the Movement in Reserves Statement, the Comprehensive Income and Expenditure Statement, the Balance Sheet, the Cash Flow Statement and the related notes and include the firefighters' pension fund financial statements comprising the Fund Account, the Net Assets Statement and the related notes 1 to 6. The financial reporting framework that has been applied in their preparation is applicable law and the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2012/2013.

This report is made solely to the members of Warwickshire County Council in accordance with Part II of the Audit Commission Act 1998 and for no other purpose, as set out in paragraph 48 of the Statement of Responsibilities of Auditors and Audited Bodies published by the Audit Commission in March 2010. To the fullest extent permitted by law, we do not accept or assume responsibility to anyone other than the Authority and the Authority's Members as a body, for our audit work, for this report, or the opinions we have formed.

#### Respective responsibilities of the Head of Finance and auditor

As explained more fully in the Statement of the Responsibilities, the Head of Finance is responsible for the preparation of the Statement of Accounts, which include the Authority financial statements, in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom, and for being satisfied that they give a true and fair view. Our responsibility is to audit and express an opinion on the financial statements in accordance with applicable law and International Standards on Auditing (UK and Ireland). Those standards require us to comply with the Auditing Practices Board's Ethical Standards for Auditors.

#### Scope of the audit of the financial statements

An audit involves obtaining evidence about the amounts and disclosures in the financial statements sufficient to give reasonable assurance that the financial statements are free from material misstatement, whether caused by fraud or error. This includes an assessment of: whether the accounting policies are appropriate to the Authority's circumstances and have been consistently applied and adequately disclosed; the reasonableness of significant accounting estimates made by the Head of Finance; and the overall presentation of the financial statements. In addition, we read all the financial and non-financial information in the explanatory foreword to identify material inconsistencies with the audited financial statements. If we become aware of any apparent material misstatements or inconsistencies we consider the implications for our report.

#### **Opinion on financial statements**

In our opinion the financial statements:

- give a true and fair view of the financial position of Warwickshire County Council as at 31 March 2013 and of its expenditure and income for the year then ended; and
- have been properly prepared in accordance with the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2012/2013.

#### **Opinion on other matters**

In our opinion, the information given in the explanatory foreword for the financial year for which the financial statements are prepared is consistent with the financial statements.

#### Matters on which we report by exception

We report to you if:

- in our opinion the annual governance statement does not reflect compliance with 'Delivering Good Governance in Local Government: a Framework' published by CIPFA/SOLACE in June 2007;
- we issue a report in the public interest under section 8 of the Audit Commission Act 1998;
- we designate under section 11 of the Audit Commission Act 1998 any recommendation as one that requires the Authority to consider it at a public meeting and to decide what action to take in response; or
- we exercise any other special powers of the auditor under the Audit Commission Act 1998.

We have nothing to report in these respects.

# Conclusion on Authority's arrangements for securing economy, efficiency and effectiveness in the use of resources

#### Respective responsibilities of the Authority and the auditor.

The Authority is responsible for putting in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources, to ensure proper stewardship and governance, and to review regularly the adequacy and effectiveness of these arrangements.

We are required under Section 5 of the Audit Commission Act 1998 to satisfy ourselves that the Authority has made proper arrangements for securing economy, efficiency and effectiveness in its use of resources. The Code of Audit Practice issued by the Audit Commission requires us to report to you our conclusion relating to proper arrangements, having regard to relevant criteria specified by the Audit Commission.

We report if significant matters have come to our attention which prevent us from concluding that the Authority has put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources. We are not required to consider, nor have we considered, whether all aspects of the Authority's arrangements for securing economy, efficiency and effectiveness in its use of resources are operating effectively.

# Scope of the review of arrangements for securing economy, efficiency and effectiveness in the use of resources.

We have undertaken our audit in accordance with the Code of Audit Practice, having regard to the guidance on the specified criteria, published by the Audit Commission in November 2012, as to whether the Authority has proper arrangements for:

- securing financial resilience; and
- challenging how it secures economy, efficiency and effectiveness.

The Audit Commission has determined these two criteria as those necessary for us to consider under the Code of Audit Practice in satisfying ourselves whether the Authority put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2013.

We planned our work in accordance with the Code of Audit Practice. Based on our risk assessment, we undertook such work as we considered necessary to form a view on whether, in all significant respects, the Authority had put in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources.

#### Conclusion

On the basis of our work, having regard to the guidance on the specified criteria published by the Audit Commission in November 2012, we are satisfied that, in all significant respects, Warwickshire County Council put in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources for the year ending 31 March 2013.

#### Delay in certification of completion of the audit

We are required to give an opinion on the financial statements of the pension fund included in the Pension Fund Annual Report of Warwickshire County Council Pension Fund. The Local Government Pension Scheme (Administration) Regulations 2008 require authorities to publish the Pension Fund Annual Report by 1 December 2013. As the authority has not yet prepared the Annual Report we have not yet been able to read the other information to be published with those financial statements and we have not issued our report on those financial statements. Until we have done so, we are unable to certify that we have completed the audit of the

financial statements in accordance with the requirements of the Audit Commission Act 1998 and the Code of Audit Practice issued by the Audit Commission.

We cannot formally conclude the audit and issue an audit certificate until we have completed the work necessary to issue our assurance statement in respect of the authority's Whole of Government Accounts consolidation pack. We are satisfied that this work does not have material effect on the financial statements or on our value for money conclusion.

The audit cannot be formally concluded and an audit certificate issued until we have completed our consideration of matters brought to our attention by local authority electors. We are satisfied that these matters do not have a material effect on the financial statements or a significant impact on our value for money conclusion.



John Gregory, Director for and on behalf of Grant Thornton UK LLP, Appointed Auditor Colmore Plaza 20 Colmore Circus Birmingham West Midlands B4 6AT



### **Explanatory Foreword (Introduction) by the Head of Finance**

This section highlights some of the most important matters reported in the accounts and comments on any issues that have had a major effect on our finances.

#### Explanatory Foreword (Introduction)

This document summarises our financial affairs for 2012/2013 and shows our financial position at 31 March 2013. It includes the following statements and accounts.

- Statement of accounting policies This sets out the accounting policies we have followed when preparing the accounts for the financial year.
- Statement of responsibilities for the statement of accounts This explains our responsibility and the responsibility of the Head of Finance and confirms the date the Council approved the statement of accounts.
- Movement in Reserves Statement This statement shows the movement in the year on the different reserves held by the authority, analysed into 'useable reserves' (i.e. those that can be applied to fund expenditure or reduce local taxation) and other reserves. The surplus or deficit on the provision of services line shows the true economic cost of providing the authority's services, more details of which are shown in the Comprehensive Income and Expenditure Statement. These are different from the statutory amounts required to be charged to the General Fund Balance. The net increase or decrease before Transfers to Earmarked Reserves line shows the statutory General Fund Balance before any discretionary transfers to or from earmarked reserves is undertaken by the Council.
- Comprehensive Income and Expenditure Statement This statement shows the accounting cost in the year of providing services in accordance with generally accepted accounting practices, rather than the amount to be funded from taxation. Authorities raise taxation to cover expenditure in accordance with regulations; this may be different from the accounting cost. The taxation position is shown in the Movement in Reserves Statement.
- Balance Sheet The Balance Sheet shows the value as at the Balance Sheet date of the assets and liabilities recognised by the authority. The net assets of the authority (assets less liabilities) are matched by the reserves held by the authority. Reserves are reported in two categories. The first category of reserves are usable reserves i.e. those reserves that the authority may use to provide services, subject to the need to maintain a prudent level of reserves and the statutory limitations on their use (for example the Capital Receipts Reserve that may only be used to fund capital expenditure or repay debt). The second category of reserves is those that the authority is not able to use to provide services. This category of reserves includes reserves that hold unrealised gains and losses (for example the Revaluation Reserve, where amounts would only become available to provide services if the assets are sold) and reserves that hold timing differences shown in the Movement in Reserves Statement line 'adjustments between accounting basis and funding basis under regulations'.
- Cash-flow Statement The Cash Flow Statement shows the changes in cash and cash equivalents of the authority during the reporting period. The statement shows how the authority generates and uses cash and cash equivalents by classifying cash flow as operating, investing and financing activities. The amount of net cash flows arising from operating activities is a key indicator of the extent to which the operations of the authority are funded by way of taxation and grant income or from the recipients of services provided by the Warwickshire County Council Statement of Accounts and Annual Governance Statement 2012/2013

authority. Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to the authority's future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (i.e. borrowing) to the authority.

- Notes to the core financial statements Notes to explain the Comprehensive Income and Expenditure Account, Movement in Reserves Statement, Balance Sheet and Cash-flow Statement.
- ~ **Firefighters' Pension Fund accounts** This contains details of the Firefighters' Pension Fund for the financial year.
- Pension Fund accounts This contains details of the Warwickshire County Council Pension Fund for the financial year.
- Annual Governance Statement This reviews the effectiveness of our systems of internal control.

#### Revenue spending in 2012/2013

After considering the many spending pressures we faced, we did not increase the Council Tax and we have continued to encourage managers to save money whenever they can without damaging services. We originally planned to spend £234.3 million, after using some of our past savings, allowing for expected income, Government funding and Council Tax surplus from previous years collection from district councils in Warwickshire. Spending on important functions such as social services and transport was given a high priority.

By the end of the year, our final spending to be met from government grants and local taxpayers was  $\pounds$ 422.6 million ( $\pounds$ 231.2 million less general Government grants and Collection Fund adjustments). This was  $\pounds$ 3.1 million (1.35%) less than we had originally planned. See the Movement in Reserves Statement on page 23.

The tables over the page show where our money came from and how we spent it. Salaries, wages and other spending on employees made up the largest share of our spending and we spent most of our money on the children's and education service. Our money in 2012/2013 came mainly from Council Tax, the Government Revenue Support Grant and our share of business rates. Total revenue spending before income was taken off was £748.7 million.

Reconciliation from spending to be met by government grants and local taxpayers to total spending	£ millions	£ millions
Net spending to be met from government grants and local taxpayers		422.6
Other funding sources:		
<ul> <li>service income (including specific government grants)</li> </ul>	314.0	
~ trading income	10.6	
~ interest on cash balances	1.5	
		326.1
Total revenue spending 2012/2013		748.7

Trading income of £10.6 million was from the trading accounts (see page 67).

Where the money came from	£ millions	Percentage %
Council Tax including surplus/deficit on previous years		
collection and precept adjustments	234.5	31
Revenue Support Grant	2.0	0
Business rates	102.5	14
Revenue government grants including Fire Pension Grant	49.1	7
Capital grants and contributions	37.6	5
	425.7	57
Specific government grants	292.5	39
Grants funding capital expenditure funded from revenue		
under statute	8.2	1
Reimbursements and contributions	29.5	4
Income from fees and charges	67.8	9
	398.0	53
Total revenue income on the Provision of Services	823.7	110
Reversal of items not affecting Council Tax	-71.9	-10
Surplus for the year transferred to the general reserve	-3.1	0
Total revenue spending 2012/2013	748.7	100

We spent money on	£ millions	Percentage %
Children's & education services	444.3	59
Adult social care	168.8	23
Fire and rescue services	23.3	3
Cultural and other related services	12.1	2
Environmental services	24.1	3
Planning and development services	11.5	2
Highways, roads and transport services	54.0	7
Other housing services	9.7	1
Court services	0.6	0
Central services	1.9	0
Corporate and democratic core	8.2	1
Other Services	3.7	0
Total Spend	762.2	102
Non distributed costs	-0.2	0
Total spending on net cost of services	762.0	102
Other operating expenditure:		
<ul> <li>payments to the Environment Agency</li> </ul>	0.2	0
- Gains/Losses on disposal/transfer of assets - held for		
sale and fixed assets	29.3	4
- external interest paid on loans and other financing costs	19.5	3
<ul> <li>income and expenditure in relation to investment</li> </ul>		
properties and changes in their fair value	2.3	0
- trading account expenditure	11.5	2
- pension interest costs and expected return on assets	21.4	3
Total revenue spending on the Provision of Services	846.2	113
<ul> <li>other Comprehensive expenditure (losses)</li> </ul>	104.2	14
Total comprehensive revenue spending	950.4	127
- principal repaid on loans	17.6	2
- capital spending met from revenue	8.1	1
- adjustment for items which do not affect the level of		
Council Tax	-199.4	-27
- money we transferred to/(from) reserves	-8.5	-1
- money transferred from the Pension Reserve	-24.3	-3
- money paid to Firefighters' Pension Fund	4.8	1
Total revenue spending 2012/2013	748.7	100

Table may not sum due to roundings

How we spent the money	£ millions	Percentage %
Payments relating to staff	371.3	50
Spending on property	37.8	5
Supplies and services	30.5	4
Other expenses	263.9	35
Buying and using assets	45.2	6
Total revenue spending 2012/2013	748.7	100

Other expenses include all transport costs in relation to staff and clients including transport operations and bus services (including school transport). A large proportion of this related to third party and transfer payments which include items such as payments to service providers for social care, payments to nursery providers, payments for waste management contracts, roads maintenance contracts, street lighting and other support services.

At the end of the year our total usable revenue reserves amounted to  $\pounds 106.3$  million. In addition we also held usable capital reserves of  $\pounds 3.8$  million at the end of the year. The tables below shows the different types of reserve we hold.

Usable Revenue reserves	£ millions
General reserve	18.8
Schools' reserves	18.9
Other reserves we hold for specific reasons	68.6
Total at 31 March 2013	106.3

Usable Capital reserves	£ millions
Capital fund	0.4
Capital receipts reserve	0.0
Capital grants unapplied reserve	3.4
Total at 31 March 2013	3.8

- General reserve reserve set aside for unexpected events.
- ~ Schools' reserves reserves set aside specifically for schools to use.
- Other reserves reserves set aside for specific purposes.
- ~ Capital fund reserve set aside for spending on assets with a lasting value
- Capital receipts reserve reserve holding capital receipts to be used in the future to pay towards future capital purchases or expenses as a result of sales of assets.
- ~ Capital grants unapplied reserve to be used to fund future specific capital expenditure.

#### Capital spending in 2012/2013 - £81.3 million

Alongside our day-to-day costs, we spend money on assets such as buildings, new roads and major maintenance work. During 2012/2013, our capital spending came to £81.3 million.

Our spending was £16.8 million less than our estimate of £98.1 million. This underspend was due to delays on individual projects. We now plan to spend this £16.8 million in 2013/2014.

The major projects we worked on in 2012/2013 include the following:-

- ~ Structural work to maintain roads and bridges £14.9 million.
- ~ Projects using money paid to schools to fund their own capital expenditure £7.6 million.
- Structural maintenance, boiler replacement, building rewires and asbestos treatment at buildings including Schools, Libraries and other council owned buildings - £11.1 million.
- ~ Nuneaton Academy construction works £5.8 million.
- ~ Highway improvement works to old Ford Foundry site, Learnington £3.8 million.
- ~ Building works for the new Stratford-upon-Avon Parkway Station £3.5 million.
- ~ Build of a new recycling and waste transfer station in North Warwickshire £3.0 million.
- ~ The development of affordable housing £2.3 million.
- ~ Street lighting maintenance and replacement £2.3 million.

The tables below show where the money came from and how we spent it.

Where the money came from	£ millions	Percentage %
Borrowing Grants and money from other organisations Selling assets	0.0 71.9 1.3	0.0 91.5 1.4
Revenue	8.1	7.1
Total 2012/2013	81.3	100.0

Funding Analysis	£ millions	Percentage %
Assets we own		
- Property Plant and Equipment	65.1	80.1
- Investment Properties	0.9	1.1
- Intangible assets	0.5	0.6
Assets we don't own	14.8	18.2
Total 2012/2013	81.2	100.0

Assets we do not own includes capital expenditure which we are authorised to have financed from capital resources but on assets that do not belong to us, such as equipment for foundation schools and contributions to external childcare providers. This came to a total of £14.8 million in 2012/2013.

#### Value of our assets (see note 12 on page 39)

#### Major changes in function

During 2012/2013, seven schools which were previously included in our asset values have transferred to Academy status. The values of these schools have therefore been taken off our Balance Sheet at their carrying value at the date of transfer, and are shown in the Comprehensive Income and Expenditure Statement as Other Operating Expenditure within the Net Cost of Services as losses on disposal/transfer of non-current assets (see note 9 on page 37).

The total loss of value from the Balance Sheet relating to disposals/transfers in 2012/2013 is £29.1 million, £27.1 million of which is the value of the Academies and associated assets. However, this value is reversed through the Movement in Reserves Statement to the Capital Adjustment Account,

and so does not impact on the General Fund. There were no other major changes in functions (that is, changes in the services we provide).

#### Pensions

In complying with International Accounting Standard 19 (IAS 19), we must make sure that the financial statements reflect fairly the assets and liabilities that we are responsible for as an employer relating to retirement benefits, and that we show the true cost of these responsibilities.

Under the IAS19 regulations, the shortfall on the pension funds is as follows:

Shortfall 31 March 2012 £ millions	Pension Scheme	Shortfall 31 March 2013 £ millions
290.4	Local Government Pension Scheme	366.5
180.1	Firefighters Pension Scheme	223.4
18.8	Fire Injury Award Scheme	17.1
48.5	Teacher discretionary benefits pension scheme	50.7
537.8	Total	657.7

Any extra service costs shown on the income and expenditure account are met by a transfer from the pensions reserve so that the charge against Council Tax reflects the actual cash paid during the year.

For details of the Pension Fund see note 40 on page 83.

There are no significant Provisions, Contingencies and Material Write Offs

Post Balance Sheet Events (See Accounting Policies on Page 12)

#### The 2013/2014 Budget

When setting the 2013/2014 budget, after considering many spending pressures, we did not increase our Council Tax. We also used some of our savings (reserves) to support our spending on services.  $\pounds 2.754$  million came from general reserves. Services also repaid a net  $\pounds 0.214$  million that they had borrowed in earlier years to fund specific projects. In addition  $\pounds 4.938$  million was paid into earmarked service reserves. Our spending plans again gave priority to caring for older people and pursuing a sustainable environment and other important services to the public.

We will continue to try to meet the costs of pay rises and rising service demands by making our services more efficient and improving value for money. Our aims are set out in the budget resolutions, which the Council approve in February each year.

John Betts Head of Finance.

# Statement of accounting policies

This section summarises the accounting rules and conventions we have used in preparing these accounts.

#### General

The content, layout and general rules we used to prepare these accounts complies with the Code of Practice on Local Authority Accounting which is based on International Financial Reporting Standards (IFRSs) and developed by the Chartered Institute of Public Finance and Accountancy's Local Authority Accounts Advisory Committee (CIPFA LASAAC).

#### Changes in policy

There have not been any significant changes in accounting policy in 2012-2013.

#### Accruals of Income and Expenditure

Revenue and capital transactions are recorded on an income and expenditure (spending) basis. This means that income is recorded in our accounts when we are owed it rather than when we receive it. Likewise, expenditure is recorded in our accounts when we owe it, rather than when we actually make a payment. We have a deminimus level for non system generated accruals of £50,000 that managers can use if they wish, the effect of which we would not expect to be material to the overall accounting position.

#### Acquired operations

We do not have any acquired operations.

#### Cash and Cash Equivalents

Cash is money held in current bank accounts and overdrafts where the balance fluctuates and is integral to daily cash flow management. Money held in call accounts and short term funds invested for a term of three months or less are classified as cash equivalents because they are readily available to be converted into cash. Deposits held for longer than 3 months and money management funds (Aviva) are not regarded as cash equivalents as they are not deemed to be readily convertible to cash or do not have a specific maturity date and are held for longer term investment purposes.

#### **Financial Assets**

Financial Assets are classified into two types:

- loans and receivables assets that have fixed or determinable payments but are not quoted in an active market;
- available for sale assets assets that have a quoted market price and/or do not have fixed or determinable payments.

#### Loans and receivables

Loans and receivables are initially measured at fair value and carried at their amortised cost. Annual credits to the Income & Expenditure Account for interest receivable are based on the carrying amount of the asset multiplied by the effective rate of interest for the instrument. For the loans we have made, this means that the amount presented in the Balance Sheet is the outstanding principal

receivable (plus accrued interest) and interest credited to the Income and Expenditure Account is the amount receivable for the year in the loan agreement.

However, we make available a car loan facility at below market rates as well bicycle purchase and train season ticket loans interest free for employees. In addition we make a small number of business loans. These are known as soft loans. The amount of these loans represented on the 2012/2013 balance sheet has not been written down to fair value as the effect of doing so would have an immaterial effect on the financial statements. This treatment is outlined in the Code.

Trade debtors and trade creditors are due within one year and carrying value is deemed to equate to fair value.

Where assets are identified as impaired because of the likelihood arising from a past event that payments due under the contract will not be made, the assets are written down and a charge made to the Comprehensive Income and Expenditure Statement.

Investments are recorded in the accounts at the price we bought them. Interest we pay on money we have borrowed, as well as interest we earned on money we lent, is shown in the accounts in the year it was due or earned. Interest payable on borrowings and receivable on investments is accounted for on the basis of the effective interest rate for the relevant financial instrument rather than the cash flows fixed or determined by the contract.

We hold investments with Aviva Investments which are classed as loans and receivables.

Any gains or losses that arise on derecognition of an asset are credited/debited to the Comprehensive Income and Expenditure Statement.

#### Available for Sale Assets

We do not hold any instruments with quoted market prices. Available for sale assets are initially measured and carried at fair value. Changes in fair value are balanced by an entry in the Available for Sale Reserve and the gain/loss is recognised in the Movement in Reserves Statement (MIRS). Where impairments are recognised or assets derecognised charges are made to the Comprehensive Income and Expenditure Statement along with any accumulated gains or losses in the reserve previously recognised in the MIRS.

Dividends are credited to the Comprehensive Income and Expenditure Statement when they become receivable. Where the asset has fixed or determinable payments, annual credits to the Comprehensive Income and Expenditure Statement for interest receivable are based on amortised cost of the asset multiplied by the effective rate of interest for the instrument.

We have entered into a financial guarantee prior to 1 April 2007 that we are not required to account for as a financial instrument. This guarantee is reflected in the accounts as a contingent liability under note 41 to the core financial statements.

Any financial assets or liabilities recognised and/or derecognised prior to 1<sup>st</sup> April 2006 have not been re-recognised in accordance with the Code.

#### Financial Liabilities

Financial liabilities are initially measured at fair value and carried at their amortised cost. Annual charges to the Comprehensive Income and Expenditure Account for interest payable are based on

the carrying amount of the liability, multiplied by the effective rate of interest for the instrument. For our borrowings, this means that the amount presented in the Balance Sheet is the outstanding principal repayable (plus accrued interest) and interest charged to the Comprehensive Income and Expenditure Account is the amount payable for the year in the loan agreement.

We have accounted for our discounts on early repayment of debt in accordance with the Code. When the authority restructures its debts this can often mean we pay a premium or earn a discount. We first have to determine whether the transaction taking place represents a modification or an extinguishment of a loan. All the discounts earned by the Council that we are accounting for under the Code have been as a result of extinguishment of loans. Discounts earned are taken immediately to the Comprehensive Income and Expenditure Statement. However, regulations allow the impact on the General Fund Balance to be spread over future years. We have a policy of spreading any losses over the term that was remaining on the loan against which the discounts was receivable when it was repaid. The reconciliation of amounts charged to the Comprehensive Income and Expenditure Account to the net charge required against the General Fund Balance is managed by a transfer to or from the Financial Instruments Adjustment Account in the Movement in Reserves Statement. We have chosen to amortise discounts earned on early repayment of debt from 1 April 2007 over 10 years in line with the requirements of the Code. We have not received any discounts in 2012/2013.

#### **Employee Benefits**

We have accounted for employment benefits in accordance with International Accounting Standard (IAS) 19. As a change from previous accounting under UK GAAP this now means that any entitlements that have been earned by employees as a consequence of the service completed by them as at 31 March each year have to be accrued for and shown in the cost of services in the Comprehensive Income and Expenditure Statement, even if we would never normally pay them, such as annual leave and time-off in lieu untaken at the year end. We still continue to account for pension benefits earned at the Balance Sheet date based on assessments provided by our Actuaries and GAD (Government Actuaries Department). Full details of those are shown in note 40 on pages 83 to 96.

#### **Events After the Balance Sheet Date**

We have to consider any material events between the date of the Balance Sheet and the date the accounts are authorised for issue by the Head of Finance. Once we have identified an event we have to determine whether it is an adjusting or non adjusting event. If anything is identified, we will agree treatment and disclosure with our auditors. Details of our disclosure is shown at note 6 on page 31.

#### **Exceptional Items and Prior Period Adjustments**

A number of schools have transferred to Academy status during 2012/2013. This means that we have to account for the assets that have been transferred out our balance sheet as a result, net of any proceeds and costs in our Income and Expenditure account. The effect of this (including comparatives) is outlined in Note 5 on page 31 and is included in Note 9 on page 37 as a loss on disposal/transfer of non current assets.

There have been no material prior period adjustments this year.

#### **Government grants**

Government grants are shown in the accounts in the year that they relate to rather than when we actually receive them. They are only shown in the accounts if we are certain that we will receive them. Government grants we receive to pay for spending on our general service activities are shown in the appropriate service revenue account (within the net cost of services in the Comprehensive Income and Expenditure Account). General Grants we receive such as Revenue Support Grant and Area Based Grant are credited to the foot of the Comprehensive Income and Expenditure. Where grants and contributions for revenue have no conditions for the repayment of grant these have been credited in full to the Comprehensive Income and Expenditure Statement and any unspent element held in earmarked reserves.

Capital grants and contributions are credited to the Comprehensive Income and Expenditure Statement when any relevant conditions governing their use or repayment have been met. Before the conditions are met, they are held on the Balance Sheet as a Capital Grants Received in Advance liability. If we used the grant to pay for spending on our assets, the grant is credited to the foot of the Comprehensive Income and Expenditure Statement after Net Operating Expenditure. If we used the grant for work, which is classified as Revenue Expenditure Funded From Capital Under Statute, the grant is shown as revenue income in the year to match the treatment of the expenditure. All capital grants and contributions are charged to the Capital Adjustment Account so the level of Council Tax is not affected. Unused non-conditional grants are taken out of revenue and held in the Capital Grants Unapplied Reserve.

#### Heritage Assets

For 2012/2013 the total value of our heritage assets is £3.9 million. We value our museum collections, valuables at the Courts, Judges House and Shire Hall at their insurance valuations. Our Waller of Woodcote archive collection of family and estate letters and deeds at County Records are valued at cost. We have been unable to obtain a value for all other County Record documents as they are one-off historical documents and would be very costly and time consuming to obtain. Operational heritage assets which are used in the provision of services or for other activities are accounted for under other assets classes elsewhere in the Balance Sheet. We have 5 assets previously classified as community or other assets under heritage assets. They were valued initially at insurance cost and under conventional methods two of these are now valued using conventional methods in line with reporting standards relevant to their classification which means they are deminimus to the Balance Sheet ( ie a value less than £25,000). In addition the Golden Tower of Leaves was installed in 2011/2012 and is valued at cost. Any gains on reclassification are taken to the revaluation reserve. More detailed information on the heritage assets we hold is available on our web-site warwickshire.gov.uk.

#### Intangible Fixed Assets

We treat 'intangible assets' (assets which we cannot actually see, such as software licences) in the same way as other assets. We gradually reduce the value of intangible assets over their useful life (up to 10 years) and charge this to the Comprehensive Income and Expenditure Account. Intangible assets are valued at historic cost (the cost at which they were bought).

#### **Investment Property**

Investment property is designated as such if it is held purely for rental purposes or capital value appreciation. Investment property is revalued at open market value every year in accordance with the code.

#### **Carbon Reduction Commitment Scheme**

The authority is required to participate in the Carbon Reduction Commitment (CRC) Energy Efficiency Scheme. This scheme is currently in its introductory phase which will last until 31 March 2014. The authority is required to purchase and surrender allowances, currently retrospectively, on the basis of emissions i.e. carbon dioxide produced as energy is used. As carbon dioxide is emitted (i.e. as energy is used), a liability and an expense are recognised. The liability will be discharged by surrendering allowances. The liability is measured at the best estimate of the expenditure required to meet the obligation, normally at the current market price of the number of allowances required to meet the liability at the reporting date. The cost to the authority is recognised and reported in the costs of the authority's services and is apportioned to services along side other property costs based on head count.

#### Leases (Operating and Finance)

Leases can be designated as either finance leases or operating leases. Finance leases are those where substantially all the risks and rewards relating to the leased asset transfer to the Council. We deal with finance leases in the same way as other capital spending. We have included these as assets in the balance sheet and will charge depreciation costs on them. Rentals are apportioned between a charge for the acquisition of the asset (recognised as a liability in the Balance Sheet at the start of the lease and written down annually as rent becomes payable) and a finance charge made each year to the Comprehensive Income and Expenditure Account. Any lease which is not a finance lease is an operating lease. The vast majority of our lease-rental payments are assessed to be operating leases and are charged evenly to the Comprehensive Income and Expenditure Account over the life of the lease.

#### Assets held for sale

These are assets where we have made a decision to sell and are in a saleable condition. For such assets to be categorised as held for sale they must be being actively marketed from the date of that decision. If a sale is expected within 12 months of making that decision then they are treated as current assets and valued at open-market value at the time the decision is made to sell them. Those we do not expect to sell within 12 months are valued as their previous use.

#### Overheads

Most of the costs of management and administration have been recharged to services through service level agreements, which we agree with customers and review every year. The costs of managing the authority are a direct charge to corporate management. Office costs are recharged based on the floor area of each office. The administration and audit costs of the pension fund are charged to that fund.

#### Property, Plant and Equipment

**Recognition**: Our spending on buying, creating or improving fixed assets is classed as capital spending provided it benefits the council and its services for a period of more than a year. Expenditure to improve or provide structural repairs is capitalised, whereas works to maintain the current service level of an asset are not. Spending on fixed assets is recorded in our accounts when the work has been carried out or when the asset has been delivered to us, rather than when we actually pay for it. All assets are initially recorded in our accounts at historic cost. Expenditure which does not provide a significant benefit in terms of value, asset life, or service performance or which falls below our deminimus level of £6,000 is charged to the Council's revenue account in full in the year it occurs.

**Academy Schools**: Any schools which have either converted or are considering converting to Academy status are accounted for as Council owned assets up until the actual date of their conversion. Their carrying amount on the balance sheet reflects the ownership of the service value embedded in the assets up until this date and this value is written out at the balance sheet date to reflect the transfer of land and buildings to the Academy school. Any unrecovered value is recognised as a loss in the comprehensive income and expenditure statement at that date.

**Measurement**: Assets are valued on the basis set out by CIPFA and in line with the Statements of Asset Valuation Practice and Guidance Notes issued by the Royal Institute of Chartered Surveyors. Our own qualified members of the Royal Institution of Chartered Surveyors carry out valuations alongside any external valuers appointed by the Council.

The closing balances on 31 March 2013 were valued in the following ways.

- Land and buildings are included in the balance sheet at their open-market value based on their existing use. However, where there is insufficient market valuation evidence some land and buildings, for example schools, are included in the balance sheet at a depreciated replacement cost. Surplus assets which are not likely to be disposed of in the next twelve months are valued as their previous use.
- We have included assets that we do not use in our day-to-day work, including investment properties and assets we intend to sell within the next twelve months, in the balance sheet at their open-market value. These assets are revalued every year.
- We have included infrastructure assets, such as roads and bridges and community assets, vehicles and equipment in the balance sheet at the amount they cost when we bought them less an annual charge for depreciation. These assets are valued in this way because there is no meaningful market data available to calculate an existing use value.
- Heritage assets are included in our accounts following the introduction of FRS 30 to the Code of Practice. Where heritage assets, defined as assets preserved in trust for their cultural, environmental or historical associations, have been identified within previously recognised operational assets, their values have been left in the original designations. Exceptions to this are listed in Note 13 on page 42. For heritage assets not previously recognised in the operational assets, we have sought a valuation where the cost of obtaining this was commensurate with the benefit to the authority. Identifiable heritage assets without obtainable valuations are disclosed within our accounting policy on page 15.

For details on the valuation of our assets see note 12 on page 39.

**Impairments:** If the value goes down across a group of assets for the same reason, we regard this as a revaluation loss. If events occur which lead to an individual asset's value reducing, we regard this as an impairment loss. Both types of loss are charged to any Revaluation Reserve balance held for that asset, up to the balance available, with the remainder being charged to the Comprehensive Income and Expenditure Account. This charge is then reversed out in the Movement in Reserves Statement so that there is no impact on Council Tax.

#### Provisions

We put amounts of money aside to meet specific service payments. For these to count as provisions, they need to pass three tests.

- They must be the result of a past event.
- The amount must be a reliable estimate.

• There must be a clear responsibility to make this future payment because of the past event.

Provisions are charged to the appropriate service revenue account when the authority becomes aware that it is probable a payment will be required. The provision is based on the best estimate of the likely settlement. When payments are made they are charged to the provision already set up in the balance sheet.

#### Reserves

We keep reserves to pay for spending on projects we will carry out in future years, and to protect us against unexpected events. Reserves include 'earmarked reserves' which we set aside for certain policy purposes and other general reserves which represent resources set aside for purposes such as general events and managing our cash flow. By law, schools are entitled to keep any of their budgets they have not spent. These amounts are shown separately from other reserves.

Earmarked Reserves are created by appropriating amounts in the Movement in Reserves Statement (MIRS). When expenditure is financed from an earmarked reserve, the expenditure itself is charged to the appropriate service revenue account. The reserve is then appropriated back to the general fund via the MIRS so that there is no net charge against council tax.

The capital accounting system requires us to include these other accounts/reserves in the balance sheet.

Revaluation Reserve	~	This reserve contains gains since 1 April 2007 from the revaluation of assets. Changes in the value of individual assets either increase or reduce the balance. The reserve cannot be negative in terms of the balance linked to an individual asset.
Capital Adjustment Account	~	This account is made up from amounts we have set aside from day-to-day spending or capital receipts and other funding sources to pay for fixed assets or to repay loans. The account also includes the net book value of assets we have sold.
Financial Instruments Adjustment Account	~	This holds the accumulated difference between the financing costs included in the Comprehensive Income and Expenditure Account and the accumulated financing costs required in accordance with regulations to be charged to the General Fund Balance.
Available for Sale Financial Instruments Reserve	~	This reserve holds unrecognised gains resulting from changes in the fair value of available for sale financial instruments.

We also keep a separate reserve to hold unused cash we receive from selling fixed assets. This is described in the balance sheet as the 'capital receipts reserve'.

We hold capital grants and contributions we receive (or are due to receive) which are not used to pay for capital spending in the year in a reserve called 'Capital Grants Unapplied' if there are no remaining conditions on their use.

We are required to maintain a 'Collection Fund Adjustment Account' which holds the difference between the amount required to be shown in the Comprehensive Income and Expenditure Account for Council Tax and that required by legislation to be taken against the General Fund (the cash received from billing authorities).

As a result of accounting for employment benefits under IAS19 we have to accrue for post employment benefits such as annual leave earned but untaken at the year end. Since we are required to account for this cost in the Comprehensive Income and Expenditure Account but we are not

required to account for it under legislation from the General Fund in the Year, the amount we assess as such will be reversed in the Movement in Reserves Statement to The Compensated Absences Reserve so as not to affect the level of Council Tax.

#### **Revenue Expenditure Funded From Capital Under Statute**

Not all our services are provided using assets we own. For example, foundation schools own their own assets. Any money we spend on these assets must be charged to the Comprehensive Income and Expenditure Account but is funded from capital resources not Council Tax. To make sure that the Council Tax is not affected, we then make an adjustment equal to the total to reverse this and charge it to the Capital Adjustment Account.

#### VAT

Income and expenditure excludes any amounts related to VAT, as all VAT collected is payable to HM Revenue & Customs and all VAT paid is recoverable from it.

We are subject to Partial Exemption. However, as long as the VAT that we claim on purchases used to generate exempt incomes is less than 5% of all VAT claimed on purchases in the year, then we can claim all our VAT back in full.

#### The Pension Fund

We manage four different pension schemes to meet our employees' needs. All four schemes provide members with pensions and other benefits that are related to their pay and length of service. Details of these schemes and their impact on the financial statements is shown in note 40 on pages 83 to 96.

Pension Scheme	Liability at 31 March 2013	Current service costs/ employers contributions and benefits paid	Discretionary awards (past service costs)	Interest costs and expected return on assets	Total effect on net spending
	£ millions	£ millions	£ millions	£ millions	£ millions
Teachers discretionary	50.7	-3.2	0.0	2.3	-0.9
Fire-fighters	223.4	3.1	0.0	8.8	11.9
Fire-fighters Injury Award scheme	17.1	-0.6	0.6	0.9	0.9
LGPS	366.5	4.3	-1.4	9.5	12.4
Total	657.7	3.6	-0.8	21.5	24.3

In the above table a minus is a cost to the fund and a positive figure in an increase in the fund.

When we assessed our liabilities for retirement benefits as at 31 March 2013 we used a rate based on the current rate of return on a high-quality corporate bond in the same currency and for the same length of time as the scheme's liabilities. The actuary has advised that the rates shown below are appropriate. The actuary has adjusted the real rate to allow for inflation. Applying this rate has resulted in a decrease in our liabilities, measured at today's prices, as shown in the table below.

Pension Scheme	Rate of return for 2012/2013	Rate of return for 2011/2012	Change in liabilities £ millions
Teachers discretionary benefits	1.7% real (4.5% actual)	2.3% real (4.8% actual)	2.2
Unfunded fire-fighters	2.5% real (4.3% actual)	2.4% real (4.9% actual)	43.3
Fire-fighters Injury Award scheme	2.5% real (4.3% actual)	2.4% real (4.9% actual)	-1.7
LGPS	1.7% real (4.5% actual)	2.3% real (4.8% actual)	170.4

We have included these amounts in the increase in actuarial losses recognised for the year in note 23 on page 54.

#### Income from selling fixed assets

We use the income from selling fixed assets (buildings, vehicles and land) to meet part of the cost of new capital spending or to repay borrowing. Any of this money that we have not used by the end of the year is recorded in the balance sheet as the 'capital receipts reserve'. We show the gain or loss on the sale of assets in the Comprehensive Income and Expenditure Account. This is the difference between the sale proceeds and the carrying value of an asset after allowing for costs relating to the sale of the asset. We take all costs of disposal incurred in a year to the Comprehensive Income and Expenditure Account, regardless of whether all the proceeds of the related sale have been received in order to ensure we account for all the revenue costs in the year they occur. Up to 4% of a capital receipt may be used to meet these disposal costs.

The carrying value of the asset (the net book value after depreciation transferred to the Capital Adjustment Account) and the sale proceeds (transferred from the Capital Receipts Reserve) are also shown as reversing entries in the Movement in Reserves Statement as these do not directly affect the level of Council Tax through restrictions on the use of capital receipts.

#### Depreciation

All assets with a limited useful life, such as vehicles and buildings, are reduced in value to cover the economic usage of the asset. This reduction in value is called depreciation. We charge depreciation cost on buildings over our valuers' estimate of their useful economic life (between 10 and 62 years), on roads and bridges over 30 years, and on vehicles and equipment over their own useful lives (between 3 and 12 years for vehicles and between 3 and 25 years for equipment).

- Our new assets are reduced in value from the start of the next financial year after they are ready to be used. Assets or projects with incomplete spend are classified as Assets Under Construction on the balance sheet and are recorded at historic cost.
- An asset's value falls on a straight-line basis throughout its useful economic life with a constant proportion of the asset's gross value being deducted every year. If the gross value of the asset changes due to expenditure, impairment or revaluation, the depreciation charge will change in the following year.

We generally charge depreciation on buildings as a single asset. However, if we determine that the value of major components within an asset are material with respect to the overall value of that asset, and that the lifetime of these components is significantly shorter than the remaining useful economic life of the asset, the major component is depreciated separately.

We do not charge depreciation on land we own, as it does not have a limited useful life, nor on investments properties or assets held for sale. Similarly, heritage assets, included in the accounts this year for the first time, are generally assessed to have infinite lives by definition and so are not depreciated.

As part of the revaluation of the Council's land and buildings estate in 2008/2009 the valuers supplied new estimates of these assets' useful economic lives. These estimates are reflected in the depreciation charges for 2012/2013.

We do not charge depreciation on Investment Properties or Assets Held for Sale.

#### Repaying debts – Minimum Revenue Provision (MRP)

MRP is the amount we must set aside each year to repay debts. Details of our policy can be obtained from our Treasury Management Strategy available from Mathew Dawson on 01926 412861 or email mathewdawson@warwickshire.gov.uk).

#### Inventories/Stocks

The Highway Section's stocks are valued at the cost of replacing them. Other stocks are valued at the cost we paid for them. These methods of valuing stocks are different from the methods set out by the CIPFA code. This does not have a major effect on the financial statements. This is not shown in the accounts as they are not material.

#### Private Finance Initiative (PFI) and similar Long Term contracts

Any contracts made under PFI arrangements and similar long term contracts have been assessed and treated accordingly under International Financial Reporting Standards and International Financial Reporting Interpretations Committee (IFRIC) 12 as required by the Code 2010. This was a requirement under the Statement of Recommended Practice (SORP) 2009 and was audited as part of the audit of the 2009/2010 accounts. As a result of those assessments and conclusions no assets were required to be added to our Balance Sheet.

#### **Contingent Liabilities**

We have identified contingent liabilities with regard to International Accounting Standards (IAS37). In doing so we have identified any instances where either:

- A) a possible obligation has arisen from past events and whose existence will be confirmed by the occurrence or non occurrence of some uncertain future event not wholly within the control of the authority or,
- B) a present obligation may arise from past event but is not recognised because either it is not probable that an outflow of resources will be required to settle the obligation or that the amount of that obligation can not be measured with significant reliability.

Our contingent liability disclosure is shown in note 41 to the accounts on page 96.

### Statement of responsibilities for the statement of accounts

This section explains our responsibilities, in line with the Accounts and Audit Regulations 2003, for our financial affairs and how we make sure we carry out these responsibilities properly.

#### The authority's responsibilities

We must do the following.

- Make sure that one of our officers is responsible for managing our financial affairs. In this council, the Head of Finance is responsible for doing this.
- ~ Manage our affairs to use our resources efficiently and effectively and to protect our assets.
- ~ Approve the statement of accounts.

#### **Responsibilities of the Head of Finance**

As the Head of Finance, I am responsible for preparing our statement of accounts. These accounts must present a true and fair view of our financial position, including our income and spending for the year.

In preparing both our statement of accounts and the Pension Fund, I have:

- selected suitable accounting policies and applied them consistently;
- ~ made reasonable and prudent judgements and estimates; and
- followed the Chartered Institute of Public Finance and Accountancy's/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom (the Code).

I have also:

- ~ kept proper accounting records which are up to date; and
- taken steps to prevent and detect fraud, including preparing an audit risk management strategy.

John Betts Head of Finance

Date: 26 September 2013

I confirm that the accounts were considered and approved at a meeting of the Council on 26 September 2013.

Councillor Dave Shilton Chair of the Council

Date: 26 September 2013

### **Movement in Reserves Statement**

This statement shows the movement in the year on the different reserves held by the authority, analysed into 'useable reserves' (i.e. those that can be applied to fund expenditure or reduce local taxation) and other reserves. The surplus or deficit on the provision of services line shows the true economic cost of providing the authority's services, more details of which are shown in the Comprehensive Income and Expenditure Statement. These are different from the statutory amounts required to be charged to the General Fund Balance. The next increase or decrease before Transfers to Earmarked Reserves line shows the statutory General Fund Balance before any discretionary transfers to or from earmarked reserves undertaken by the council.

Movement in Reserves Statement - 2012/2013	General Fund £ millions	Earmarked Reserves £ millions	Capital Fund £ millions	Capital Grants Unapplied £ millions	Total Usable Reserves £ millions	Unusable Reserves £ millions	Total Authority Reserves £ millions
Balance at 31 March 2012	15.7	70.0	0.3	29.5	115.5	119.4	234.9
Movement In Reserves During 2012/2013							
Surplus or deficit (-) on provision of services (accounting basis) Other Comprehensive Income and	-22.5	0.0	0.0	0.0	-22.5	0.0	-22.5
Expenditure	0.0	0.0	0.0	0.0	0.0	-104.2	-104.2
Total Comprehensive Income and Expenditure	-22.5	0.0	0.0	0.0	-22.5	-104.2	-126.7
Adjustments between accounting basis & funding basis under	10.1			00.1	474		
regulations (Note 7)	43.1	0.0	0.1	-26.1	17.1	-17.1	0.0
Net Increase / Decrease (-) before Transfers to Earmarked Reserves	20.6	0.0	0.1	-26.1	-5.4	-121.3	-126.7
Transfers to / from (-) Earmarked Reserves (Note 8)	-17.5	17.5	0.0	0.0	0.0	0.0	0.0
Increase / Decrease (-) in Year	3.1	17.5	0.1	-26.1	-5.4	-121.3	-126.7
Balance at 31 March 2013	18.8	87.5	0.4	3.4	110.1	-1.9	108.2

Movement in Reserves Statement - 2011/2012	General Fund £ millions	Earmarked Reserves £ millions	Capital Fund £ millions	Capital Grants Unapplied £ millions	Total Usable Reserves £ millions	Unusable Reserves £ millions	Total Authority Reserves £ millions
Balance at 31 March 2011	12.5	53.2	0.2	11.8	77.7	356.6	434.3
Movement In Reserves During 2011/2012							
Surplus or deficit (-) on provision of services (accounting basis) Other Comprehensive Income and	-126.0	0.0	0.0	0.0	-126.0	0.0	-126.0
Expenditure	0.0	0.0	0.0	0.0	0.0	-73.4	-73.4
Total Comprehensive Income and Expenditure	-126.0	0.0	0.0	0.0	-126.0	-73.4	-199.4
Adjustments between accounting basis & funding basis under regulations (Note 7)	146.0	0.0	0.1	17.7	163.8	-163.8	0.0
Net Increase / Decrease (-) before Transfers to Earmarked Reserves	20.0	0.0	0.1	17.7	37.8	-237.2	-199.4
Transfers to / from (-) Earmarked Reserves (Note 8)	-16.8	16.8	0.0	0.0	0.0	0.0	0.0
Increase / Decrease (-) in Year	3.2	16.8	0.1	17.7	37.8	-237.2	-199.4
Balance at 31 March 2012	15.7	70.0	0.3	29.5	115.5	119.4	234.9

None of the general fund balance held is for schools as they hold a separate earmarked reserve (see note 8).

# **Comprehensive Income and Expenditure Statement**

This statement shows the accounting cost in the year of providing services in accordance with generally accepted accounting practices, rather than the amount to be funded from taxation. Authorities raise taxation to cover expenditure in accordance with the regulations. This may be different from the accounting cost. The taxation position is shown in the Movement in Reserves Statement.

	COMPREHENSIVE INCOME AND EXPENDITURE STATEMENT						
	This se	ction summa	arises our spending on services and w	here we got th	e money from	l.	
2011/2012 gross spending Restated £millions	2011/2012 income Restated £millions	2011/2012 net spending Restated £millions	Summary of revenue spending	2012/2013 gross spending £millions	2012/2013 income £millions	2012/2013 net spending £millions	
2111110113	2111110113	2.111110113	Money spent on services				
14.9	-2.6	12.3	<ul> <li>cultural and other related services</li> <li>environmental and regulatory</li> </ul>	12.1	-1.5	10.6	
25.0	-1.9	23.1	services	24.1	-3.3	20.8	
8.3	-2.9	5.4	~ planning and development services	11.5	-5.3	6.2	
487.5	-364.8	122.7	~ children's and education services	444.3	-322.8	121.5	
27.4	-2.2	25.2	~ fire and rescue services ~ highways, roads and transport	23.3	-0.7	22.6	
54.5	-13.7	40.8	services	54.0	-9.5	44.5	
164.9	-37.0	127.9	~ adult social care	168.8	-37.0	131.8	
10.0	-0.8	9.2	~ other housing services	9.7	-0.2	9.5	
0.5	-0.1	0.4	~ court services	0.6	-0.1	0.5	
1.5	-1.1	0.4	~ central services to the public	1.9	-1.4	0.5	
6.2	0.0	6.2	~ corporate and democratic core	8.2	0.0	8.2	
-9.6	0.0	-9.6	~ non distributed costs	-0.2	0.0	-0.2	
5.3	-5.3	0.0	~ other services	3.7	-3.7	0.0	
796.4	-432.4	364.0	Net cost of services	762.0	-385.5	376.5	
165.4	0.0	165.4	<ul> <li>Other operating expenditure (Note 9)</li> </ul>	29.5	0.0	29.5	
45.4	-7.0	38.4	<ul> <li>Financing and Investment Income and Expenditure (Note 10)</li> <li>Taxation and non-specific grant</li> </ul>	54.7	-12.5	42.2	
0.0	-441.8	-441.8	income (Note 11)	0.0	-425.7	-425.7	
1007.2	-881.2	126.0	Surplus (-) or Deficit on Provision of Services	846.2	-823.7	22.5	
1.7	0.0	1.7	<ul> <li>Surplus (-) or Deficit on revaluation of Property, Plant &amp; Equipment Assets</li> <li>Surplus (-) or Deficit on revaluation of available for sale financial</li> </ul>	3.8		3.8	
0.2	0.0	0.2	<ul> <li>assets</li> <li>Actuarial gains (-) or losses on</li> </ul>	0.0		0.0	
71.5	0.0	71.5	pension assets/liabilities	100.4		100.4	
73.4	0.0	73.4	Other Comprehensive Income and Expenditure	104.2	0.0	104.2	
1080.6	-881.2	199.4	Total Comprehensive Income and Expenditure	950.4	-823.7	126.8	

### Balance Sheet as at 31 March 2013

The balance sheet shows the value as at the Balance Sheet date of the assets and liabilities recognised by the authority. The net assets of the authority (assets less liabilities) are matched by the reserves held by the authority. Reserves are reported in two categories. The first category of reserves are usable reserves i.e. those reserves that the authority may use to provide services, subject to the need to maintain a prudent level of reserves and the statutory limitations on their use (for example the Capital Receipts reserve that may only be used to fund capital expenditure or repay debt). The second category of reserves is those that the authority is not able to use to provide services. This category of reserves includes reserves that hold unrealised gains and losses (for example the Revaluation reserve, where amounts would only become available to provide services if the assets are sold) and reserves that hold timing differences shown in the Movement in Reserves Statement line 'adjustments between accounting basis and funding basis under regulations'.

2012				
Restated £ millions	BALANCE SHEET AS AT 31ST MARCH	£ millions	2013 £ millions	Notes
2 1111013	Property, Plant & Equipment	2 111110113	2 11110113	
277.9	~ land		260.1	
335.7	~ buildings		317.4	
23.8	~ vehicles, machinery, furniture and equipment		22.3	
320.0	~ roads and bridges (infrastructure)		332.1	
2.5	~ country parks & open spaces (community Ass	sets)	3.2	
12.1	~ surplus assets	,	7.2	
17.0	~ assets under construction		28.8	
989.0	Total Property, Plant & Equipment		971.1	12
23.0	Investment Property		20.5	14
3.9	Heritage Assets		3.9	13
1.4	Intangible assets		2.2	15
1,017.3	Total fixed assets		997.7	
0.1	Long-term Investments		0.1	
0.7	Long-term Debtors		0.1	17
1,018.1	Total long-term assets		997.9	
	Current assets			
134.5	Short Term Investments	111.0		
0.6	Inventories	0.5		
42.7	Short Term Debtors	51.7		17
92.0	Cash and Cash Equivalents	123.2		18
3.5	Assets Held for Sale	0.7		19
0.0	Landfill Allowances Asset Account	0.4		
273.3			287.5	
-6.9	Current liabilities Provisions (settlement within 12 months)	-4.0		21
-0.9	Short-term Borrowing	-4.0 -15.3		<b>2</b> 1
-89.8	Short Term Creditors	-93.1		20
-109.0		00.1	-112.4	
164.3	Current assets less current liabilities		175.1	
-0.8			-2.6	21
-389.1	Provisions (settlement over 12 months) Long-term Borrowing (Loans)		-2.0 -386.0	21
-369.1	Long Term Creditors		-386.0	20
-17.8	Capital Grants Received In Advance		-18.3	35
	Other Long Term Liabilities		10.0	
-0.2	~ Finance Lease Liability		-0.2	
-537.8	<ul> <li>Liability related to defined benefit pension sc</li> </ul>	heme	-657.7	23
-947.5	Long-term liabilities		-1,064.8	<b>_</b>
234.9	Net assets		108.2	4
204.0			100.2	

2012 Restated £ millions	BALANCE SHEET AS AT 31ST MARCH £ millions	2013 £ millions	Notes
	Balance Sheet as at 31 March		
	Usable Reserves		
15.7	The General Reserve	18.8	22
70.0	Earmarked Reserves	87.5	22
0.3	The Capital Fund	0.4	22
0.0	Capital Receipts Reserve	0.0	
29.5	Capital Grants Unapplied Reserve	3.4	22
115.5	Total Usable Reserves	110.1	]
	Unusable Reserves		
139.0	Revaluation Reserve	137.7	23
525.9	Capital Adjustment Account	522.4	23
0.5	Financial Instruments Adjustment Account	0.4	23
0.1	Available for Sale Financial Instruments Reserve	0.1	23
-8.1	Compensated Absences Reserve	-4.7	23
-0.2	Collection Fund Adjustment Reserve	-0.1	23
-537.8	Pension Reserve	-657.7	23
119.4	Total Unusable Reserves	-1.9	
	<u> </u>		
234.9	Total Reserves	108.2	

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John Betts Head of Finance

# **Cash-flow Statement**

The Cash Flow Statement shows the changes in cash and cash equivalents of the authority during the reporting period. The statement shows how the authority generate and uses cash and cash equivalents by classifying cash flow as operating, investing and financing activities. The amount of net cash flows arising from operating activities is a key indicator of the extent to which the operations of the authority are funded by way of taxation and grant income or from the recipients of services provided by the authority. Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to the authority's future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (i.e. borrowing) to the authority.

This section shows our income and spending for the year.

Year ended 31 March 2012 Restated £ millions	Cash Flow	Year ended 31 March 2013 £ millions
-126.0	Net surplus or deficit (-) on the provision of services	-22.5
203.7	Adjust net surplus or deficit on the provision of services for noncash movements	61.1
-10.3	Adjust for items included in the net surplus or deficit on the provision of services that are investing and financing activities	-1.7
67.4	Net cash flows from Operating Activities	36.9
-63.3	Investing Activities	-6.1
19.9	Financing Activities	0.4
24.0	Net increase or decrease in cash and cash equivalents	31.2
Year ended 31	Reconciliation to Movement in Cash and Cash Equivalents	

Year ended 31 March 2012 Restated £ millions	Reconciliation to Movement in Cash and Cash Equivalents	Year ended 31 March 2013 £ millions
68.0	Cash and cash equivalents at the beginning of the reporting period	92.0
92.0	Cash and cash equivalents at the end of the reporting period	123.2
24.0	Movement in Cash and Cash Equivalents	31.2

There was an increase of £31.2 million in cash and cash equivalents in the year ending 31 March 2013.

# Notes to the Core Financial Statements

#### Note 1 Accounting Policies

A full list of accounting policies adopted by the authority in the presentation of these financial statements is shown in pages 12 to 21.

#### Note 2 Accounting Standards that have been Issued but have not yet been Adopted.

IAS 1 Presentation of Financial Statements – The changes require authorities to disclose separately the gains or losses reclassifiable into the Surplus or Deficit on the Provision of Services. The gains and losses are separately identified on the Comprehensive Income and Expenditure Statement and therefore no further disclosure required.

Under IAS 8 material changes which will occur due to future amendments of accounting standards should be disclosed. IAS19 will change in the 2013/2014 accounts and so the actuary has estimated that the projected pension expense for the year to 31 March 2014 will be £49.1 million.

#### Note 3 Critical Judgements In Applying Accounting Policies

In applying the accounting policies set out on pages 12 to 21, the authority has had to make certain judgements about complex transactions or those involving uncertainty about future events. The critical judgements made in the Statement of Accounts are:-

- There is a high degree of uncertainty about future levels of funding for local government. However, the authority has determined that this uncertainty is not yet sufficient to provide an indication that the assets of the authority might be impaired as a result of a need to close facilities and reduce levels of service provision.
- A number of schools from which we have provided educational services in the year are not held as assets on our Balance Sheet. The issue of how to account for these schools under the requirements of IFRS is a matter of ongoing debate within CIPFA, and whilst awaiting clear guidance, we have chosen to maintain a consistent approach with our prior treatment of these assets. Hence we do not include the land or buildings of Academies, Foundation or Community schools in our balance sheet, and only include the playing fields associated with Voluntary Aided and Voluntary Controlled schools. This approach is based on the definitions of these school types contained within the Schools Standards and Frameworks Act 1998 and the Academies Act 2010.
- When a school that is held on the Council's balance sheet transfers to Academy status the Council accounts for this as a disposal for nil consideration on the date that the school converts to Academy status rather than as an impairment on the date that approval to transfer to Academy status is agreed.

# Note 4 Assumptions Made About the Future and Other Major Sources of Estimation Uncertainty

The Statement of Accounts contains estimated figures that are based on assumptions made by the authority about the future or that are otherwise uncertain. Estimates are made taking into account historical experience, current trends and other relevant factors. However, because balances can not

be determined with certainty, actual results could be materially different from the assumptions and estimates.

The items in the Authority's Balance Sheet at 31 March 2013 for which there is a significant risk of material adjustment in the forthcoming financial year are as follows:-

Item	Uncertainties	Effect if Actual Results Differ From Assumptions
Property, Plant and Equipment	Assets are depreciated over useful lives that are dependent on assumptions about the level of repairs and maintenance in relation to individual assets. In the current economic climate the authority can not be certain about its ability to sustain the current level of spending on repairs and maintenance bringing into doubt the useful lives of the assets.	If a reduction of asset life occurs, the depreciation and carrying amount of the asset falls. It is estimated that the annual depreciation charge for buildings would increase by £1.6 million for every year that useful lives are reduced.
Pensions Liability	Estimation of the net liability to pay pensions depends on a number of complex judgements relating to the discount rate at which salaries are projected to increase, changes in retirement ages, mortality rates and expected returns on pension fund assets. A firm of consulting actuaries is engaged to provide the authority with expert advice about the assumptions to be applied.	The effects on the net pension liability of changes in individual assumptions can be measured. For instance, a 0.5% decrease in the discount rate, in isolation, would result in a increase in the pension liability of £118.9 million. During 2012/2013, the actuaries advised that the net pensions liability has increased by £100.3 million as a result of estimates being corrected, experience losses and updating of the assumptions.

#### Note 5 Material items of Income and Expense

During 2012/2013, we have recorded a total loss on the disposal/transfer of fixed assets of £29.1 million (£153.7 million in 2011/2012), including £27.1 million (£151.1 million in 2011/2012) relating to the transfer of schools to Academies during the year. When schools transfer status during the year this can result in a loss on disposal/transfer as the asset has to come off our balance sheet but we do not receive any disposal proceeds for the transfer.

The Comprehensive Income and Expenditure Account contains a gain of £0.2 million for non distributed costs. In 2011/2012 we reported a total gain of £9.6 million.

#### Note 6 Events After the Balance Sheet Date

#### **Academies**

As a result of the Government's white paper 'The importance of Teaching', which allows Schools to opt out of Local Government control by becoming Academies, a number of Warwickshire schools have chosen to take up the new Academy status in 2012/2013 and a further number of Warwickshire Schools are anticipated to also convert to Academy status in 2013/2014 and beyond.

During 2012/2013 seven Community Schools and two Trust schools became Academies.

A total of six Community schools, five Trust schools and eight Voluntary controlled or voluntary aided schools have applied or are applying to the Department for Education to convert to Academy status after 1<sup>st</sup> April 2013. This is based on information as at 18 June 2013.

The significance of the conversion from Community school to academy is that the value of the buildings and any vehicles, plant and equipment will be removed from the balance sheet of the County Council at the date of conversion.

For schools which were previously Voluntary Aided and Voluntary Controlled Schools we currently only carry the value of Vehicles, Plant and Equipment and playing fields in our balance sheet and these will be derecognised from the date conversion.

For Foundation and Trust schools the change to Academy status will not represent a change to our treatment in the Accounts because under the IFRS Code we do not hold the value of assets at these schools on our balance sheet.

The value of the derecognition of the current schools looking to convert to academy status after 31 March 2013 will be in the region of £29.8 million.

# Note 7 Adjustments Between Accounting Basis and Funding Basis Under Regulations

Adjustments Between Accounting Basis and Funding Basis Under Regulations - 2012/2013	General Fund Balance £millions	Capital Fund £millions	Capital Receipts Reserve £millions	Capital Grants Unapplied £millions	Movement in Unusable Reserves net spending £millions
Adjustments primarily involving the Capital Adjustment	Account				
Reversal of items debited or credited to the Comprehe	nsive Inco	me and Exp	enditure S	Statement:	
~ Charges for depreciation of					
non-current assets	44.3	0.0	0.0	0.0	-44.3
~ Revaluation losses on Property, Plant & Equipment					
non-current assets	7.7	0.0	0.0	0.0	-7.7
~ gain on held for sale assets	0.2	0.0	0.0	0.0	-0.2
~ Movements in the market value of Investment					
Properties	2.3	0.0	0.0	0.0	-2.3
~ Amortisation of intangible assets	0.3	0.0	0.0	0.0	-0.3
<ul> <li>Capital Grants and Contributions applied</li> </ul>	-71.9	0.0	0.0	0.0	71.9
~ Revenue expenditure funded from capital under					
statute	14.8	0.0	0.0	0.0	-14.8
~ Amounts of non-current assets written off on					
disposal to the Comprehensive Income and					
Expenditure Statement	30.2		0.0		-30.2
Insertion of items not debited or credited to the Compr	ehensive I	ncome and	Expenditu	ire Stateme	ent
<ul> <li>Statutory provision for the repayment of debt</li> </ul>	-17.6	0.0	0.0	0.0	17.6
<ul> <li>Capital expenditure charged to the General Fund</li> </ul>					
Balance	-8.1	0.0	0.0	0.0	8.1
Adjustments primarily involving the Capital Grants Una	pplied Acc	ount			
~ Capital Grants and contributions unapplied					
credited to the Comprehensive Income and					
Expenditure Statement	8.6	0.0	0.0	-8.6	0.0
~ Application of Grants to capital financing	47 5			47.5	
transferred to the Capital Adjustment Account	17.5	0.0	0.0	-17.5	0.0
Adjustments primarily involving the Capital Receipts Re	eserve				
~ Transfer of cash sale proceeds credited as part of					
the gain/loss on disposal to the Comprehensive					
Income and Expenditure Statement	-1.3	0.0	1.3	0.0	0.0
<ul> <li>Use of Capital Receipts Reserve to finance new</li> </ul>					
capital expenditure	0.0	0.0	-1.3	0.0	1.3
~ Contribution from Capital Receipts Reserve towards					
administrative costs of non-current asset disposals	-0.1	0.1	0.0	0.0	0.0
Adjustments primarily involving the Financial Instrume	nts Adjusti	ment Accou	Int		
~ Proportion of discounts received in previous years					
to be credited to the General Fund Balance in					
accordance with statutory requirements	0.1	0.0	0.0	0.0	-0.1
Adjustments primarily involving the Pensions Reserve					
<ul> <li>Grant funding of fire-fighters pension liabilities</li> </ul>	-3.0	0.0	0.0	0.0	3.0
<ul> <li>Reversal of net charges made for retirement</li> </ul>					
benefits in accordance with IAS 19	55.2	0.0	0.0	0.0	-55.2
<ul> <li>Employers pensions contributions and direct</li> </ul>					
payments to pensioners payable in the year	-32.7	0.0	0.0	0.0	32.7

Adjustments Between Accounting Basis and Funding Basis Under Regulations - 2012/2013	General Fund Balance £millions	Capital Fund £millions	Capital Receipts Reserve £millions	Capital Grants Unapplied £millions	Movement in Unusable Reserves net spending £millions
Adjustments primarily involving the Collection Fund Ac	ljustment /	Account			
<ul> <li>Amount by which council tax income credited to the Comprehensive Income and Expenditure Statement is different from council tax income calculated for the year in accordance with statutory requirements</li> </ul>	0.0	0.0	0.0	0.0	0.0
Adjustment primarily involving the Accumulated Absen	ces Accou	int			
~ Amount by which officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	-3.4	0.0	0.0	0.0	3.4
Total Adjustments	43.1	0.1	0.0	-26.1	-17.1
Adjustments Between Accounting Basis and Funding	General Fund		Capital	Capital	Wovement in Unusable
--	-----------------	---------------------------	----------------------	------------------------	-------------------------
Basis Under Regulations - 2011/2012	Balance		Receipts	Grants	<b>Reserves net</b>
	£millions	Capital Fund £millions	Reserve £millions	Unapplied £millions	spending £millions
Adjustments primarily involving the Capital Adjustment					
Reversal of items debited or credited to the Comprehe		me and Exp	enditure S	Statement:	
~ Charges for depreciation of					
non-current assets	46.3	0.0	0.0	0.0	-46.3
Develuation lagage on Drenauty, Digat & Favingerant					
<ul> <li>Revaluation losses on Property, Plant &amp; Equipment non-current assets</li> </ul>	8.9	0.0	0.0	0.0	-8.9
~ loss on held for sale assets	11.5	0.0	0.0		-0.5
~ Movements in the market value of Investment	11.5	0.0	0.0	0.0	-11.5
Properties	2.8	0.0	0.0	0.0	-2.8
~ Amortisation of intangible assets	0.3	0.0	0.0	0.0	-0.3
~ Capital Grants and Contributions applied	-49.8	0.0	0.0	0.0	49.8
~ Revenue expenditure funded from capital under	+0.0	0.0	0.0	0.0	+0.0
statute	13.7	0.0	0.0	0.0	-13.7
~ Amounts of non-current assets written off on		0.0	0.0	0.0	
disposal to the Comprehensive Income and					
Expenditure Statement	163.3	0.0	0.0	0.0	-163.3
Insertion of items not debited or credited to the Compre					nt
~ Statutory provision for the repayment of debt	-18.5	0.0	. 0.0		18.5
~ Capital expenditure charged to the General Fund					
Balance	-8.0	0.0	0.0	0.0	8.0
Adjustments primarily involving the Capital Grants Una	pplied Acc	ount			
~ Capital Grants and contributions unapplied					
credited to the Comprehensive Income and					
Expenditure Statement	-24.2	0.0	0.0	24.2	0.0
<ul> <li>Application of Grants to capital financing</li> </ul>					
transferred to the Capital Adjustment Account	6.5	0.0	0.0	-6.5	0.0
Adjustments primarily involving the Capital Receipts Re	eserve				
~ Transfer of cash sale proceeds credited as part of					
the gain/loss on disposal to the Comprehensive	(0.0		(		
Income and Expenditure Statement	-10.3	0.0	10.3	0.0	0.0
~ Use of the Capital Receipts Reserve to finance	0.0	0.0	10.1	0.0	10.1
new capital expenditure	0.0	0.0	-10.1	0.0	10.1
<ul> <li>Contribution from the Capital Receipts Reserve/</li> <li>Capital Fund towards administrative costs of non-</li> </ul>					
current asset disposals	0.0	0.2	-0.2	0.0	0.0
Adjustments primarily involving the Financial Instrume				0.0	0.0
<ul> <li>Proportion of discounts received in previous years</li> </ul>					
to be credited to the General Fund Balance in					
accordance with statutory requirements	0.1	0.0	0.0	0.0	-0.1
Adjustments primarily involving the Pensions Reserve		0.0	0.0	0.0	5.1
~ Grant funding of fire-fighters pension liabilities	-3.6	0.0	0.0	0.0	3.6
~ Reversal of net charges made for retirement	0.0	0.0	0.0	0.0	5.0
benefits in accordance with IAS 19	42.2	0.0	0.0	0.0	-42.2
			-		
~ Employers pensions contributions and direct					
payments to pensioners payable in the year	-33.8	0.0	0.0	0.0	33.8

Adjustments Between Accounting Basis and Funding Basis Under Regulations - 2011/2012 Adjustments primarily involving the Collection Fund Ad	Eneral Fund Balance £millions	Capital Fund £millions Account	Capital Receipts Reserve £millions	Capital Grants Unapplied £millions	Wovement in Unusable Reserves net spending £millions
~ Amount by which council tax income credited to the Comprehensive Income and Expenditure Statement is different from council tax income calculated for the year in accordance with statutory requirements	1.4		0.0	0.0	-1.4
Adjustment primarily involving the Accumulated Absen ~ Amount by which officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	ces Accou -2.9		0.0	0.0	2.9
Total Adjustments	145.9	0.2	0.0	17.7	-163.8

# Note 8 Transfers to/from Earmarked Reserves

Movement in earmarked reserves	Balance at 1 April 2012 £ millions	Transfers Out £ millions	Transfers In £ millions	Balance at 31 March 2013 £ millions
Schools Balances (under a				
scheme of delegation)	20.1	-1.2	0.0	18.9
Insurance Fund	8.0	0.0	0.0	8.0
DSG Reserve	1.7	-1.5	0.0	0.2
LPSA Reserve	0.1	-0.1	0.0	0.0
Equal Pay Reserve	2.3	-0.6	0.0	1.7
IT for Schools	-0.1	0.0	0.0	-0.1
PFI credits Reserve	0.9	-0.3	0.0	0.6
Virtual Bank Loans	0.0	0.0	0.0	0.0
Service Realignment Fund	1.3	0.0	-0.1	1.2
Capacity Building Fund	0.3	0.0	0.6	0.9
Elections Reserve Other Service Savings and earmarked reserves (net	0.2	0.0	0.1	0.3
movement)	35.2	0.0	20.5	55.7
Total	70.0	-3.7	21.2	87.5

Table may not sum due to roundings

Movement in earmarked reserves	Balance at 1 April 2011 £ millions	Transfers Out £ millions	Transfers In £ millions	Balance at 31 March 2012 £ millions
Schools Balances (under a				
scheme of delegation)	22.5	-2.4	0.0	20.1
Insurance Fund	11.0	-3.0	0.0	8.0
DSG Reserve	4.4	-2.7	0.0	1.7
LPSA Reserve	1.1	-1.1	0.1	0.1
Equal Pay Reserve	3.0	-0.7	0.0	2.3
IT for Schools	-0.3	0.0	0.2	-0.1
PFI credits Reserve	1.0	-0.1	0.0	0.9
Virtual Bank Loans	-0.6	0.0	0.6	0.0
Service Realignment Fund	0.6	-6.9	7.6	1.3
Capacity Building Fund	0.3	-0.1	0.1	0.3
Elections Reserve	0.1	0.0	0.1	0.2
Other Service Savings and				
earmarked reserves (net				
movement)	10.1	0.0	25.1	35.2
Total	53.2	-17.0	33.8	70.0

Table may not sum due to roundings

The money that service departments set aside is held to make sure that they can meet future known budget commitments, and that the services will have the resources to react to any unexpected events they may be responsible for. The balances held are reported to Members on a regular basis. The reportable segments are as follows:

Balance as at 31 March 2012 £ millions	Earmarked Reserves	Balance as at 31 March 2013 £ millions
17.1	People Group	18.3
9.1	Communities Group	12.2
5.4	Resources Group	6.6
2.2	Fire Service	2.5
22.7	Schools (including DSG, PFI credits and school loans)	19.7
	Other Services and Corporate Reserves (includes insurance	
13.5	fund and service realignment fund)	28.2
70.0	Total	87.5

# Note 9 Other Operating Expenditure

2011/2012 £ millions	Other Operating Expenditure	2012/2013 £ millions
0.2	Levies:- Environment Agency Levy	0.2
11.5	Gains (-) / Losses on disposal of current assets - held for sale	0.2
153.7	Losses on disposal/transfer of non-current assets	29.1
165.4		29.5

2011/2012 £ millions	Financing and Investment Income and Expenditure	2012/2013 £ millions
19.1	Interest payable and similar charges	19.4
	Pensions Interest cost and expected return on pensions	
19.2	assets	21.4
-1.4	Interest receivable and similar income	-1.5
-5.3	Trading account income	-10.6
4.2	Trading account expenditure	11.5
	Income and expenditure in relation to investment	
2.8	properties and changes in their fair value	2.3
-0.3	Profit on sale of investments	0.0
0.1	Other investment expenditure	0.1
0.0	Other investment income	-0.4
38.4		42.2

# Note 10 Financing and Investment Income and Expenditure

# Note 11 Taxation and Non Specific Grant Incomes

2011/2012	Taxation and Non Specific Grant Incomes	2012/2013
£ millions		£ millions
233.1	~ Council tax income	234.4
82.0	~ Non domestic rates	102.5
25.3	<ul> <li>Revenue Support Grant</li> </ul>	2.0
	Other non-ringfenced Government grants	
3.6	~ Fire Pensions Fund Grant (Gain)	3.0
37.7	~ Revenue grants	46.2
60.1	~ Capital grants and contributions	37.6
441.8		425.7

Property, Plant & Equipment	Land & Buildings £ millions	Surplus Assets £ millions	Vehicles, Machinery, Furniture & Equipment £ millions	Road & Bridges £ millions	Country parks & open spaces £ millions	Assets under cons- truction £ millions	Total £ millions
Gross book Value at 1 April 2012 Depreciation balance at 1	665.9	12.1	52.7	407.8	2.7	17.0	1,158.2
April 2012	-52.3	0.0	-28.9	-87.8	-0.2	0.0	-169.2
Net book value at start of the year - 1 April 2012)	613.6	12.1	23.8	320.0	2.5	17.0	989.0
Changes in the year ~ opening balance adjustment ~ reclassifications ~ spending on assets ~ transfer of Assets under Construction to Operational Assets on	0.0 -0.5 19.2	0.0 -4.7 0.0	0.0 0.0 3.2	0.0 0.0 21.8	0.0 0.6 0.2	0.0 -0.1 20.7	0.0 -4.7 65.1
project completion ~ value of assets we have sold/transferred	3.0 -30.9	0.0 0.0	1.3 -1.9	3.8 0.0	0.0 0.0	-8.8 -0.1	-0.7 -32.9
<ul> <li>changes in the value of assets: revaluation</li> <li>reversal of prior year impairments</li> </ul>	-30.9 -16.4 0.0	-0.2 0.0	0.0	0.0	0.0	-0.1 0.0 0.0	-32.9 -16.6 0.0
Depreciation	0.0	0.0	0.0	0.0	0.0	0.0	0.0
<ul> <li>reclassifications</li> <li>depreciation written off on revaluation</li> </ul>	0.1	0.0	0.0	0.0	-0.1	0.0	0.0
<ul> <li>depreciation written off on disposal</li> </ul>	10.5 3.7	0.0 0.0	0.0 1.8	0.0 0.0	0.0 0.0	0.0 0.0	10.5 5.5
~ depreciation	-24.8	0.0	-5.8	-13.6	-0.1	0.0	-44.3
Net book value at the end of the year - 31 March 2013	577.5	7.2	22.3	332.1	3.2	28.8	971.1

Note 12 – Property, Plant & Equipment

Property, Plant & Equipment	Land & Buildings £ millions	Surplus Assets £ millions	Vehicles, Machinery, Furniture & Equipment £ millions	Road & Bridges £ millions	Country parks & open spaces £ millions	Assets under cons- truction £ millions	Total £ millions
Gross book Value at 31 March 2013 Depreciation balance at 31 March 2013	640.3 -62.8	7.2 0.0	55.3 -33.0	433.5 -101.4	3.5 -0.3	28.8 0.0	1,168.6 -197.5
Net book value at the end of the year - 31 March 2013	577.5	7.2	22.3	332.1	3.2	28.8	971.1

Property, Plant & Equipment	Land & Buildings £ millions	Surplus Assets £ millions	Vehicles, Machinery, Furniture & Equipment £ millions	Road & Bridges £ millions	Country parks & open spaces £ millions	Assets under cons- truction £ millions	Total £ millions
Gross book Value at 1 April	2 111110113	2 111110113	2 11110113	2 11110113	2 111110113	2 11110113	2 11110113
2011	832.7	3.4	49.5	389.9	2.2	13.1	1,290.8
Depreciation balance at 1							.,
April 2011	-37.0	0.0	-25.3	-74.8	-0.1	0.0	-137.2
Net book value at start of							
the year - 1 April 2011	795.7	3.4	24.2	315.1	2.1	13.1	1,153.6
Changes in the year							
~ opening balance							
adjustment	-0.7	0.0	0.0	0.0	0.5	0.0	-0.2
~ Reclassifications	-24.6	21.2	-0.2	0.0	0.0	0.0	-3.6
~ spending on assets	19.2	0.0	3.8	17.0	0.0	12.7	52.7
~ transfer of Assets under							
Construction to							
Operational Assets on							
project completion	2.0	0.0	2.3	0.9	0.0	-5.3	-0.1
~ value of assets we have							
sold/transferred	-156.7	0.0	-2.7	0.0	0.0	-3.5	-162.9
~ changes in the value of							
assets: revaluation	-6.0	-12.7	0.0	0.0	0.0	0.0	-18.7
~ reversal of prior year							
impairments	0.0	0.2	0.0	0.0	0.0	0.0	0.2
Depreciation							
~ Reclassifications	0.7	-0.7	0.0	0.0	0.0	0.0	0.0
~ depreciation written off							
on revaluation	4.9	0.7	0.0	0.0	0.0	0.0	5.6
~ depreciation written off							
on disposal	6.7	0.0	2.0	0.0	0.0	0.0	8.7
~ depreciation	-27.6	0.0	-5.6	-13.0	-0.1	0.0	-46.3
Net book value at the end of the year - 31 March 2012	613.6	12.1	23.8	320.0	2.5	17.0	989.0

Property, Plant & Equipment	Land & Buildings £ millions	Surplus Assets £ millions	Vehicles, Machinery, Furniture & Equipment £ millions	Road & Bridges £ millions	Country parks & open spaces £ millions	Assets under cons- truction £ millions	Total £ millions
Gross book Value at 31 March 2012 Depreciation balance at 31 March 2012	665.9 -52.3	12.1 0.0	52.7 -28.9	407.8 -87.8	2.7 -0.2	17.0 0.0	1,158.2 -169.2
Net book value at the end of the year - 31 March 2012	613.6	12.1	23.8	320.0	2.5	17.0	989.0

Tables may not sum due to roundings

Our Land and Building assets includes Schools, Fire Stations, Libraries, Homes for the elderly and physically disabled, waste disposal sites and other buildings.

The total loss on the sale/transfer of assets included in the Comprehensive Income and Expenditure Account is £29.1 million. Material losses include £27.1 million due to the write-out of Academy schools as they transfer off our Balance Sheet. No capital income is received in relation to these disposals/transfers.

This loss is then reversed through the Movement in Reserves Statement. The expenses on sale of assets are funded through the Capital Fund.

#### Depreciation – See Accounting Policies on Page 20

#### Capital Commitments

At 31 March 2013, the authority has entered into a number of contracts for the construction or enhancement of Property, Plant & Equipment in 2013/2014 and future years. The total of those payments we were still due to make on capital schemes that were not yet finished, or which we had not finished paying for totals £14.7 million. Similar commitments at 31<sup>st</sup> March 2012 were £17.3 million.

The largest outstanding commitments are as follows.

- 1 Gun Hill, Arley £3.5 million
- 2 Design and build Stratford Parkway Station £1.4 million
- 3 Lillington Primary School £1.4 million
- 4 Sydenham Primary School £1.3 million.

#### Effects of Changes in Estimates

There have been no material changes to our accounting estimates for Property, Plant and Equipment in 2012/2013.

#### Revaluations

Assets are valued on the basis set out by CIPFA and in line with the Statements of Asset Valuation Practice and Guidance Notes issued by the Royal Institute of Chartered Surveyors (RICS). Our own qualified members of the Royal Institution of Chartered Surveyors carry out valuations alongside any external valuers appointed by the Council.

The closing balances on 31 March 2013 were valued in the following ways.

- Land and buildings are included in the balance sheet at their open-market value based on their existing use. However, where there is insufficient market valuation evidence, some land and buildings, for example schools, are included in the balance sheet at a depreciated replacement cost. Surplus assets which are not likely to be disposed of in the next twelve months are valued as their previous use.
- We have included assets that we do not use in our day-to-day work, including investment properties and assets we intend to sell within the next twelve months, in the balance sheet at their open-market value. These assets are revalued every year.
- ~ We have included infrastructure assets, such as roads and bridges, community assets and

vehicles and equipment in the balance sheet at the amount they cost when we bought them less an annual charge for depreciation. These assets are valued in this way because there is no meaningful market data available to calculate an existing use value.

Where heritage assets, defined as assets preserved in trust for their cultural, environmental or historical associations, have been identified within previously recognised operational assets, their values have been left in the original designations. For heritage assets not previously recognised in operational assets, we have sought a valuation where the cost of obtaining this was commensurate with the benefit to the authority.

We revalue all those fixed assets which are held at a value other than depreciated historic cost, at least once every five years. In 2008/2009 the council carried out a full revaluation of all its land and building assets. All revaluations in 2012/2013 have been carried out by Council RICS qualified staff. We adjust for any major changes to the value of assets as they happen, whether due to events affecting groups of assets or single assets, and we review the need to revalue any asset where there has been more than £0.250 million spend each year. When assets are revalued, if they are worth more than we paid for them, we add the difference to the Revaluation Reserve.

Total £ millions

3.9

0.0 0.0 0.0 0.0

0.0

0.0 0.0

3.9

Heritage Assets	Golden Tower of Leaves £ millions	Waller Woodcote Documents £ millions	Community/ Other Assets £ millions	Museum Collections £ millions	Judges House and Shire Hall £ millions	
Cost or Valuation at 1 April 2012	0.1	0.2	1.0	1.8	0.8	
Changes in the year						]
~ Reclassifications	0.0	0.0	0.0	0.0	0.0	
~ Additions	0.0	0.0	0.0	0.0	0.0	
~ Disposals	0.0	0.0	0.0	0.0	0.0	
~ Revaluations / Recognition	0.0	0.0	0.0	0.0	0.0	
<ul> <li>Impairment loses/reversals (-) recognised in the Revaluation Reserve</li> </ul>	0.0	0.0	0.0	0.0	0.0	
<ul> <li>Impairment losses/(reversals)</li> <li>recognised in surplus or deficit</li> </ul>	0.0	0.0	0.0	0.0	0.0	
on the provision of services	0.0	0.0	0.0	0.0	0.0	
~ depreciation	0.0	0.0	0.0	0.0	0.0	

#### Note 13 – Heritage Assets

Net book value at the end of

the year 31 March 2013

0.2

0.1

1.0

1.8

0.8

Heritage Assets	Golden Tower of Leaves £ millions	Waller Woodcote Documents £ millions	Community/ Other Assets £ millions	Museum Collections £ millions	Judges House and Shire Hall £ millions	Total £ millions
Cost or Valuation at 1 April 2011	0.0	0.0	0.0	0.0	0.0	0.0
Changes in the year						
~ Reclassifications	0.0	0.2	0.1	0.0	0.0	0.3
~ Additions	0.1	0.0	0.0	0.0	0.0	0.1
~ Disposals	0.0	0.0	0.0	0.0	0.0	0.0
<ul> <li>Revaluations / Recognition</li> <li>Impairment loses/reversals (-) recognised in the Revaluation</li> </ul>	0.0	0.0	0.9	1.8	0.8	3.5
Reserve ~ Impairment losses/(reversals) recognised in surplus or deficit	0.0	0.0	0.0	0.0	0.0	0.0
on the provision of services	0.0	0.0	0.0	0.0	0.0	0.0
~ depreciation	0.0	0.0	0.0	0.0	0.0	0.0
Net book value at the end of the year 31 March 2012	0.1	0.2	1.0	1.8	0.8	3.9

Details of our recognition and valuation policy in relation to heritage assets is shown in our Accounting Policies on page 12 to 21.

More detailed information about the specific heritage assets we hold can be obtained from our website warwickshire.gov.uk

#### Acquisitions & Disposals

In the five year period 2008/2009 to 2012/2013 all our current heritage assets were either purchased, reclassified or recognised in 2011/2012. There have been no significant acquisitions during 2012/2013 and there have not been any significant disposals of heritage assets over that 5 year period.

#### Note 14 – Investment Properties

The authority has classified a number of properties as investment properties most of which are leased out to third parties under operating leases i.e. they are held with the specific purpose of generating income.

The following items of income and expense have been accounted for in the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement:-

31 March 2012 £ million	Investment Properties	31 March 2013 £ million
	Direct operating expenses arising from investment	
-0.3	property	-0.2
-0.3	Net gain/loss (-)	-0.2

There are no restrictions on the Authority's ability to realise the value inherent in its investment property or on the Authority's right to the remittance of income and the proceeds of disposal. The authority has no contractual obligations to purchase, construct or develop investment property or repairs, maintenance or enhancement.

The following table summarises the movement in the fair value of investment properties over the year.

31 March 2012 £ million	Investment Properties	31 March 2013 £ million
38.4	Balance at the start of the year	23.0
0.0 0.3 -1.4 -2.8 -11.5	Opening balance adjustment Additions Disposals Net Gains/Losses (-) from fair value adjustments Transfers:- ~ to (-)/from Property, Plant & Equipment	-5.4 0.9 0.0 -2.3 0.0 4.4
23.0	Balance at the end of the year	20.5

#### Note 15 Intangible Assets

The authority accounts for its software as intangible assets, to the extent that the software is not an integral part of a particular IT system and is accounted for as part of the hardware item of Property, Plant & Equipment. The intangible assets include both purchased licences and internally generated software.

All software is given a finite useful life, based on assessments of the period that the software is expected to be of use to the authority. The useful lives assigned to the major software suite used by the authority are:-

	Internally Generated Assets	Other Assets		
3 years	None	None		
5 years	None	None		
10 years	None	HR suite, Financial suite		

We do not hold any patents. We incurred spending on a number of software licences and development of £1.1 million in 2012/2013 (£1.1 million in 2011/2012). We own a number of software licences across the authority which are written off to revenue over their expected useful lives (between 3 and 10 years) as above. The carrying amount of intangible assets is amortised on a straight line basis. The amortisation of £0.3 million charged to revenue in 2012/2013 was charged to a number of services, some of which absorbed as an overhead and charged across all service headings in the Net Expenditure of Services. It is not possible to quantify exactly how much of the amortisation is attributable to each service heading.

The movement on Intangible Asset balances during the year is as follows:-

Intangible assets	Software licences we have bought £ million	Licences, trademarks and artistic originals £ million	Patents £ million	Total £ million
Gross book Value at 1 April 2012	2.8	0.0	0.0	2.8
Amortisation balance at 1 April 2012	-1.4	0.0	0.0	-1.4
Net book value at the start of the year - 1 April 2012	1.4	0.0	0.0	1.4
Changes in the year				
~ Spending on assets	0.5	0.0	0.0	0.5
~ Transfer from WIP to complete	0.6	0.0	0.0	0.6
~ Value of assets we have sold	0.0	0.0	0.0	0.0
Amortisation				
~ Amortisation	-0.3	0.0	0.0	-0.3
Net book value at the end of the year - 31 March 2013	2.2	0.0	0.0	2.2

Intangible assets	Software licences we have bought £ million	Licences, trademarks and artistic originals £ million	Patents £ million	Total £ million
Gross book Value at 31 March 2013 Amortisation balance at 31 March	3.9	0.0	0.0	3.9
2013	-1.7	0.0	0.0	-1.7
Net book value at the end of the year - 31 March 2013	2.2	0.0	0.0	2.2

Intangible assets	Software licences we have bought £ million	Licences, trademarks and artistic originals £ million	Patents £ million	Total £ million
Gross book Value at 1 April 2011	2.7	0.0	0.0	2.7
Amortisation balance at 1 April 2011	-1.1	0.0	0.0	-1.1
Net book value at the start of the year - 1 April 2011	1.6	0.0	0.0	1.6
Changes in the year				
~ Spending on assets ~ Transfer from WIP to complete ~ Value of assets we have sold	0.0 0.1 0.0	0.0 0.0 0.0	0.0 0.0 0.0	0.0 0.1 0.0
Amortisation				
~ Amortisation	-0.3	0.0	0.0	-0.3
Net book value at the end of the year - 31 March 2012	1.4	0.0	0.0	1.4

Intangible assets	Software licences we have bought £ million	Licences, trademarks and artistic originals £ million	Patents £ million	Total £ million
Gross book Value at 31 March 2012	2.8	0.0	0.0	2.8
Amortisation balance at 31 March				
2012	-1.4	0.0	0.0	-1.4
Net book value at the end of the year - 31 March 2012	1.4	0.0	0.0	1.4

No changes in accounting estimates for intangible assets have had an effect on the current period or are expected to have an effect in subsequent periods.

No intangible assets are assessed as having an indefinite useful life.

There are no items of capitalised software that are individually material to the financial statements.

In September 2009 the authority entered into a contract for the replacement of its financial systems. The new system was implemented during 2010/2011 and 2011/2012 and was completely operational during 2012/2013. The total budgeted cost of the system to be capitalised is £1.3 million, including a significant element of new hardware required to host the system.

Intangible assets are valued at historic cost (the cost at which they were bought).

No intangible assets have been acquired by way of government grant and initially recognised at fair value.

#### Note 16 Financial Instruments

The borrowings and investments disclosed in the balance sheet are made up of the following categories of financial instruments:

Fair values of borrowings and investments	Long Term On 31 March 2013 £ millions	Long Term On 31 March 2012 Restated £ millions	Current On 31 March 2013 £ millions	Current On 31 March 2012 Restated £ millions
~ Financial Liabilities at amortised cost	386.2	391.1	102.3	96.5
~ Financial Liabilities at fair value through profit and loss	452.0	432.3	102.3	96.5
Total borrowings	452.0	432.3	102.3	96.5
~ Loans and receivables ~ Available-for-sale financial	0.1	0.7	156.8	171.7
assets	0.1	0.1		
Total investments	0.2	0.8	156.8	171.7

Interest Paid and Investment Income 2012/2013	Financial Liabilities Liabilities Measured at amortised cost £ millions	Financial Assets Loans and receivables £ millions	Available for sale assets £ millions	Total £ millions
~ Interest expense	19.4	0.0	0.0	19.4
Interest payable and similar charges	19.4	0.0	0.0	19.4
~ Interest income	0.0	1.4	0.0	1.4
Interest and Investment Income	0.0	1.4	0.0	1.4
~ Gain on revaluation	0.0	0.0	0.0	
Net gain/loss (-) for the year	19.4	1.4	0.0	

Interest Paid and Investment Income 2011/2012	Financial Liabilities Liabilities Measured at amortised cost £ millions	Financial Assets Loans and receivables £ millions	Available for sale assets £ millions	Total £ millions
~ Interest expense	19.1	0.0	0.0	19.1
Interest payable and similar charges	19.1	0.0	0.0	19.1
~ Interest income	0.0	1.3	0.0	1.3
Interest and Investment Income	0.0	1.3	0.0	1.3
~ Loss on revaluation	0.0	0.0	-0.2	
Net gain/loss (-) for the year	19.1	1.3	-0.2	

Financial liabilities and financial assets represented by loans and receivables are carried in the balance sheet at amortised cost. Their fair value can be assessed by calculating the present value of the cash flows that will take place over the remaining term of the instruments. In assessing fair value we have made the following assumptions:-

- No early repayment or impairment is recognised
- Where an instrument will mature in the next 12 months, carrying amount is assumed to approximate to fair value
- The fair value of trade and other receivables is taken to be the invoiced or billed amount.

The fair values are calculated as follows:-

Fair value of financial liabilities and loans receivable	31 March 2013 Carrying Amount	31 March 2013 Fair Value	31 March 2012 Amount Restated	31 March 2012 Fair Value Restated
	£ millions	£ millions	£ millions	£ millions
Financial Liabilities	488.5	554.3	487.6	528.8
Loans and receivables	156.9	156.9	172.4	172.2

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# Note 17 Debtors

On 31 March 2012 £ millions	Long-term debtors	On 31 March 2013 £ millions
0.6	Deposits and advances	0.1
0.1	Other long-term debtors	0.0
0.7	Balance at the end of the year	0.1

On 31 March 2012 Restated £ millions	Short Term Debtors and prepayments	On 31 March 2013 £ millions
9.5	Trade Debtors (invoiced income system)	11.4
23.7	Other trade debtors and prepayments	26.7
4.9	VAT (due to us)	5.0
6.8	Council Tax Debtors	7.5
0.2	Amounts owed by billing authorities in respect of Collection Fund Capital debtors and prepayments excluding invoiced	0.0
1.1	income	4.4
46.2	Total debtors	55.0
-3.5	less provision for bad debts (debts we consider may not be paid)	-3.3
42.7	Balance at the end of the year	51.7

On 31 March 2012 Restated £ millions	All Debtors and prepayments	On 31 March 2013 £ millions
0.7	Long Term Debtors	0.1
42.7	Short Term Debtors (due less than 12 months)	51.7
43.4	Total Debtors	51.8
9.2 5.2 1.5 27.5	Central Government Bodies Other Local Authorities NHS Bodies Other Entities and Individuals	11.3 5.3 0.0 35.2
<b>43.4</b>	Balance at the end of the year	<b>51.8</b>

# Note 18 Cash and Cash Equivalents

On 31 March 2012 Restated £ millions	Cash and Cash Equivalents	On 31 March 2013 £ millions
17.1	Cash held by the authority (including schools and imprest accounts)	12.6
10.0	Bank Current Accounts (Call accounts)	10.0
64.9	Short-term Deposits with building societies and other institutions less than 3 months maturity	100.6
92.0	Total Cash and Cash Equivalents	123.2

# Note 19 Assets Held For Sale

On 31 March 2012 Current £ millions	Assets Held For Sale	On 31 March 2013 Current £ millions
7.5	Balance outstanding at start of year	3.5
	Assets newly classified as held for sale:	
14.9	<ul> <li>Property, Plant and Equipment</li> </ul>	0.2
0.0	Revaluation gains	0.0
-11.5	Revaluation losses Assets declassified as held for sale:	-0.2
0.0	~ Property, Plant and Equipment	0.0
-7.4	Assets sold	-2.8
0.0	Transfers from non-current to current	0.0
3.5	Balance outstanding at year end	0.7

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# Note 20 Creditors

On 31 March 2012 Restated £ millions	Creditors	On 31 March 2013 £ millions
1.8	Long Term	0.0
89.8	Short Term (less than 12 months)	93.1
91.6	Total Creditors	93.1
48.3	Trade and other creditors (including payments to staff)	51.1
6.2	Tax and money we owe to social security	6.2
12.4	Money we have received in advance	11.6
2.2	Council Tax Overpayments and Prepayments	2.2
8.1	Accumulated absences accruals (IFRS)	4.7
3.4	Amounts owed to billing authorities	3.9
11.0	Capital creditors	13.4
91.6	Balance at the end of the year	93.1

On 31 March 2012 Restated £ millions	Creditors	On 31 March 2013 £ millions
8.3	Central Government Bodies	9.9
8.0	Other Local Authorities	9.7
2.1	NHS Bodies	0.4
1.4	Public Corporations and Trading Funds	0.0
71.8	Other Entities and Individuals	73.1
91.6	Balance at the end of the year	93.1

#### **Note 21 Provisions**

On 31 March 2012 Total £ millions	Provisions	On 31 March 2013 Landfill Usage Account £ millions	On 31 March 2013 Employee Related £ millions	On 31 March 2013 Other £ millions	On 31 March 2013 Total £ millions
6.8	Balance at the start of the year	0.0	4.5	3.2	7.7
3.5 -2.6	Additional Provisions made in the year Amounts used in the year	0.4 0.0	0.5 -0.4	0.3 -0.4	1.2 -0.8
0.0	Unused amounts reversed in the year	0.0	-0.4 -1.5	0.0	-0.8 -1.5
7.7	Balance at the end of the year	0.4	3.1	3.1	6.6
7.7	Held by services for: ~ specific service liabilities	0.4	3.1	3.1	6.6
7.7	Total	0.4	3.1	3.1	6.6
0.8 6.9	Analysis: ~ long term ~ short term (settlement expected within 12 months)	0.0 0.4	0.2 2.9	2.4 0.7	2.6 4.0
7.7	Total	0.4	3.1	3.1	6.6

#### Landfill Usage Account

We have set up the liability for landfill usage account for allowances used in the year at a valuation of  $\pounds 6.31$  per tonne. This is a notional accounting treatment. No cash will actually be paid over.

#### **Employee Related Provisions**

We have acknowledged that we have a probable liability based on past employment circumstances. We are still in negotiations and at this time no agreement has been reached. We are prudently providing an amount in the accounts. We expect any settlement to be made within the next 12 months at this stage.

In addition we have had to plan to reduce our staff numbers to deliver our savings programme over the next couple of years. We have accounted for these employment costs but only where the decisions taken are irreversible.

In order to meet the past pensions liability of West Midlands Pensions Fund, Warwickshire County Council, being one of 33 counterparts to the Supplemental Agreement with West Midlands Pensions Fund dated 1st June 2011 (and from which date it ceased to employ staff) has agreed to make annual contributions to be collected on its behalf by West Midlands Councils the legal party to the agreement in accordance with a payment schedule provided by Mercers as at June 2011, who were responsible for fund valuation and distribution across all effected Local Authorities" There is a pension liability from the West Midlands pension fund of £0.2 million.

#### **Other Provisions**

The Council's former liability insurers, Municipal Mutual Insurance (MMI) went into run-off (ceased to write new business) on 30 September 1992, following which a contingent Scheme of Arrangement became effective on January 1994 to ensure a smooth run-off should MMI subsequently be declared insolvent. In the event of the Scheme being triggered, claims paid by MMI after 30 September 1992 will be liable to claw back, at a percentage to be determined by the administrators, with subsequent claims to be paid in part at the same percentage.

A recent Supreme Court judgement relating to establishment of liability arising from mesothelioma claims under employers' liability policies has resulted in the increased possibility of the Scheme being triggered. We have set aside £2.8 million to cover the claw back and the outstanding claims.

As part of the Property Rationalisation Programme, we are committed to reducing our property stock. To facilitate this we will be vacating a number of buildings. There is a provision for liability of £0.3 million for property leases that have been terminated.

All other provisions are individually insignificant.

#### Note 22 Usable Reserves

Movements in the Authority's usable Reserves are detailed in the Movement in Reserves Statement and in Notes 7 & 8. A summary of revenue and capital usable reserves is shown below:-

Movement in Usable Reserves	Revenue £ mil	Total £ millions	
	General reserves	Earmarked reserves	
Balance on 1 April 2012	15.7	70.0	85.7
Surplus / Shortfall (-) for the year	3.1	0.0	3.1
Changes in reserves during the year	0.0	17.5	17.5
Balance on 31 March 2013	18.8	87.5	106.3

Movement in Usable Reserves	C	Capital Reserves £ millions		
	Capital Receipts Reserve	Capital Grants Unapplied Reserve	Capital fund	Total £ millions
Balance on 1 April 2012	0.0	29.5	0.3	29.8
Income from selling our assets	1.3	0.0	0.0	1.3
Money Used to buy assets	-1.3	-17.5	0.0	-18.8
Money used to fund revenue expenditure funded from capital under statute Money used to finance disposal costs -	0.0	0.0	0.0	0.0
transfers between reserves	0.0	0.0	0.1	0.1
Grants and contributions recognised as available but not used during the year	0.0	-8.6	0.0	-8.6
Balance on 31 March 2013	0.0	<b>3.4</b>	0.4	<b>3.8</b>

## **Note 23 Unusable Reserves**

On 31 March 2012 £ millions	Unusable Reserves	On 31 March 2013 £ millions
139.0	Revaluation Reserve	137.7
525.9	Capital Adjustment Account	522.4
0.5	Financial Instruments Adjustment Account	0.4
0.1	Available for Sale Financial Instruments Reserve	0.1
-8.1	Compensated Absences Reserve	-4.7
-0.2	Collection Fund Adjustment Account	-0.1
-537.8	Pensions Reserve	-657.7
119.4	Total Unusable Reserves	-1.9

#### **Revaluation Reserve**

The Revaluation Reserve contains the gains made by the authority arising from increases in the value of its Property, Plant and Equipment and intangible assets. The balance is reduced when assets with accumulated gains are:-

- Revalued downwards or impaired and the gains are lost
- Used in the provision of services and the gains are consumed through depreciation, or
- Disposed of and the gains are realised.

The Reserve contains only revaluation gains accumulated since 1 April 2007, the date that the Reserve was created. Accumulated gains arising before that date are consolidated into the balance on the Capital Adjustment Account.

Revaluation Reserve 2011/2012 £ millions	Movement in the capital reserves and accounts	Revaluation Reserve 2012/2013 £ millions
171.9	Balance on 1 April	139.0
-0.2	Opening balance adjustments	-5.4
3.5	Revaluation Increases	0.0
0.0	Revaluation Decreases	-0.3
0.0	Reversal of previous impairments	0.0
-5.0	Impairment offsets against Revaluation Reserve	1.9
-5.2	Depreciation adjustment to Revaluation reserve	4.3
-26.0	Value of asset disposals	-1.8
0.0	Reclassifications of assets	0.0
139.0	Balance on 31 March	137.7

## Capital Adjustment Account

The Capital Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for the consumption of non-current assets and for the financing of the acquisition, construction or enhancement of those assets under statutory provisions. The Account is debited with the cost of acquisition, construction and enhancement as depreciation, impairment and revaluation losses and amortisations are charged to the Comprehensive Income and Expenditure Statement (with reconciling postings from the Revaluation Reserve to convert fair value figures to a historical cost basis). The Account is credited with the amounts set aside by the Authority as finance for the costs of acquisition, construction and enhancement.

The Account contains the accumulated gains and losses on Investment Properties and gains recognised on donated assets that have yet to be consumed by the authority.

The Account also contains revaluation gains accumulated on Property, Plant and Equipment before 1 April 2007, the date that the Revaluation Reserve was created to hold such gains. Note 7 provides details of the source of all the transactions posted to the Account, apart from those involving the Revaluation Reserve.

Capital Adjustment Account 2011/2012 £ millions	Movement in the capital reserves and accounts	Capital Adjustment Account 2012/2013 £ millions
654.8	Balance on 31 March	525.9
0.0	Opening balance adjustments	0.0
-23.4	Revaluation decrease	-10.2
1.2	Revaluation increase	0.0
5.2	Depreciation adjustment to Revaluation reserve	-4.3
-137.0	Value of asset disposals	-27.1
-13.7	Transfer of spending on assets we do not own	-14.8
-10.0	Transfers to and from the revenue account	-18.9
48.8	Money used to buy assets	71.8
525.9	Balance on 31 March	522.4

## **Financial Instruments Adjustment Account**

The Financial Instruments Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for the income and expenses relating to certain financial instruments and for bearing losses or benefiting from gains per statutory provisions. The authority uses the Account to manage the discounts received on the early redemption of debt. We have not received any discounts or paid any premiums in 2012/2013.

31 March 2012 £ millions	Financial Instruments Adjustment Account	31 March 2013 £ millions
0.6	Balance on 1 April	0.5
	Proportion of discounts received in previous years to be credited to the General Fund Balance in accordance with	
-0.1	statutory requirements	-0.1
0.5	Balance on 31 March	0.4

#### Available For Sale Financial Instruments Reserve

The Available For Sale Financial Instruments Reserve contains the gains made by the authority arising from increases in the value of its investments that have quoted market prices or otherwise do not have fixed or determinable payments. The balance is reduced when investments with accumulated gains are:-

- revalued downwards or impaired and the gains are lost

- disposed of the gains are realised.

31 March 2012 £ millions	Available for Sale Financial Instruments Reserve	31 March 2013 £ millions
0.6	Balance on 1 April	0.1
-0.3	Sale of investments	0.0
-0.2	Downward revaluation of investments not charged to Surplus/Deficit on the Provision of Services	0.0
0.1	Balance on 31 March	0.1

#### **Accumulated Absences Account**

The Accumulated Absences Account absorbs the differences that would otherwise arise on the General Fund Balance from accruing for compensated absences earned but not taken in the year, e.g. annual leave entitlement carried forward at 31 March. Statutory arrangements require that the impact on the General Fund Balance is neutralised by transfers to or from the Account.

Balance at 31 March 2012	Balance at 31 March 2012	Movement in Accumulated Absences Account	Balance at 31 March 2013	Balance at 31 March 2013
£ millions	£ millions		£ millions	£ millions
	-11.0	Balance at 1 April Settlement or cancellation of accrual made at the end of the preceding		-8.1
-8.1		year Amounts accrued at the end of the current year	8.1 -4.7	
	2.9	Amount by which officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements		3.4
	-8.1	Balance at 31 March		-4.7

# **Collection Fund Adjustment Account**

The Collection Fund Adjustment Account manages the differences arising from the recognition of council tax income in the Comprehensive Income and Expenditure Statement as it falls due from council tax payers compared with the statutory arrangements for paying across amounts due to the General Fund from the Collection Fund.

Balance at 31 March 2012 £ millions	Movement in Collection Fund Adjustment Account	Balance at 31 March 2013 £ millions
1.2	Balance at start of year Amount by which council tax income credited to the Comprehensive Income and Expenditure Statement is different from council tax income calculated for the year	-0.2
-1.4	in accordance with statutory requirements	0.1
-0.2	Balance at end of year	-0.1

## Pensions Reserve

The Pensions Reserve absorbs the timing differences arising from the different arrangements for accounting for post employment benefits and for funding benefits in accordance with statutory provisions. The authority accounts for post employment benefits in the Comprehensive Income and Expenditure Statement as the benefits are earned by employees accruing years of service, updating the liabilities to reflect inflation, changing assumptions and investment returns on any resources set aside to meet costs. However, statutory arrangements require benefits earned to be financed as the authority makes employer's contributions to pension funds or eventually pays any pensions for which it is directly responsible. The debit balance on the Pensions Reserve therefore shows a substantial shortfall in the benefits earned by past and current employees and the resources the authority has set aside to meet them. The statutory arrangements will ensure that funding will have been set aside by the time that the benefits come to be paid.

On 31 March 2012 £ millions	Pensions Reserve - All Schemes	On 31 March 2013 £ millions
-461.5	Balance as 1 April	-537.8
	Actuarial gains and losses (-) on pension assets and	
-71.5	liabilities	-100.4
	Reversal of net charges made for retirement benefits	
-42.2	in accordance with IAS 19	-55.2
	Employer's pension contributions and direct payments	
33.8	to pensioners payable in the year	32.7
3.6	Grant funding of fire-fighters pensions liabilities	3.0
-537.8	Balance at 31 March	-657.7

The movements above are analysed between the different schemes as follows:-

Year ended 31 March 2012 Restated £ millions	Cash flows from operating activities	Year ended 31 March 2013 £ millions
	Cash Inflows from operating activities:-	
234.5	~ Council Tax Receipts	234.4
82.0	~ National Non Domestic Rates receipts from pool	102.5
25.3	~ Revenue Support Grant	2.0
370.0	~ other Government Grants	347.9
137.2	<ul> <li>cash received for goods and services</li> </ul>	61.7
1.4	~ interest received	1.5
	Cash Outflows from operating activities:-	
-416.7	<ul> <li>cash paid to and on behalf of employees</li> </ul>	-383.5
-356.9	<ul> <li>other operating cash payments</li> </ul>	-310.2
-9.4	~ interest paid	-19.4
67.4	Total net cash flows from operating activities	36.9

# Note 24 Cash Flow Statement – Operating Activities

## Note 25 Cash Flow Statement – Investing Activities

Year ended 31 March 2012 £ millions	Cash flows from investing activities	Year ended 31 March 2013 £ millions
-47.3	Purchase of property,plant and equipment, investment property and intangible assets Proceeds or purchase (-) of short-term and long-term	-64.0
-76.8	investments	23.4
1.1	Other receipts or payments (-) for investing activities Proceeds from the sale of property, planty and equipment,	0.4
9.6	investment property and intangible assets	1.3
50.1	Other receipts from investing activities - Capital Grants	32.8
-63.3	Net cash flows from investing activities	-6.1

# Note 26 Cash Flow Statement – Financing Activities

Year ended 31 March 2012 £ millions	Cash flows from financing activities	Year ended 31 March 2013 £ millions
20.0	Cash receipts of short-term and long-term borrowing	0.6
0.0	Repayments of short and long term borrowing	-0.1
	Cash payments for the reduction of outstanding liabilities in	
-0.1	relation to finance leases	-0.1
19.9	Net cash flows from financing activities	0.4

# Note 27 Amounts Reported for Resource Allocation Decisions

The analysis of income and expenditure by service on the face of the Comprehensive Income and Expenditure Statement is that specified by the Service Reporting Code of Practice (SeRCOP). However, decisions about resource allocation are taken by the Council's Cabinet and full Council on the basis of budget reports analysed across groups. These reports are prepared on a different basis from the accounting policies used in the financial statements. In particular:

- No charges are made in relation to capital expenditure (whereas depreciation, revaluation and impairments losses in excess of the balance in the Revaluation Reserve and amortisations are charged to services in the Comprehensive Income and Expenditure Statement)
- The cost of retirement benefits is based on cash flows (payment of employer's pensions contributions) rather than current service cost of benefits accrued in the year
- Expenditure on some support services is budgeted for centrally and not charged to groups.

The income and expenditure of the Authority's groups recorded in the Final Outturn reports for the year is as follows:-

Segmental Reporting Analysis 2012/2013	People Group £ millions	Communities Group £ millions	Fire Service £ millions	Resources Group £ millions	Other Services £ millions	Total £ millions
Fees, charges and other						
service Income	39.3	22.8	0.7	12.8	21.8	97.4
Government Grants	5.6	4.5	0.0	0.0	328.5	338.6
Total Income	44.9	27.3	0.7	12.8	350.3	436.0
Employee Expenses	77.1	23.0	16.1	46.8	200.7	363.7
Other Services Expenses	222.2	72.4	5.1	12.9	114.1	426.7
Support Service Recharges	19.9	6.6	0.9	(31.8)	5.0	0.6
Total Operating Expenses	319.2	102.0	22.1	27.9	319.8	791.0
Cost Of Services	274.3	74.7	21.4	15.1	-30.5	355.0

The People's Group, Communities Group and the Resources Group were also reported at Head of Service Level and are shown below.

Segmental Reporting Analysis 2012/2013 People Group	Safeguard- ing £ millions	Social Care & Support £ millions	Business Manage- ment £ millions	Strategic Commission- ing £ millions	Early Intervent- ion & family support £ millions	Learning & Achieve- ment £ millions	Group Total
Fees, charges and other							
service Income	0.8	27.8	0.9	4.2	1.2	4.4	39.3
Government Grants	2.0	0.0	0.1	0.1	0.1	3.3	5.6
Total Income	2.8	27.8	1.0	4.3	1.3	7.7	44.9
Employee Expenses	16.0	16.5	11.5	3.0	8.8	21.3	77.1
Other Services Expenses	25.0	110.5	5.9	15.2	8.3	57.3	222.2
Support Service Recharges	4.1	5.5	3.9	0.6	2.0	3.8	19.9
Total Operating Expenses	45.1	132.5	21.3	18.8	19.1	82.4	319.2
Cost Of Services	42.3	104.7	20.3	14.5	17.8	74.7	274.3

Segmental Reporting Analysis 2012/2013 Communities Group	Sustainable Communities £ millions	Localities & Community Support £ millions	Transport & Highways £ millions	Public Health £ millions	Communities Group Total £ millions
Fees, charges and other					
service Income	5.2	6.4	10.6	0.5	22.7
Government Grants	2.8	1.1	0.7	0.0	4.6
Total Income	8.0	7.5	11.3	0.5	27.3
Employee Expenses	4.7	7.3	10.9	0.1	23.0
Other Services Expenses	22.7	8.2	41.4	0.1	72.4
Support Service Recharges	1.6	1.4	3.6	0.0	6.6
Total Operating Expenses	29.0	16.9	55.9	0.2	102.0
Cost Of Services	21.0	9.4	44.6	(0.3)	74.7

Segmental Reporting Analysis 2012/2013 Resources Group	Customer Service £ millions	Finance £ millions	Human Resources £ millions	Informa- tion Assets £ millions	Law & Govern- ance £ millions	Physical Assets £ millions	Service Improve- ment and Change Manage- ment £ millions	Resources Group Total £ millions
Fees, charges and other								
service Income	1.9	2.0	1.2	1.3	1.5	4.9	0.0	12.8
Government Grants	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Total Income	1.9	2.0	1.2	1.3	1.5	4.9	0.0	12.8
Employee Expenses	7.0	6.9	4.7	9.8	4.7	11.4	2.2	46.7
Other Services Expenses	3.9	0.2	1.2	-2.0	-2.3	12.1	-0.1	13.0
Support Service Recharges	0.4	-4.8	-4.3	-6.3	-1.1	-13.3	-2.4	-31.8
Total Operating Expenses	11.3	2.3	1.6	1.5	1.3	10.2	-0.3	27.9
Cost Of Services	9.4	0.3	0.4	0.2	-0.2	5.3	-0.3	15.1

Segmental Reporting Analysis 2012/2013 Other Services	Schools £ millions	Other Services £ millions	Other Services Group Total £ millions
Fees, charges and other service Income	20.0	1.8	21.8
Government Grants	282.3	46.2	328.5
Total Income	302.3	48.0	350.3
Employee Expenses	206.0	-5.3	200.7
Other Services Expenses	75.0	39.1	114.1
Support Service Recharges	0.0	5.0	5.0
Total Operating Expenses	281.0	38.8	319.8
Cost Of Services	-21.3	-9.2	-30.5

Segmental Reporting Analysis 2011/2012	People Group £ millions	Communities Group £ millions	Fire Service £ millions	Resources Group £ millions	Other Services £ millions	Total £ millions
Fees, charges and other						
service Income	42.7	24.7	0.4	10.6	36.8	115.2
Government Grants	13.3	4.3	1.8	0.0	350.2	369.6
Total Income	56.0	29.0	2.2	10.6	387.0	484.8
Employee Expenses	86.0	24.1	16.3	50.9	232.5	409.8
Other Services Expenses	207.9	72.1	4.2	-31.3	135.3	388.2
Support Service Recharges	29.5	8.0	4.0	1.1	1.9	44.5
Total Operating Expenses	323.4	104.2	24.5	20.7	369.7	842.5
Cost Of Services	267.4	75.2	22.3	10.1	-17.3	357.7

The People's Group, Communities Group and the Resources Group were also reported at Head of Service Level and are shown below.

Segmental Reporting Analysis 2011/2012 People Group	Safeguard- ing £ millions	Social Care & Support £ millions	Business Manage- ment £ millions	Strategic Commission- ing £ millions	Early Intervent- ion & family support £ millions	Learning & Achieve- ment £ millions	Group Total
Fees, charges and other							
service Income	0.4	29.9	1.7	4.0	1.3	5.4	42.7
Government Grants	3.0	0.1	0.5	0.3	1.3	8.1	13.3
Total Income	3.4	30.0	2.2	4.3	2.6	13.5	56.0
Employee Expenses	14.9	15.0	16.3	3.0	10.9	25.9	86.0
Other Services Expenses	19.3	101.2	5.8	16.6	9.5	55.4	207.8
Support Service Recharges	7.6	9.5	3.5	0.7	3.1	5.2	29.6
Total Operating Expenses	41.8	125.7	25.6	20.3	23.5	86.5	323.4
Cost Of Services	38.4	95.7	23.4	16.0	20.9	73.0	267.4

Segmental Reporting Analysis 2011/2012 Communities Group	Sustainable Communities £ millions	Localities & Community Support £ millions	Transport & Highways £ millions	Public Health £ millions	Communities Group Total £ millions
Fees, charges and other					
service Income	4.7	7.1	12.8	0.1	24.7
Government Grants	1.5	0.2	2.5	0.0	4.2
Total Income	6.2	7.3	15.3	0.1	28.9
Employee Expenses	4.9	8.2	10.8	0.2	24.1
Other Services Expenses	20.3	8.3	43.4	0.1	72.1
Support Service Recharges	1.6	1.8	4.5	0.0	7.9
Total Operating Expenses	26.8	18.3	58.7	0.3	104.1
Cost Of Services	20.6	11.0	43.4	0.2	75.2

Segmental Reporting Analysis 2011/2012 Resources Group	Customer Service £ millions	Finance £ millions	Human Resources £ millions	Informa- tion Assets £ millions	Law & Govern- ance £ millions	Physical Assets £ millions	Service Improve- ment and Change Manage- ment £ millions	Resources Group Total £ millions
Fees, charges and other								
service Income	2.4	0.7	1.3	0.5	1.3	4.4	0.0	10.6
Government Grants	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Total Income	2.4	0.7	1.3	0.5	1.3	4.4	0.0	10.6
Employee Expenses	8.3	8.1	4.3	11.4	4.8	12.3	1.7	50.9
Other Services Expenses	-1.2	-7.2	-3.4	-10.5	-4.8	-2.5	-1.7	-31.3
Support Service Recharges	3.0	0.3	0.1	-0.5	1.1	-2.5	-0.4	1.1
Total Operating Expenses	10.1	1.2	1.0	0.4	1.1	7.3	-0.4	20.7
Cost Of Services	7.7	0.5	-0.3	-0.1	-0.2	2.9	-0.4	10.1

Segmental Reporting Analysis 2011/2012 Other Services	Schools £ millions	Other Services £ millions	Other Services Group Total £ millions
Fees, charges and other service Income	35.3	1.5	36.8
Government Grants	312.7	37.5	350.2
Total Income	348.0	39.0	387.0
Employee Expenses	235.5	-3.0	232.5
Other Services Expenses	91.8	43.5	135.3
Support Service Recharges	0.0	1.9	1.9
Total Operating Expenses	327.3	42.4	369.7
Cost Of Services	-20.7	3.4	-17.3

# Reconciliation of Group Income and Expenditure to Cost of Services in The Comprehensive Income and Expenditure Statement

This reconciliation shows how the figures in the analysis of group income and expenditure relate to the amounts included in the Comprehensive Income and Expenditure Statement.

2011/2012	Reconciliation to Net Cost of Services in Comprehensive Income and	2012/2013
£ millions	Expenditure Statement - 2012/2013	£ millions
357.7	Cost of Services in Service Analysis	355.0
12.4	Add amounts not reported to Management	19.6
-6.1	Remove Amounts reported to Management not included in Comprehensive Income and Expenditure Statement	1.9
364.0	Net Cost of Services in Comprehensive Income and Expenditure Statement	376.5

Reconciliation to Subjective Analysis - 2012/2013	Service Analysis £ millions	Not Reported to Manage- ment £ millions	Not Included in I & E £ millions	Net Cost of Services £ millions	Corporate Amounts £ millions	Total £ millions
Fees, charges and other service						
Income	95.9	0.0	-11.0	84.9	11.0	95.9
Government Grants &						
Contributions	338.6	8.2	-46.2	300.6	191.3	491.9
Interest and Investment Income	1.5	0.0	-1.5	0.0	1.5	1.5
Income from Council Tax	0.0	0.0	0.0	0.0	234.4	234.4
Total Income	436.0	8.2	-58.7	385.5	438.2	823.7
Employee Expenses Other Services Expenses Support Service Recharges Depreciation, amortisation and impairment Interest Payments Precepts and Levies Gain or loss on disposal of fixed Assets <b>Total Operating Expenses</b>	363.7 426.7 0.6 0.0 0.0 0.0 0.0 <b>791.0</b>	5.3 14.8 0.0 7.7 0.0 0.0 0.0 <b>27.8</b>	0.0 -56.8 0.0 0.0 0.0 0.0 0.0 -56.8	369.0 384.7 0.6 7.7 0.0 0.0 0.0 762.0	0.0 35.5 0.0 19.4 0.2 29.1 <b>84.2</b>	369.0 420.2 0.6 7.7 19.4 0.2 29.1 <b>846.2</b>
Surplus (-) or Deficit on the						
Provision of Services	355.0	19.6	1.9	376.5	-354.0	22.5

Reconciliation to Subjective Analysis - 2011/2012	Service Analysis £ millions	Not Reported to Manage- ment £ millions	Not Included in I & E £ millions	Net Cost of Services £ millions	Corporate Amounts £ millions	Total £ millions
Fees, charges and other service						
Income	113.8	-15.5	-6.4	91.9	6.7	98.6
Government Grants &						
Contributions	369.6	7.4	-37.6	339.4	208.7	548.1
Interest and Investment Income	1.4	0.0	-1.4	0.0	1.4	1.4
Income from Council Tax	0.0	0.0	0.0	0.0	233.1	233.1
Total Income	484.8	-8.1	-45.4	431.3	449.9	881.2
Employee Expenses	409.8	-6.8	0.0	403.0	0.0	403.0
Other Services Expenses	388.2	2.2	-51.5	338.9	38.9	377.8
Support Service Recharges	44.5	0.0	0.0	44.5	0.0	44.5
Depreciation, amortisation and						
impairment	0.0	8.9	0.0	8.9	0.0	8.9
Interest Payments	0.0	0.0	0.0	0.0	19.1	19.1
Precepts and Levies	0.0	0.0	0.0	0.0	0.2	0.2
Gain or loss on disposal of fixed						
Assets	0.0	0.0	0.0	0.0	153.7	153.7
Total Operating Expenses	842.5	4.3	-51.5	795.3	211.9	1,007.2
Surplus (-) or Deficit on the Provision of Services	357.7	12.4	-6.1	364.0	-238.0	126.0

# Note 28 Acquired or discontinued operations

There are no acquired or discontinued operations in the year or preceding year.

#### Note 29 Trading accounts

Our trading accounts must break even after taking account of charges for the assets they use to provide their services. These charges are worked out in line with the accounting rules we use when we prepare our accounts. Any surplus or loss these trading activities make is transferred to, or met from, business unit reserves.

The spending in the following table is also included in our main accounts. However, we have adjusted these surpluses to reflect the effects of the new accounting treatment of IAS 19 pensions costs (to reflect the actual costs of pensions decisions they have taken in the current year).

2011/2012	Trading activity		2012	/2013	
Net Expenditure £ millions		l urnover (Internal and External Income) £ millions	Spend after internal income £ millions	External income £ millions	Net Expenditure £ millions
-0.3	County caterers	8.2	2.1	1.8	0.3
-0.1	County cleaning	2.6	0.2	0.2	0.0
-0.4	Schools Finance	1.1	0.0	0.0	0.0
-0.1	Construction services	8.7	1.7	1.7	0.0
-0.2	County fleet maintenance	2.3	0.9	1.0	-0.1
Note 1	Fleet Management	2.8	0.2	0.2	0.0
-0.1	Design services	3.6	1.1	0.9	0.2
0.0	Legal services	4.4	1.0	0.9	0.1
Note 1	ICT services	5.6	1.1	1.0	0.1
Note 1	County Music Service	1.7	0.4	0.3	0.1
Note 1	Early Intervention School Absence (Sickness	1.6	0.5	0.2	0.3
Note 1	Scheme) Other trading accounts (turnover of	2.4	-0.1	0.0	-0.1
0.1	less than £1 million each)	7.2	2.4	2.4	0.0
-1.1	Total	52.2	11.5	10.6	0.9

Negative figures show we have more income than our spending (surplus).

Note 1 - During the year we have reviewed a number of areas of the authority that have sought contributions from third parties for the goods and services that they provide. As part of this process a number of services have during the year increased the trading element of their service so we have, for 2012/13 classified them as traded services.

Other trading accounts are those with a turnover of less than £1 million and include Payroll Services, School Governance, County Print unit and Archaeology.

County Caterers provides a catering service and school meals.

County Cleaning provides a cleaning service to all county council building and schools.

Schools Finance provides financial advice and support to schools.

Construction Services oversees property maintenance and construction of county council buildings and schools.

County Fleet Maintenance maintains the county councils fleet of vehicles and services to other organisations

Fleet Management arranges the maintenance and repair and procurement of vehicles belonging to the County and Warwickshire's schools.

Design Services provides a structural design service for capital projects across Transport and Highways and other sections of the Council.

Archaeology Projects undertake a variety of archaeological contract work and research in and around Warwickshire, for both public sector and private clients.

Heritage Education provide information, advice, talks, activities, workshops and projects for children and adults using museum and archive collections.

Minibus Driver Training provide training and assessment for drivers and passenger assistants of minibuses and accessible vehicles.

Legal Services provides legal advice and support to the county council.

ICT Services provide communications support and advice to schools

County Music Service provides instrumental tuition, class music lessons, music curriculum advice/support, teacher training and countywide performance groups.

Early Intervention provides support to pupils and schools in relation to pupils with social, emotional, behavioural or learning needs.

School Absence provides insurance to reimburse schools when staff are absent and immediate cover is required.

Payroll Services run the payroll for a number of organisations including the county council.

School Governance provides support and training to school governors.

County Print Unit provides a printing and copying service to the county council and schools.

Other trading accounts are those whose turnover is less than £1 million each. These include HR support, Schools Library service, Education Psychology Service and Child Protection.

The charges for these trading activities were set when they had to include in total costs the interest element for using their assets. Now that this requirement has been removed, the aim when setting budgets is not to break even but to make a small surplus to cover what the notional interest charge would have been.

The total income for 2012/2013 for our significant trading activities above was  $\pounds$ 52.2 million ( $\pounds$ 29.7 million in 2011/2012) which included  $\pounds$ 41.5 million of internal income recharged to services ( $\pounds$ 24.4 million in 2011/2012).

We have always tried to achieve value for money when using our resources. We set up many of the current business units as a result of either compulsory competitive tendering (CCT), where they were successful in getting contracts against private-sector competition, or were set up to prepare us for voluntary competitive tendering (VCT).

Under our Contract Standing Orders and Constitution, our Cabinet must approve any traded service that needs subsidisation (financial support).

#### Note 30 Pooled budgets with health

Section 31 of the Health Act 1999 and the NHS bodies and Local Authorities Partnership Arrangements Regulations 2000 allowed joint-working arrangements between NHS organisations and local authorities. This has now been replaced and repealed, for England, by section 75 of the National Health Service Act 2006 which has consolidated NHS legislation. The new provision is in exactly the same terms and existing section 31 arrangements will continue as if made under the new powers.

Pooled funds allow these health organisations and local authorities to work together to tackle specific health issues. An important feature of the pool will be that the way resources are used will depend on the needs of the clients who meet the conditions set for the pooled budget, rather than the contributions of the partners.

In 2004/2005, we entered into pooling arrangements under section 31 of the Health Act 1999 to provide a joint community-equipment service between us and Warwickshire Primary Care Trust. We continue to manage the pooled resources. All of the £1.011 million surplus belongs to the PCT. However, on 1 April 2013 the Public Health Service will be transferred to the authority.

In 2005/2006, we entered into pooling arrangements with Coventry and Warwickshire Primary Care Trusts to provide substance-misuse treatment services, and we manage the pooled resources as the lead agency. All of this surplus of £0.285 million belongs to the Primary Care Trusts.

2011/2012	Pooled budgets with	2012/2013						
surplus (-)	health	Our contribution	Total pooled resources (including surplus from previous years to be used)	Total spending	Surplus (-)			
£ millions		£ millions	£ millions	£ millions	£ millions			
-0.5	Section-31 agreements: - Integrated community-equipment service Other pooled budgets with health: - Substance misuse treatment services	-1.6 -0.5	-5.1 -5.2	4.1 4.9	-1.0 -0.3			
-0.5	Total	-2.1	-10.3	9.0	-1.3			

The table below summarises the financial transactions of the pooled budgets.

We have not included the Youth Justice Service (YJS) in the pooled budgets. The Youth Justice Service is a joint working arrangement and reports to the Youth Justice Board. It is made up of

contributions from the police authority, probation services, ConneXions, the health authority and the Youth Justice Board. Our contribution in 2012/2013 was  $\pounds$ 1.937 million ( $\pounds$ 1.794 million in 2011/2012). There were no reserves at the end of the year.

2011/2012		2012/2013						
Total £ million		Basic Allowance £ million	Special Allowance £ million	Carers Allowance £ million	Travel and Subsistence £ million	Total £ million		
0.848	Elected Members	0.555	0.228	0.000	0.048	0.832		
0.008	Independent and co- opted Members	0.000	0.003	0.000	0.006	0.009		
0.856	Total	0.555	0.231	0.000	0.054	0.841		

#### Note 31 Members' allowances

Members are not included in the table below because no single member was paid more than £50,000 during the year. Further details of payments to Members are available on our website www.warwickshire.gov.uk.

# Note 32 Officers Remuneration and Termination Benefits

The Code requires that we must show the number of our staff who are paid more than £50,000 a year. This is shown in the table below. Pay includes salary, redundancy, travel and other costs. These figures do not include employer's pension contribution and exclude those for senior staff who are shown separately.

2011/2012		Remuneration	2012/2013					
Teaching Staff Restated			Teaching staff	Other staff	Teaching staff left in the year *	Other staff left in the year *	Teaching Staff Revised Total	Other Staff Revised Total
116	31	£50,000 - £54,999	93	33	0	3	93	30
58	46	£55,000 - £59,999	69	46	0	5	69	41
42	6	£60,000 - £64,999	37	11	0	1	37	10
5	10	£65,000 - £69,999	8	10	0	2	8	8
11	16	£70,000 - £74,999	11	13	0	0	11	13
7	2	£75,000 - £79,999	5	6	0	0	5	6
2	4	£80,000 - £84,999	1	4	0	1	1	3
2	8	£85,000 - £89,999	2	7	0	0	2	7
1	1	£90,000 - £94,999	2	0	0	0	2	0
1	2	£95,000 - £99,999	1	3	0	0	1	3
1	2	£100,000 - £104,999	1	1	0	1	1	0
246	128		230	134	0	13	230	121

\* This only relates to staff made redundant during the year.
The authority terminated the contracts of a number of employees during 2012/2013, incurring redundancy payment liabilities of £1.3 million (£6.3 million in 2010/2011). Of this total none relates to senior staff. The £1.3 million includes 211 officers who have been made redundant as part of ongoing savings and efficiency plans. See table below for details.

Band (including com		Band (includingcompulsorydeparturesSpecial Payments)redundanciesagreed		ner rtures	Total Number of packages by cost band		Total cost of packages in each band £ millions	
	2011/12	2012/13	2011/12	2012/13	2011/12	2012/13	2011/12	2012/13
£0 - £20,000	410	181	4	18	414	199	2.711	0.581
£20,001 - £40,000	82	28	3	0	85	28	2.318	0.692
£40,001 - £60,000	19	2	0	3	19	5	0.873	0.103
£60,001 - £80,000	4	0	0	0	4	0	0.271	0.000
£80,001 - £100,000	1	0	0	0	1	0	0.084	0.000
£100,001 - £120,000	0	0	0	0	0	0	0.000	0.000
£120,001 - £140,000	0	0	0	0	0	0	0.000	0.000
	516	211	7	21	523	232	6.257	1.376

Due to a change in the regulations, the Account and Audit Regulations (Amendment No. 2) (England) Regulations 2009 (SI 2009/3322), we are now required to disclose the remuneration of senior employees, as defined by those regulations, by post for salaries under £150,000 and by name for those whose salary is over £150,000. Remuneration for senior staff includes the employer's contribution to the appropriate pension fund.

2012/2013 Post Holder information (Post Title and Name (if over £150,000 salary)	Notes	Salaries (including fees and Allowances) £	Taxable Expense Allowances £	Compen- sation for loss of office £	Benefits in Kind £	Total Remuneration excluding pension contributions 2012/2013 £	Employer's Pension Contrib- utions £	Total Remuneration including pension contributions 2012/2013 £
Chief Executive - Jim								
Graham		172,866	270	0	0	173,136	26,794	199,930
Strategic Director, People Group		123,178	201	0	0	123,379	19,093	142,472
Chief Fire Officer		120,054	2,200	0	0	122,254	25,572	147,825
Strategic Director, Communities		123,178	133	0	0	123,311	19,093	142,404
Strategic Director, Resources		127,027	40	0	0	127,067	19.689	146,756
Head of Finance		100,009			0	100,156	,	
Total		766,312	2,990	0	0	769,302	125,741	895,043

Table may not sum due to roundings

There were no bonuses paid in the year.

2011/2012 Post Holder information (Post Title and Name (if over £150,000 salary)	Notes	Salaries (including fees and Allowances) £	Taxable Expense Allowances £	Compen- sation for loss of office £	Benefits in Kind £	Total Remuneration excluding pension contributions 2011/2012 £	Employer's Pension Contrib- utions £	Total Remuneration including pension contributions 2011/2012 £
Chief Executive - Jim Graham		172,866	345	0	0	173,211	25,757	198,968
Strategic Director, People Group Strategic Director -		119,008	233	0	0	119,241	17,732	
Children, Young People & Families	1	78,916	814	0	0	79,730	11,758	91,488
Strategic Director - Environment & Economy	2	95,270	1	0	0	95,271	14,195	109,467
Chief Fire Officer		120,054	2,317	0	0	122,371	25,572	147,942
Strategic Director, Communities Strategic Director -	3	89,497	221	0	0	89,718	13,335	103,053
Resources		130,876	93	0	0	130,969	18,927	149,896
Head of Finance		96,979	83	0	0	97,062	14,450	111,512
Assistant Chief Executive	4	29,300	0	0	0	29,300	4,366	33,665
Total		932,765	4,107	0	0	936,872	146,092	1,082,964

There were no bonuses paid in the year.

Note 1 - This post ceased from 31 October 2011 the annualised salary is £135,284

Note 2 - This post ceased from 31 December 2011 the annualised salary is £127,027

Note 3 - This was a new post from 1 July 2011 as part of the reorganisation. Annualised salary is £119,329

Note 4 - Post ceased on 30 June 2011 as part of reorganisation. The annualised salary was £117,198

#### Note 33 External Audit Costs

The authority has incurred £0.1 million (£0.2 million in 2011/2012) for the year in relation to the audit of the Statement of Accounts, certification of grant claims provided by the authority's external auditors.

#### Note 34 Dedicated Schools' Grant

In line with the requirements of the Accounts and Audit (England) Regulations 2006, we can confirm that the Dedicated Schools' Grant received in 2012/2013 was £264.0 million (made under section 14 of the Education Act 2002) and has been fully distributed to support schools' budgets, as set out in the regulations made under sections 45a, 45aa, 47, 48(1) and (2) and 138(7) of, and paragraph 1(7)(b) of schedule 14 to, the Schools Standards and Framework Act 1998.

Our spending on schools is funded by money from the Department for Education. The grant is ringfenced, which means we can only use it to meet spending that is included in the schools' budget. The schools' budget includes a limited range of services that are provided across the authority and for the individual school budget which is divided into a budget share for each school. The overspending and underspending on the two parts need to be accounted for separately. We can add to the schools' budget from our own resources, but we did not do so for 2012/2013.

2011/2012 Total £ millions		Central Spending £ millions	Individual schools budget (ISB) £ millions	2012/2013 Total £ millions
295.235	Final DSG for the year before Academy recoupment	44.121	301.323	345.444
0.000	Less Academy recouped for the year	0.000	-81.402	-81.402
295.235	Total DSG after Academy recoupment for the year	44.121	219.921	264.042
4.363	Plus DSG brought forward from the previous year Less DSG Carry forward to next year agreed in	1.688	0.000	1.688
0.000	advance	0.000	0.000	0.000
299.598	Agreed initial budgeted distribution in the year	45.809	219.921	265.730
0.000	In year Adjustments	0.000	0.000	0.000
299.598	Final budgeted DSG distribution for the year	45.809	219.921	265.730
-46.402	Actual central spending for the year	-45.580	0.000	-45.580
-251.507	Actual ISB deployed to schools	0.000	-219.921	-219.921
0.000	Our contribution in the year	0.000	0.000	0.000
1.688	Under spend for the year (carried forward to 2013/2014)	0.229	0.000	0.229

#### Table may not sum due to rounding

Central spending above includes other funding allocated as school specific contingencies and nominally held funds and allocations by the school forum. The overspend of £1.459 million for 2012/2013 with the brought forward of £1.688 million gives the total net underspend to be carried forward of £0.229 million as above.

#### Note 35 Grant Income

We credited the following grants, contributions and donations to the Comprehensive Income and Expenditure Statement in 2012/2013:-

Actual income 2011/2012 £ millions	Grant Income	Awarding department	Actual income 2012/2013 £ millions
	Revenue Grants Credited to Services (cash received in		
	the year)		
295.2	Dedicated Schools Grant	DfE	264.0
1.3	The Standards Fund	DfE	0.0
2.7	Asylum seekers	НО	2.2
3.6	Pupil Premium Grant	DfE	6.3
13.8	Sixth Form Funding	EFA	11.3
1.1	Music Grant/Music Education Hub	DfE	1.0
0.0	Other Schools Grants	Various	0.7
1.7	The Private Finance Initiative	CLG	0.5
1.7	Adult & Community Leaning	DfE	1.7
0.8	NHS Grant	PCT/DoH	0.0
0.0	Stratford Parkway Grant	DfE	0.2
0.0	Rural Growth Network	DEFRA	2.4
1.8	Fire Control Project	CLG	0.0
0.1	Drug Intervention Programme	НО	0.1
0.3	Children's Workforce development grant	CLG	0.0
0.0	Tackling Troubled Families	CLG	0.9
0.9	Other revenue grants		1.4
325.0	Total Revenue grants		292.7

Actual income 2011/2012 £ millions	Grant Income	Awarding department	Actual income 2012/2013 £ millions
	Capital grants and contributions credited to services:-		
0.0	Academy Grant	DfE	5.7
0.5	Targeted Capital Fund - Practical Cooking Spaces	DfE	0.0
0.3	Targeted Capital Fund - Kitchen and Dining Room	DfE	0.0
2.5	Devolved Formula Capital	DfE	0.8
0.1	Harnessing Technology	DfE	0.0
0.5	Primary Capital Programme	DfE	0.0
0.3	Schools Basic Need	DfE	0.0
0.6	Schools Maintenance	DfE	0.0
0.7	Local Transport Plan	DfT	0.0
0.4	Private Developer		0.2
1.5	Other Grant / Contribution		1.5
7.4	Total Capital Grants and Contributions		8.2
332.4	Total		300.9

Actual income 2011/2012 £ millions	Grant Income	Awarding department	Actual income 2012/2013 £ millions
	Credited to Taxation and Non Specific Grant Income-		
	cash received in the year		
0.1	Learning disability Campus Closure Programme Grant	DH	0.0
0.0	NHS Grant	DH	8.0
17.5	Early Intervention Grant	DfE	19.1
0.1	Fire Control Implementation Grant	CLG	0.0
1.0	Growing Places Fund	CLG	0.0
1.1	Local Services Support Grant	CLG	1.1
11.7	Learning Disability Reform grant	DH	12.0
5.8	Council Tax Freeze Grant	CLG	5.9
0.4	New Homes Bonus	CLG	0.7
0.0	Council Tax Reform Grant	CLG	0.0
0.0	Other Grants	CLG	0.2
37.7	Total revenue grants		47.0

Actual income 2011/2012 £ millions	Grant Income	Awarding department	Actual income 2012/2013 £ millions
	Capital grants and contributions:-		
1.0	Fire Capital Grant	CLG	0.0
11.8	Growing Places	CLG	-11.8
2.1	Devolved Formula Capital	DfE	1.7
1.2	Harnessing Technology	DfE	0.0
2.0	Primary Capital Programme	DfE	0.0
0.6	Targeted Capital Fund - Sports Facilities	DfE	0.0
10.9	Schools Basic Need	DfE	9.2
8.4	Schools Maintenance	DfE	6.6
13.2	Local Transport Plan	DfT	13.5
0.0	Football Faoundation Grant	DH	0.2
0.0	Adult Social Care PSS Capital Grant 2012/2013	DH	1.2
1.1	Social Care PSS	DH	0.0
1.0	Land Swap Gain (in kind)		0.0
2.6	Private Developer		10.1
4.2	Other Grant / Contribution		6.9
60.1	Total Capital Grants		37.6
97.8	Total		84.6

The authority has received a number of grants, contributions and donations that have yet to be recognised as income as they have conditions attached to them that will require the monies or property to be returned to the giver. The balances at year end are as follows:

31 March 2012 Restated £ millions	Revenue Grants Receipts in Advance	Awarding department	31 March 2013 £ millions
0.6	Common Assessment Framework Demonstrator Grant	DH	0.5
0.0	NHS Grant	DOH	0.9
0.1	Further Education funding from LSC	DfE	0.0
0.0	Pupil Premium Grant	DfE	0.1
0.2	Other grants		0.3
0.9	Total		1.8

31 March 2012 £ millions	Capital Grants Receipts in Advance	Awarding department	31 March 2013 £ millions
5.5	Devolved Formula Capital	DfE	4.0
0.0	Academy Grant	DfE	1.9
11.7	Private Developer		11.9
0.6	Other Grant / Contribution		0.5
17.8	Total		18.3

#### Awarding departments

DfE is the Department for Education. CLG is Communities and Local Government HO is the Home Office DfT is the Department for Transport DH is the Department of Health EFA is Education Funding Agency PCT is Primary Care Trust

# Note 36 Related Parties & Associated Parties

#### Central Government

Central Government has effective control over our general duties – it is responsible for providing the legal framework within which we work, provides most of our funding in the form of grants and sets the terms of many of the relationships that we have with other organisations. Details of the grants we receive from government departments are set out in note 35 of the notes to the core financial statements. Details of the balances with central government departments are shown in note 17 and 20. Pooled budget arrangements with the Department of Health are shown in note 30 on page 69.

#### Members

Members of the council have direct control over the council's financial and operating policies. The total of members allowances paid in 2012/2013 is shown in note 31 on page 70. During 2012/2013 works and services to the value of £12.3 million were commissioned from companies in which members had an interest (this includes £11.8 million paid to district, borough councils and the police authority in Warwickshire where they are also elected members). Contracts were entered into in full compliance with the council's contract standing orders. The above figure includes any grants paid by the council to voluntary groups in which members had positions on the governing body including any made to organisations whose senior management included close members of the families of members. In all instances grants were made with proper consideration of declaration on interest. The relevant members did not take part in any discussions or decision relating to the grants. Details of all these transactions are recorded in the Register of Members Interest, open to public inspection at Shire Hall.

### Senior Officers

During 2012/2013 payments of £1.0 million were made to organisations in which senior officers or members of their families had declared an interest. This is mainly payments to another local authority.

A number of councillors and senior officers are members of other local organisations (for example, district councils, police authorities and NHS trusts) that we have provided services for or received services from. A number of senior officers and members represent us on the board of related companies (such as Warwick Technology Park Management Limited, Warwick Technology Park Management No 2 Limited, Warwickshire Race Equality Partnership, Coventry and Warwickshire Reinvestment Trust Fund, and University of Warwick Science Park Innovation Centre Limited). You can see registers of members' and officers' interests at Shire Hall, Warwick or at the registered office of the company in question if this is not Shire Hall, Warwick.

#### Other Public Bodies

At the end of the year we owed £20.0 million to other local authorities, central government and public bodies including £6.2 million to the Inland Revenue, and they owed us £16.7 million including £5.0 million from the Inland Revenue (VAT).

We charged the Warwickshire County Council Pension Fund £0.8 million for carrying out the administration work for the fund (not including payroll-processing costs).

#### Other Entities

We hold shares in the following companies.

Company	WCC Share holding	Directors
University of Warwick Science Park Innovation centre Limited	19.9% of Ordinary Share Capital. 1/6 Voting Rights £1,502,500 preference share valued at £0.075 million	One of six directors is appointed by us
Warwick Technology Park Management Company Limited	4.8% of called up share capital	One officer and one elected member as directors
Warwick Technology Park Management Company (No 2) Limited	0.2% of called up Share capital	One officer and one elected member as directors
Eastern Shire Purchasing Organisation (ESPO)		Two elected members from each authority on Management Committee
SCAPE System Build Limited	16.7% of the called up share capital	One of the six directors is appointed by us
Coventry and Warwickshire Local Enterprise Partnership Limited	No Share Capital and liability limited to £1.	Two type 'B' (public sector) directors to be appointed by us

We are part of a purchasing partnership, Eastern Shires Purchasing Organisation (ESPO), with six other local authorities. Each authority is represented on the board by two elected members. There are controls in place so that none of our members are involved in letting our contracts.

In 2012/2013 we paid ESPO £2.9 million for goods and services (£2.5 million in 2011/2012). The total amount of invoiced sales for ESPO-managed contracts in 2011/2012 was £86.3 million (£86.5 million in 2010/2011). Under the terms of the partnership agreement, if ESPO stopped trading we would be liable for any net liabilities or to receive a share of the net assets based either on the average of our last three years' purchases compared to our other six partners, or a one-seventh share. We are also entitled to a share of the profits. We received £0.423 million in 2012/2013 and nil in 2011/2012.

Warwickshire County Council is part of the Coventry and Warwickshire Local Enterprise Partnership (the LEP). This company is limited by guarantee and aims to co-ordinate public and private sector partners to develop the economy and increase prosperity. The LEP's four objectives are

- To drive economic growth
- To help remove barriers to economic growth
- To help create high value jobs
- To co-ordinate local government co-operation and support

The LEP also has a role in coordinating elements of government funding for growth, for example the Growing Places Fund.

We have not identified any associated companies, subsidiaries or joint ventures which mean we must produce group accounts in 2012/2013 under CIPFA's Accounting Code of Practice.

#### Note 37 Capital Expenditure and Capital Financing

The total amount of capital expenditure incurred in the year is shown in the table below (including the value of assets acquired under finance lease), together with the resources that have been used to finance it. Where capital expenditure is to be financed in future years by charges to revenue as assets used by the authority, the expenditure results in an increase in the Capital Financing Requirement (CFR), a measure of the capital expenditure incurred historically by the authority that has yet to be financed. The CFR is analysed in the second part of this note.

2011/2012 £ millions	Capital financing requirement	2012/2013 £ millions
374.1	Opening requirement	355.6
	Capital investment	
52.7	- Property, Plant & Equipment	65.1
0.2	- Heritage assets	0.0
0.0	- Intangible assets	0.5
0.0	- Investment Properties	0.9
0.3	- Held For Sale	0.0
13.7	- Revenue spending from Capital Under Statute	14.8
66.9	Total capital investment	81.3
	Sources of finance	
-10.1	- Capital receipts	-1.3
-48.8	- Government grants and other contributions	-71.9
	Sums set aside from revenue:	
-8.0	- Direct revenue contributions	-8.1
-18.5	MRP/loans fund principal	-17.6
-85.4	Total sources of income	-98.9
355.6	Closing capital financing requirement	338.0

2011/2012 £ millions		
0.0 -18.5 0.0	Increase in underlying need to borrowing (supported by government financial assistance) Increase in underlying need to borrowing (unsupported by government financial assistance) Assets acquired under finance lease	0.0 -17.6 0.0
-18.5	Increase/decrease(-) in Capital Financing Requirement	-17.6

Table may not sum due to roundings

2011/2012 £ millions	Explanation of Movements in the year	2012/2013 £ millions
0.0	Increase in underlying need to borrowing (supported by government financial assistance) Increase in underlying need to borrowing (unsupported	0.0
-18.5	by government financial assistance)	-17.6
0.0	Assets acquired under finance leases	0.0
0.0	Assets acquired under PFI/PPP contracts	0.0
-18.5	Increase/decrease(-) in Capital Financing Requirement	-17.6

For details of our funding for capital see tables on page 10.

#### Note 38 Leases

#### Authority as Lessee

#### Finance Leases

The Council has acquired some equipment under finance leases. The assets acquired under these leases are carried as Property, Plant & Equipment in the Balance Sheet. These amounts are not material to the financial statements.

#### **Operating Leases**

The authority has acquired a number of buildings, vehicles and items of equipment by entering into operating leases. The future minimum lease payments due under non-cancellable leases in future years are:

31 March 2012 £ million	Operating Lease Period	31 March 2013 £ million
1.6 2.1 4.2	Not later than 1 year Later than 1 year and not later than 5 years Later than 5 years	1.3 2.6 2.0
7.9	Total	5.9

We do not sub-let any assets acquired under operating leases.

The expenditure charged to the Comprehensive Income and Expenditure Statement during the year in relation to these leases was:

31 March 2012 £ million		
1.9	Minimum Lease payments	2.1
0.7	Contingent rents	0.6
-0.1	Sublease payments receivable	0.0
2.5	Total	2.7

# Authority as Lessor

# Finance Leases

The authority does not have any finance leases as lessor.

# **Operating Leases**

The authority leases out property under operating leases for the following purposes:

- For the provision of community services, such as community centres, homes for the elderly and disabled nurseries
- For economic development purposes to provide accommodation for local businesses
- For the support of rural businesses to support smallholdings and farming
- To individuals for personal and business use

The future minimum lease payments receivable under non-cancellable leases in future years are:-

31 March 2012 £ million	Operating Lease Period	31 March 2013 £ million
1.7	Not later than 1 year	1.6
4.1	Later than 1 year and not later than 5 years	4.0
8.9	Later than 5 years	9.8
14.7	Total	15.4

The minimum lease payments receivable do not include rents that are contingent on events taking place after the lease was entered into, such as adjustments following rent reviews. In 2012/2013 £0.3 million contingent rents were receivable by the authority.

# Note 39 PFI and similar long term contracts

There are no assets recognised on our Balance Sheet under private finance initiative (PFI) arrangements. This treatment has been agreed with our auditors.

The Warwickshire e-learning community project, known as We-learn, is one of four DfE Pathfinder Projects aimed at raising educational standards through the use of information and communication technology (ICT). This eight-year project was signed on 31 March 2004 and finished in August 2012. We have no new PFI schemes.

#### Note 40 Pension Scheme

**IAS 19 Accounting for pension costs: local authorities** (In this section the figures in brackets are the figures for 2011/2012.)

This note applies as well as note 23 on Reserves on page 54. This note provides the information we must give under IAS 19. The purpose of IAS19 is to account for pension benefits when we become committed to give them rather than when we actually pay them. The movement in reserves shows the gain or loss to the pension fund reserve as a result of differences between expected and actual returns on assets for the LGPS, the Firefighters' Pension Scheme, the Firefighters' Injury Awards Scheme and the Discretionary Teachers' Scheme.

As part of the terms and conditions of employment of its officers and other employees, the authority offers retirement benefits. Although these benefits will not actually be payable until employees retire, the authority has a commitment to make payments that need to be disclosed at the time that employees earn their future entitlement.

The authority participates in three pension schemes and one compensation scheme:

- ~ the Local Government Pension Scheme (LGPS)
- ~ the teachers' pension scheme
- ~ the firefighters' pensions scheme
- ~ the firefighters' injury awards scheme

The level of contributions into the pensions schemes after the balance sheet date is dependent on the outcome of the current Hutton Review. Key decisions on future employee contribution rates and the accrual rate for the new scheme are yet to be decided by Government, with its decisions expected to have a direct impact on active membership, both current and pipeline. Whilst these decisions remain pending, it is not feasible to provide estimates of contributions given the sensitivity of the variable factors of the possible outcomes on staff's perception of the overall benefits of the pension schemes.

#### Teachers

We operate a defined benefit pension scheme for our teaching staff, under the Superannuation Act 1972. The Teachers' Pensions Agency (TPA) manages the scheme under the Teachers' Pensions Regulations 1997, as amended. The scheme provides teachers with a defined benefit when they retire. Although we employ teachers, their retirement and superannuation benefits are paid out of money provided by the Government. The Government sets teachers' and employers' contribution rates and reviews these at least every five years. The teachers' pension scheme is a defined benefit scheme. Although the scheme is unfunded, the TPA uses an assumed fund to work out the contribution rate that local education authorities must pay. However, it is not possible for us to identify which of the scheme's liabilities are for our own employees. For these financial statements and in line with IAS19, we have worked out these figures in the same way as a defined contribution scheme.

The last actuarial valuation of the Teachers' Pension Agency (for all teachers) was for the period 1 April 2001 to 31 March 2004. The Government Actuary's (GA) report of March 2003 revealed that the total liabilities of the scheme (pensions currently being paid and the estimated cost of future

benefits) amounted to £166.5 billion. The value of assets (estimated future contributions, together with the proceeds from the notional investments held at the valuation date) was £163.2 billion. The assumed real rate of return is 3.5% in excess of prices and 2% in excess of earnings. The rate of real earnings growth is assumed to be 1.5%. The assumed gross rate of return is 6.5%.

No contributions for the teachers' pension scheme needed to be paid at the end of the financial year.

We class the teachers' pension scheme as a defined contribution scheme under IAS19. However, we are responsible for paying any extra added years of benefits and early retirement costs to pensioners. Under IAS19, these extra costs are classed as defined benefits. As a result, in our accounts we need to show the extra cost of pensions decisions we made in the current year, no matter when we will actually pay these financial costs.

Under the accounting standard arrangements for IAS19, we must show liabilities at the date of the balance sheet. There is no fund for teachers' discretionary benefits and so there are no assets. The Government Actuary's Department has worked out how much we will pay using the following assumptions.

The tables referred to in the assumptions reflect the actuary's opinion on the life expectancy of people once they have retired. See table 1 on page 91

On this basis, the balance sheet liability is -£50.7 million (-£48.5 million for 2011/2012). The shortfall has increased by £2.2 million. The movement in the shortfall is made up as shown in table 2 (see the glossary on page 130 onwards for the definition of terms used below).

The liability arising from the IAS19 calculations is notional and has no direct effect on our reserves or the employer's contributions. As the scheme is unfunded, we pay the pensions as they become due in the year.

We pay over the employees' and employer's contributions to the Government. Also, we must pay any costs relating to early retirement. In 2012/2013, retirement costs (lump sums) were £0.1 million (£0.2 million in 2011/2012). There are two kinds of contributions – 'normal' and 'supplementary'. The normal contribution is the percentage of a newly recruited teacher's salary that is needed to meet the cost of the pension liability for that teacher's service. We would pay a supplementary contribution if we found that future liabilities would not be met by the normal contributions. For the normal contribution in 2012/2013, teachers paid 6.4% of their salary and we paid 14.1% of teachers' salaries. A supplementary contribution is not needed at the moment. The total employers' contribution cost was £15.3 million in 2012/2013 (£18.1 million in 2011/2012). This was 14.1% (14.1% in 2011/2012) of teachers' salaries.

We are also responsible for all pension payments relating to added pensionable years we have awarded, together with the related increases. In 2012/2013, these came to £2.9 million (£2.8 million in 2011/2012) and represented 2.8% (2.2% in 2011/2012) of pensionable pay. We must also pay any costs relating to employees retiring early. In 2012/2013, these retirement costs were £0.1 million (£0.2 million in 2011/2012). Under IAS19, we class these benefits as defined contribution and so the requirements of IAS19 apply.

Under IAS19, we show the cost of retirement benefits in 'Money spent on services' in the Comprehensive Income and Expenditure Statement when employees earn them, rather than when the benefits are eventually paid as pensions. However, we have made an adjustment in the Movement In Reserves Statement so that the charge made against Council Tax reflects the actual cash we have paid relating to the year. See table 3 page 93

Table 1 on page 91 shows details of the assumptions we have made when estimating the figures included in this note. The movement in reserves (note 23 on page 54) sets out the actuarial gains and losses made in 2012/2013.

#### The Firefighters' Pension Scheme

There is a defined-benefit pension scheme for our firefighters, under the Superannuation Act 1972. Communities and Local Government is responsible for the legislation and regulations governing the scheme.

The Firefighters' Pension Scheme in England is an unfunded scheme where the employer promises to provide employees with benefits under the scheme but makes no advance funding in the scheme for those benefits. Benefits are paid directly by the employer when they become due. We are required to pay an employer's pension contribution based on a percentage of pay into the pension fund. Each Fire and Rescue authority must now run a pension fund and the amounts that must be paid into and out of the pension fund are set by regulation. The scheme has no investment assets.

Under these arrangements the pension fund will be balanced to nil at the end of the year by either paying over to the sponsoring government department the amount by which the amount receivable by (due to) the fund is more than the amount payable, or by receiving cash in the form of pension top-up grant from the sponsoring government department equal to the amount by which the amount payable from (owed by) the pension fund for the year is more than the amount receivable. This grant is paid to the Firefighters Pension Fund and not the County Council.

We pay firefighters' retirement and superannuation benefits and they are charged to the Firefighters' Pension Fund.

The employees' and employers' contribution rates are set by the Government and are currently 11.0%/8.5% (employees old scheme/new scheme) and 21.3%/11.0% (employers old scheme/new scheme) of firefighters' pay. In 2012/2013, pension payments totalled £5.2 million (£4.8 million in 2011/2012) and this was 57.3% (55.6% in 2011/2012) of pensionable pay. We must pay any costs relating to early retirement. There were costs totalling £0.6 million in 2012/2013.

Under the accounting standard arrangement for IAS19, we must show liabilities at the date of the balance sheet. The liabilities have been worked out by the Government Actuary's Department using the following actuarial assumptions. See table 1 on page 91.

The tables referred to in the assumptions reflect the actuary's opinion on the life expectancy of people once they have retired.

On this basis, the balance sheet liability is -£223.4 million (-£180.1 million in 2011/2012). The shortfall has increased by £43.3 million. The movement in the shortfall is reconciled in table 2 on page 91 (see glossary on page 130 onwards for the definition of terms used below).

The liability arising from the IAS19 calculations is notional (no cash is actually transferred) and has no direct effect on our reserves or the employer's contribution in the current year. As the scheme is not funded, we pay the pensions as they become due. We value liabilities in terms of their present cost.

Under IAS19, we show the cost of retirement benefits in 'Money spent on services' in the Comprehensive Income and Expenditure Statement when employees earn them, rather than when the benefits are eventually paid as pensions. However, we have made an adjustment in the

Movement in Reserves Statement so that the charge made against Council Tax reflects the actual cash we have paid relating to the year.

We have made the following transactions in the Comprehensive Income and Expenditure Statement during the year. See table 3 on page 93.

Table 1 on page 91 shows details of the assumptions we have made when estimating the figures included in this note. The movement in reserves (note 23 on page 54) sets out the actuarial gains and losses made in 2012/2013.

#### Firefighters Injury Awards Scheme

On 1 April 2006 the firefighters' injury awards ceased to be a firefighters' pensions liability and ongoing costs were to be financed from the authority's revenue account. We recognised that there was an ongoing liability to pay injury awards but these were not included in our balance sheet. However, under the review for treatment of employment benefits under IFRS we have now been advised that we should treat these awards as pension scheme benefits and have restated our balance sheet at 1 April 2009 and 31 March 2010 accounts accordingly.

This liability is subject to the same actuarial assumptions as the main firefighters' scheme. It is not a separate pension scheme in its own right as there is a benefit paid whether the recipient of the injury award is a member of the scheme or not. There is therefore no provision from any other source to finance this benefit. It is unfunded and met from the service revenue budget. However, the liability forms part of the overall pensions liability for the Council.

Under the accounting standard arrangement for IAS19, we must show liabilities at the date of the balance sheet. The liabilities have been worked out by the Government Actuary's Department using the following actuarial assumptions. See table 1 on page 91.

On this basis, the balance sheet liability is  $\pm 17.1$  million ( $\pm 18.8$  million in 2011/2012). The shortfall has decreased by  $\pm 1.7$  million. The movement in the shortfall is reconciled in table 2 on page 92 (see glossary on page 130 onwards for the definition of terms used below).

The liability arising from the IAS19 calculations is notional (no cash is actually transferred) and has no direct effect on our reserves or the employer's contribution in the current year. As the scheme is not funded, we pay the awards as they become due. We value liabilities in terms of their present cost.

Under IAS19, we show the cost of retirement benefits in 'Money spent on services' in the Comprehensive Income and Expenditure Statement when employees earn them, rather than when the benefits are eventually paid as pensions. However, we have made an adjustment in the Movement in Reserves Statement so that the charge made against Council Tax reflects the actual cash we have paid relating to the year.

We have made the following transactions in table 3 on page 93 in the Comprehensive Income and Expenditure Statement during the year.

Table 1 on page 91 shows details of the assumptions we have made when estimating the figures included in this note. The movement in reserves (note 23 on page 54) sets out the actuarial gains and losses made in 2012/2013.

#### Local Government Pension Scheme - other employees

We operate a funded, defined-benefit pension scheme for our staff, under the Superannuation Act 1972 and the Local Government Regulations 1995. We manage the scheme for ourselves, the five district councils and a number of other organisations. We prepare the accounts in line with the CIPFA Code of Practice and they are separate from our financial statements.

The scheme provides pensions and other retirement benefits for employees, based on final salaries. The yearly funding cost of these pensions is based on valuations the fund's actuary makes every three years. Our costs are covered by both our and our staff's contributions. Under IAS19, we show the cost of retirement benefits in 'Money spent on services' in the income and expenditure account when the employees earn them, rather than when the benefits are eventually paid as pensions. However, we have made an adjustment in the Movement in Reserves Statement so that the charge against Council Tax reflects the actual cash we have paid in employer's contributions relating to the year.

In 2012/2013, the contribution rates were based on the results of the 31 March 2007 actuarial valuation. As a result, our employer's contribution rate was 228% of the employees' contribution (232% for 2011/2012).

In 2012/2013, we made normal employer's contributions totalling  $\pounds$ 20.2 million ( $\pounds$ 21.9 million in 2011/2012). This was 15.5% of pensionable pay (14.9% in 2011/2012).

International Accounting Standard 19 (IAS19) says we must show our assets and liabilities at the date of the balance sheet. These are taken at market value and the liabilities have been worked out using the following assumptions see table 1 on page 91.

The post retirement mortality assumptions reflect the actuary's opinion on the life expectancy of people once they have retired, this year's assumptions are based on the SAPs birth tables with member category specific adjustments. Improvements are based on the CMI 2009 model methodology with 1% pa long term trend.

On 31 March	Assets of the Local Government Pension Scheme split	On 31 March
2012	between investment categories	2013
£ millions		£ millions
415.8	Equities	501.2
65.0	Government Bonds	76.3
65.0	Other Bonds	57.6
71.5	Property	67.0
0.0	Cash	0.0
32.4	Other (fund of hedge funds)	41.9
649.7	Total	744.0

The assets of the scheme are split as follows.

The expected rate of return over the following years is as follows.

On 31 March 2012	Expected rates of return on assets of the Local Government Pension Scheme	On 31 March 2013
% a year		% a year
6.3%	Equities	5.8%
3.9%	Government Bonds	3.5%
3.9%	Other Bonds	3.5%
4.4%	Property	3.9%
3.5%	Cash	3.0%
6.3%	Other (fund of hedge funds)	5.8%

Our assets and liabilities for retirement benefits for the Local Government Pension Scheme as at 31 March 2013 are as follows.

On 31 March 2012 £ million	Local Government Pension Scheme	On 31 March 2013 £ million
649.7	Fair Value of Assets	744.0
-940.1	Present Value of Liabilities	-1,110.5
-290.4	Shortfall	-366.5

On 31 March 2012 £ millions	Local Government Pension Scheme	On 31 March 2013 £ millions
1,099.0	Market Value of total fund assets at last valuation as at 31 March 2010 (Total Fund)	1,099.0
1,211.7	Market Value of total fund assets as at 31 March (Total Fund)	1,379.2
16.5	Actual return on scheme assets (Warwickshire County Council)	96.2

The shortfall has increased by £76.1 million. The movement in the shortfall is reconciled in table 2 on page 92. (See the glossary on page 130 onwards for the definition of terms used.)

On 31 March 2012 £ millions	Local Government Pension Scheme - change in fair value of scheme assets during the year	On 31 March 2013 £ millions
642.1	Fair value of assets at the beginning of the year	649.7
41.1	Expected return on assets	35.7
-33.3	Actuarial gains/(losses) on assets	58.2
22.0	Employers' contributions (including receipts covering early retirements)	21.4
8.9	Member contributions	8.3
-31.1	Benefits/transfers paid	-29.3
649.7	Fair value of assets at the end of the year	744.0

There were actuarial gains as a result of a difference between expected and actual returns on assets. There were actuarial losses due to the differences between the actuary's assumptions and the actual charges for liabilities, demographic (for example, life expectancy) or financial factors. The actuarial gain on assets amounted to 7.8% of the value of the assets at 31 March 2013.

Local Government Pension Scheme - history of experience gains and losses	Differences between the expected and actual return on assets £ millions	Experience gains and losses on liabilities £ millions		
On 31 March 2006	67.4	-15.0		
On 31 March 2007	-4.1	0.0		
On 31 March 2008 Restated	-53.7	3.0		
On 31 March 2009	-135.9	0.0		
On 31 March 2010	119.7	0.0		
On 31 March 2011	23.4	39.7		
On 31 March 2012	-24.4	-13.0		
On 31 March 2013	60.5	3.1		

The actuarial valuation is carried out by law every three years. It takes a long-term view and assesses the ability of the fund to meet its future liabilities. The actuary assesses the difference between the fund's projected assets and liabilities and works out the amount employers will have to contribute for the next three years. So, the valuation on 31 March 2010 set the rates for 2011/2012, 2012/2013 and 2013/2014. The fund aims to set employers' contribution rates so that the projected assets equal at least 100% of the projected liabilities.

The actuarial valuation that relates to the employers' contribution rate for 2012/2013 took place as at 31 March 2010. At the last valuation, the funding level was 83%. As a result, the employers' rate increased from 1 April 2013 from 14.9% to 15.5%.

The value of the pension fund assets at 31 March 2013 is based on the market value at 31 December 2012. The actuary has made an assumption about the movement in the investment market to arrive at the valuation at the balance sheet date. Information that became available after 31 March 2013 showed that the market value of investment was approximately 0.1% higher than stated in the accounts, so the IAS19 pension deficit may actually be lower than shown.

We have made the following transactions, in table 3 on page 93, in the Comprehensive Income and Expenditure Statement during the year.

We are responsible for all pension payments relating to benefits we have awarded for added years, together related increases. In 2012/2013, these came £1.3 million with to (£1.3 million in 2011/2012), which was 1.0% (0.8% in 2011/2012) of pensionable pay. Table 1 on page 91 gives details of the assumptions we have made when estimating the figures included in this note. The movement in reserves (note 23 on page 54) gives details of the actuarial gains and losses made in 2012/2013.

The expected return on Scheme assets does not affect the balance sheet position as at 31 March 2013, but will affect the reported pension cost for the following year. It is based on market expectations at the beginning of the financial period for returns over the life of the related obligation. This requires the consideration of the composition of the Scheme's assets as well as the potential returns of different asset classes.

The expected rate of return on plan assets is based on market expectations, at the beginning of the period, for investment returns over the entire life of the related obligation. The assumption used is the average of the following assumptions appropriate to the individual asset classes weighted by the proportion of the assets in the particular asset class.

In order to calculate the long term expected return on assets, the Fund's actuary, Hymans Robertson, use a model which they have developed (the Hymans Robertson Asset Model).

While it is impossible to predict future asset returns with certainty, the model allows the actuary to simulate thousands of possible outcomes for what the world might look like over the long term. In each of these outcomes, different asset classes will have different returns. This means that they can use the many different outcomes to calculate central estimates for asset class returns (i.e. where 50% of returns are above and 50% are below the estimated return). They also make assumptions about the expected uncertainty around future returns.

The expected rates of return quoted in the accounting schedules are based on a set of possible outcomes of the world over a period of 20 years (as an approximation for the long term), starting at 31 March 2013. The figures are output from a model that is based on a number of assumptions. Different models will use different assumptions and will therefore produce different returns.

The only exception to the use of HRAM is in deriving the expected return on bond assets: instead of the HRAM output, the yields applicable at the accounting date on suitable bond indices are used.

Table 1

On 31 March 2012				Assumptions	On 31 March 2013			
LGPS	Teachers	Fire fighters	Fire fighter Injury Award		LGPS	Teachers	Fire fighters	Fire fighter Injury Award
0.50/	0.50/	0.50/	0.50/	Financial assumptions:-	0.00/	0.00/	0.50/	0.50/
2.5%	2.5%	2.5%	2.5%	~ Rate of Inflation RPI/CPI	2.8%	2.8%	2.5%	2.5%
4.8%	n/a	4.7%	4.7%	~ Salary Increase	5.1%	n/a	4.7%	4.7%
2.5%	2.5%	2.5%	2.5%	~ Pensions increases	2.8%	2.8%	2.5%	2.5%
4.8%	4.8%	4.9%	4.9%	~ Rate of discount	4.5%	4.5%	4.3%	4.3%
				Post retirement mortality assumptions:-				
See note	See note	PA00-10	n/a	~ Current pensioners	See note	See note	PA00-10	n/a
See note	n/a	PA00-10	n/a	<ul> <li>Non retired members (retiring in future in normal health</li> </ul>	See note	n/a	PA00-10	n/a
				Life expectancy assumptions:-				
21.9 (23.6) years	21.9 (23.6) years	24.3 (26.3) years	n/a	<ul> <li>A male (female) current pensioner aged 65</li> </ul>	21.9 (23.6) years		23.5 (25.4) years	n/a
22.8 (25.9) years	n/a	26.5 (28.3) years	n/a	<ul> <li>A male (female) future pensioner aged</li> <li>65 in 20 years time</li> </ul>	22.8 (25.9) years	n/a	26.7 (28.4) years	n/a
				Commutation of pension for lump sum				
				at retirement				
50.0%	n/a	n/a	n/a	~ Taking maximum cash	50.0%	n/a	n/a	n/a
50.0%	n/a	n/a	n/a	~ Taking 3/80th cash	50.0%	n/a	n/a	n/a

Table 2	2
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	On 31 Ma	rch 2012		Pension Schemes - change in	On 31 March 2013			
LGPS £millions	Teachers £millions	Fire fighters £millions	Fire fighter Injury Award £millions	present value of scheme liabilities during the year	LGPS £millions	Teachers £millions	Fire fighters £millions	Fire fighter Injury Award £millions
878.4	42.0	166.3	16.9	Benefit obligation at the beginning of the year	940.1	48.5	180.1	18.8
24.8	0.0	3.5	0.3	Current service costs	25.8	0.0	3.1	0.0
47.7	2.2	9.4	1.0	Interest on pensions liabilities	45.1	2.3	8.8	1.0
8.9	0.0	1.0	0.0	Member contributions	8.3	0.0	1.0	0.0
2.1	0.0	0.0	0.0	Past service costs gain (-)/loss	1.6	0.0	0.0	0.6
2.8	0.0	0.0	0.0	Curtailments	0.6	0.0	0.0	0.0
-25.6	0.0	0.0	0.0	Liabilities extinguished on settlement	-5.9	0.0	0.0	0.0
-31.2	-3.3	-6.3	-0.6	Benefits/transfers paid	-29.3	-3.2	-5.8	-0.6
32.2	7.6	-2.2	0.5	Actuarial gains (-)/losses on liabilities	124.2	3.1	8.0	-5.9
0.0	0.0	8.4	0.7	Actuarial gains (-)/losses on assumptions	0.0	0.0	28.2	3.2
940.1	48.5	180.1	18.8	Present value of liabilities at the end of the year	1,110.5	50.7	223.4	17.1

Table	3
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	On 31 Ma	arch 2012		Pension scheme		On 31 Ma	rch 2013	
LGPS £millions	Teachers £millions	Fire fighters £millions	Fire fighter Injury Award £millions		LGPS £millions	Teachers £millions		Fire fighter Injury Award £millions
				Money spent on services				
24.8	0.0	3.5	0.2	~ current service cost	25.8	0.0	3.1	0.0
-11.8	0.0	0.0	0.0	~ past service cost and curtailments	-1.4	0.0	0.0	0.6
				Total net spending				
47.6	2.2	9.5	1.0	~ interest cost	45.1	2.3	8.8	0.9
-41.1	0.0	0.0	0.0	~ expected return on assets	-35.7	0.0	0.0	0.0
19.5	2.2	13.0	1.2	Net Charge to Income & Expenditure Account	33.8	2.3	11.9	1.5
				Amount to be met from government grants and local taxpayers				
-54.1	-6.5	-13.8	-1.9	~ movement on the Pensions Reserve	-76.1	-2.2	-43.3	1.8
56.6	7.5	6.1	1.2	~ less actuarial gains or losses	63.7	3.1	36.2	-2.7
n/a	n/a	-3.6	n/a	~ funded by Government top up grant	n/a	n/a	-3.0	n/a
2.5	1.0	-11.3	-0.7	Contribution from (-) the pensions reserve	-12.4	0.9	-10.1	-0.9
				Actual amount charged against Council Tax for pension in the year				
22.0	0.0	1.7	0.0	~ employers contributions and ill-health contributions	21.4	0.0	1.8	0.0
0.0	0.0	0.0	0.0	~ retirement benefits paid or due to pensioners	0.0	0.0	0.0	0.0
22.0	0.0	1.7	0.0	Amount Funded by Government top Up Grant ~ retirement benefits paid and due to be paid to	21.4	0.0	1.8	0.0
n/a	n/a	6.2	n/a	pensioners and transfers out	n/a	n/a	5.8	n/a
n/a	n/a	0.0	n/a	~ transfers in	n/a	n/a	0.0	n/a
n/a	n/a	-0.9	n/a	~ employee contributions	n/a	n/a	-1.0	n/a
n/a	n/a	-1.7	n/a	~ employers contributions and ill-health contributions	n/a	n/a	-1.8	n/a
n/a	n/a	3.6	n/a	Government Top up Grant Receivable	n/a	n/a	3.0	n/a
				Movement in Reserves Statement ~ reversal of net charges made for retirement				
-19.5	-2.2	-19.2	-1.2	benefits in accordance with IAS 19	-33.8	-2.3	-17.6	-1.5
22.0	0.0	1.7	0.0	<ul> <li>employers contributions and ill health contributions</li> <li>retirement benefits paid or due to be paid to</li> </ul>	21.4	0.0	1.8	0.0
0.0	3.2	6.2	0.5	pensioners and transfers out	0.0	3.2	5.8	0.6
2.5	1.0	-11.3	-0.7		-12.4	0.9	-10.0	-0.9

For more information, please contact Mathew Dawson on 01926 412861 (email <u>mathewdawson@warwickshire.gov.uk</u>) for a copy of our Pension Fund's Annual Report 2012/2013.

Scheme History:

Scheme History	On 31 March 2006 £ millions	On 31 March 2007 £ millions	On 31 March 2008 Restated £ millions	On 31 March 2009 £ millions	On 31 March 2010 £ millions	On 31 March 2011 £ millions	On 31 March 2012 £ millions	On 31 March 2013 £ millions
Present Value of Liat	oilities:-							
<ul> <li>Local Government</li> <li>Pension Scheme</li> <li>Teachers Pension</li> </ul>	-661.9	-675.2	-753.7	-649.5	-913.2	-878.4	-940.1	- 1,110.5
Scheme	-40.4	-40.2	-43.4	-37.7	-44.8	-42.0	-48.5	-50.7
<ul> <li>Firefighters Pension</li> <li>Scheme</li> <li>Firefighters Injury</li> <li>Awards scheme</li> </ul>	-168.9	-152.6	-131.3	-124.0 -12.7	-181.5 -18.6	-166.3 -16.9	-180.1 -18.8	-223.4 -17.1
Total Present Value of Liabilities:-	-871.2	-868.0	-928.4	-824.0	-1,158.1	-1,103.6	-1,187.5	-1,401.7
Fair Value of Assets in the Local Government Pension Scheme	496.0	529.2	515.3	423.0	577.0	642.1	649.7	744.0
Surplus/(Deficit) in the Scheme:- ~ Local Government								
Pension Scheme	-165.9	-146.0	-238.4	-226.5	-336.2	-236.3	-290.4	-366.5
Total Surplus/Deficit	-375.2	-338.8	-413.1	-401.0	-581.1	-461.5	-537.8	-657.7

The Council has elected not to restate fair value of scheme assets for 2004/2005, 2005/2006 and 2006/2007 as permitted by IAS19.

The liabilities show the underlying commitments that the authority has in the long run to pay retirement benefits. The total liability of  $\pounds$ 1,401.7 million has a substantial effect on the net worth of the authority as recorded in the Balance Sheet, resulting in an overall balance of  $\pounds$ 657.7 million.

However, statutory arrangements for funding the deficit mean that the financial position of the authority remains healthy:-

 The deficit on the Local Government pensions Scheme will be made good by increased contributions over the remaining working life of employees, as assessed by the scheme actuary;

- finance is provided for the firefighters pensions scheme by the government for amounts paid over and above that paid by us and by the funds members as they are paid;
- finance is provided by the Teachers Pensions Agency;
- firefighters injury awards are financed through revenue budgets.

The following table shows the actuarial gains and losses for each of the funds for the year and the cumulative actuarial gains and losses from 2003/2004 when FRS 17 (now IAS19) was applied to our accounts and included in the Comprehensive Income and Expenditure Statement (previously included in the Statement of Total Recognised Gains and Losses (STRGL)).

LGPS	Difference between actual and expected return on assets		Difference between assumptions and actual experience on liabilities		Chang assumption estimate li	Total	
	£ millions	%	£ millions	%	£ millions	%	<b>£</b> millions
2003/2004	53.0	14.7	0.0	0.0	0.0	0.0	53.0
2004/2005	9.7	2.4	-10.8	1.9	-96.7	16.9	-97.8
2005/2006	67.6	13.6	-15.0	2.3	-51.6	7.8	1.0
2006/2007	-4.1	0.8	0.0	0.0	33.9	5.0	29.8
2007/2008	-55.4	10.7	4.5	0.6	-27.3	3.6	-78.2
2008/2009	-136.0	32.1	165.5	25.5	0.0	0.0	29.5
2009/2010	119.7	20.8	-214.0	23.4	0.0	0.0	-94.3
2010/2011	23.4	3.6	41.3	4.7	39.7	4.5	104.4
2011/2012	-24.4	3.8	-19.2	3.4	-13.0	1.4	-56.6
2012/2013	60.5	8.1	-127.3	11.2	3.1	0.3	-63.7
Total cumu	lative actua	rial gains	and losses				-172.9

Difference between actual and expected Teachers return on assets		expected	Difference b assumptions a experience on	nd actual	Chang assumption estimate li	Total	
	£ millions	%	£ millions	%	£ millions	%	£ millions
2003/2004	0.0	0.0	0.0	0.0	0.0	0.0	0.0
2004/2005	0.0	0.0	0.0	0.0	-4.0	11.0	-4.0
2005/2006	0.0	0.0	0.0	0.0	-1.8	4.5	-1.8
2006/2007	0.0	0.0	0.0	0.0	1.1	2.7	1.1
2007/2008	0.0	0.0	1.6	3.7	-3.7	8.5	-2.1
2008/2009	0.0	0.0	0.0	0.0	5.9	15.6	5.9
2009/2010	0.0	0.0	0.0	0.0	-6.9	15.4	-6.9
2010/2011	0.0	0.0	0.0	0.0	-0.1	0.1	-0.1
2011/2012	0.0	0.0	0.0	0.0	-7.6	15.7	-7.6
2012/2013	0.0	0.0	0.0	0.0	-3.1	6.2	-3.1
<b>Total cumu</b>	lative actuari	al gains an	d losses				-18.6

Fire	Difference actual and or return on	expected	Difference between assumptions and actual experience on liabilities		Changes in assumptions used to estimate liabilities		Total
	£ millions	%	£ millions	%	£ millions	%	£ millions
2003/2004	0.0	0.0	-8.6	0.1	-15.8	0.2	-24.4
2004/2005	0.0	0.0	8.5	6.4	-28.6	21.5	-20.1
2005/2006	0.0	0.0	-4.7	2.8	-24.1	14.3	-28.8
2006/2007	0.0	0.0	7.5	4.9	9.6	6.3	17.1
2007/2008	0.0	0.0	2.7	2.1	25.0	19.0	27.7
2008/2009	0.0	0.0	0.2	0.2	14.2	11.5	14.4
2009/2010	0.0	0.0	3.7	2.0	-54.8	30.1	-51.1
2010/2011	0.0	0.0	3.4	2.0	1.6	1.0	5.0
2011/2012	0.0	0.0	-2.3	1.3	8.4	4.7	6.1
2012/2013	0.0	0.0	8.0	0.0	28.2	0.0	36.2
<b>Total cumu</b>	lative actuaria	al gains an	d losses				-17.9

Fire Injury Awards	Difference between actual and expected return on assets		Difference between assumptions and actual experience on liabilities		Chang assumption estimate li	Total	
	£ millions	%	£ millions	%	£ millions	%	£ millions
2006/2007	0.0	0.0	0.0	0.0	0.0	0.0	0.0
2007/2008	0.0	0.0	0.0	0.0	0.0	0.0	0.0
2008/2009	0.0	0.0	0.0	0.0	0.0	0.0	0.0
2009/2010	0.0	0.0	2.1	11.6	3.2	17.2	5.3
2010/2011	0.0	0.0	0.4	2.6	-0.7	-4.3	-0.3
2011/2012	0.0	0.0	0.5	2.6	0.7	3.7	1.2
2012/2013	0.0	0.0	-5.9	34.7	3.2	18.8	-2.7
Total cumu	lative actuari	al gains an	d losses				3.5

#### Note 41 Loan guarantees and other liabilities (Contingent Liabilities)

We are a partner of a special company for the 'Pride in Camp Hill Regeneration Initiative'. The company was set up in 2002/2003. We have entered into an agreement with our partners the Homes and Communities Agency and Nuneaton and Bedworth Borough Council to carry out a redevelopment project in Camp Hill. We expect this to be completed by 2023. Each partner is committed to funding the running costs of the company in equal shares. Our share was  $\pounds720,000$  over the five years following this agreement. Also the partners have agreed to guarantee overdraft facilities of  $\pounds100,000$  with the company's bank, again to be shared equally by all partners.

A group of property search companies are threatening to issue legal claims against the council, the value of which has not been validated and it is therefore not clear how much the council may be liable to pay.

Warwickshire County Council currently have a small number of claims lodged with the High Court in London in relation to equal pay.

#### Note 42 Nature and Extent of Risk Arising from Financial Instruments

The authority's activities expose it to a variety of financial risks:

- Credit risk the possibility that other parties might fail to pay amounts due to the authority
- Liquidity risk the possibility that we might not have funds available to meet our commitments to make payments
- Market risk the possibility that financial loss might arise for us as a result of changes in such measures as interest rates and stock market movements.

Our overall risk management programme focuses on the unpredictability of financial markets and seeks to minimise potential adverse effects on the resources available to fund services. Risk management is carried out by a central Treasury Management team, under policies approved by the full Council in the annual treasury management strategy. We provide written principles for overall risk management, as well as written policies covering specific areas, such as interest rate risk, credit risk and the investment of surplus cash.

# Credit risk

Credit risk arises from deposits with banks and financial institutions, as well as credit exposures to our customers. Deposits are not made with banks and financial institutions unless they are rated independently with a minimum score of Short term F1, Long Term A, Individual B, Support 3. The authority has a policy of not lending more than 20% or £10 million of its surplus balances to one institution.

Many of the invoices raised by the county council are the result of statutory obligations. However, where the county council is providing goods or services to customers, we would consider their ability to pay. A number of checks are available to Cost Centre Managers and Financial Services Managers as outlined in our Debt Recovery Best Practice Guide.

We have assessed our potential maximum exposure to credit risk, based on experience of default and uncollectability over the last five financial years. This has been adjusted to reflect current market conditions however there is no effect as there is no instance of institutions that meet Local Authority credit ratings defaulting in the last five years.

#### Liquidity Risk

As we have ready access to borrowings from the Public Works Loan Board (PWLB), there is no significant risk that it will be unable to raise finance to meet its commitments under financial instruments. Instead the risk is that we will be bound to replenish a significant proportion of its borrowings at a time of unfavourable interest rates. The strategy is to ensure that not more than 20% of loans are due to mature within any rolling three year period through a combination of careful planning of new loans taken out and (where it is economical to do so) making early repayments.

The maturity analysis of financial liabilities is as follows:-

On 31 March 2012 £ millions	Loans we have not yet repaid	On 31 March 2013 £ millions
001 7	We owe money to:	001.0
391.7 9.7	~ Public Works Loans Board ~ Public Works Loans Board - accrued interest	391.6 9.7
401.4	Total	401.3
	When we will pay the money back	
12.3	Less than 1 year	15.3
3.1	Between 1 and 2 years	2.5
32.6	Between 2 and 5 years	31.2
31.1	Between 5 and 10 years	30.0
322.3	More than 10 years	322.3
401.4	Total	401.3

We settle interest on our PWLB loans twice a year and as a result of the 30<sup>th</sup> and 31<sup>st</sup> March 2013 being non-working days, we accrued interest of £9.7 million. In line with proper accounting practices, this sum is included in the short term borrowing and shown in current liabilities in the 2012/2013 Balance Sheet.

Our level of borrowing is mainly due to paying for capital spending as shown in the table on page 10. We have not borrowed any money in 2012/2013 to pay for this new capital spending.

We use cash reserves which we have set aside to support future years' revenue budgets to invest in the short term. We have included these as short-term investments on the balance sheet.

All trade and other payables are due to be paid in less than one year.

#### Market Risk

Interest Rate Risk

The authority is exposed to significant risk in terms of its exposure to interest rate movements on its borrowings and investments. Movements in interest rates have a complex impact on the authority. For instance, a rise in interest rates would have the following effects:-

- Borrowings at variable rates the interest expense charged to the Income and Expenditure Account will rise
- Borrowings at fixed rates the fair value of the liabilities borrowings will fall
- Investments at variable rates the interest income credited to the Income and Expenditure Account will rise
- Investments at fixed rates the fair value of the assets will fall.

Borrowings are not carried at fair value, so nominal gains and losses on fixed rate borrowings would not impact on the Comprehensive Income and Expenditure Statement or Movement in Reserves Statement. However, changes in interest payable and receivable on variable rate borrowings and investments will be posted to the Comprehensive Income and Expenditure

Statement and affect the General Fund Balance pound for pound. Movements in the fair value of fixed rate investments will be reflected in the Comprehensive Income and Expenditure Statement.

The treasury management team has an active strategy for assessing interest rates exposure that feeds into setting the annual budget and which is used to update the budget quarterly during the year. This allows for any adverse changes to be accommodated.

According to this assessment strategy, at 31 March 2013, if interest rates had been 1% higher with all other variables held constant, the financial effect would be:

The decrease in the fair value of fixed rate investment assets was £0.2 million (£0.4 million in 2011/2012)

The decrease in fair value of fixed borrowing liabilities was £63.4 million (£58.9 million in 2011/2012).

#### **Treasury Management**

We will take into account the DCLG's (The Department of Communities and Local Government) guidance on Local Government Investments ("the guidance") issued in March 2004 and CIPFA's Treasury Management in Public Services Code of Practice and Cross Sectional Guidance Notes ("the CIPFA TM Code"). Our investment priorities are the security of the capital and the liquidity of our investments.

We use the Fitch rating to derive our counterparty criteria. Where the counterparty does not have a Fitch rating, the equivalent Moody's (or other rating agency) rating will be used. All credit ratings will be consistently monitored. We are alerted to changes in the Fitch rating through our use of the Sector creditworthiness service. If a downgrade results in the counterparty or investment scheme no longer meeting our minimum criteria, then its further use as a new investment will be withdrawn immediately.

We will aim to achieve the optimum return on our investments commensurate with proper levels of security and liquidity. The borrowing of monies purely to invest and make a return is unlawful and we do not engage in such activity.

Our external fund managers will comply with the Annual Investment Strategy. The agreement between us and the fund managers additionally stipulates guidelines and duration and other limits in order to contain and control risk.

#### Price Risk

The authority has some shareholdings in related companies all of which have been derecognised in full prior to April 2006. Those shareholdings existed in the acquisition of specific interests and is as such not in a position to diversify its portfolio. The current value of the shareholding is £0.075 million. This is classified as "available for sale" meaning that all movements in price will impact on gains and losses recognised in the Comprehensive Income and Expenditure Statement, which in 2012/2013 amounted to a loss of £0.075 million.

#### Note 43 Authorisation of issue

These accounts have taken into account all known events up to 26 September 2013. On that date the accounts were authorised for issue by the Head of Finance.

John Betts Head of Finance

#### Note 44 Restatement of prior year figures

We have restated our Income and Expenditure Account for 2011/2012 to account for a misclassification of income and expenditure for Supporting People from Adult Social Care to Housing Services. This does not affect the Net Cost of Services in the Comprehensive Income and Expenditure Statement. In addition there have been some minor amendments in the Balance Sheet for 2011/2012 between the classifications of debtors, creditors and cash and cash equivalents relating mainly to accounting for VAT for schools. This does not affect the net worth of the Balance Sheet and as it is not a material error does not require the production of a third Balance Sheet.

# The Firefighters' Pension Fund

2011/2012	Fund account	2012/2013
£ 000's		£ 000's
	Income to the fund	
	Contributions receivable (funds due to us during the	
	year):	
	- from employer: Warwickshire County Council	
-1,675	- normal contributions in relation to pensionable pay	-1,706
-19	- early retirements	-113
-20	- other contributions	-22
-910	- from members (firefighter's contributions)	-990
100	Transfers in: - individual transfers in from other authorities	00
-128		-20
-2,752	Income to the fund	-2,851
	Spending by the fund	
4 007	Benefits payable:	5.010
4,887	- Pension payments	5,218
1,363	<ul> <li>Commutation of pensions and lump-sum retirement benefits</li> </ul>	583
65	- Lump sum death benefits	0
	Payments to and on account of leavers	_
	- Individual transfers out of the scheme to other	
58	authorities	0
6,373	Spending by the fund	5,801
,		·
0.004	Net amount payable for the year (before top-up grant	0.050
3,621	receivable from Government)	2,950
-3,621	Top up grant payable by the Government	-2,950
-3,021	Top-up grant payable by the Government	-2,950
0	Net amount payable or receivable (-) for the year	0

2011/2012 £ 000's	Firefighters' Pension Fund net assets statement	2012/2013 £ 000's
1,374	Current Assets:- - Top-up grant receivable from Government	946
	Current Liabilities:-	
-1,374	<ul> <li>other current liabilities (other than liabilities in the future) ~ creditor</li> </ul>	-946
0	Net assets or liabilities (-) at the end of the year	0

# Notes to the Firefighters' Pension Fund statements

# 1 Fund operations

The funding arrangements for the Firefighters' Pension Scheme in England changed on 1 April 2006. Before then, the scheme did not consist of an employer's contribution that was a percentage of pensionable pay. Each Fire and Rescue authority was responsible for paying the pensions of its own former employees on a pay-as-you-go basis. Under the new funding arrangements, the scheme is still unfunded but will no longer be on a pay-as-you-go basis. In an unfunded scheme, the employer promises to provide employees with benefits under the scheme but makes no advance funding in the scheme for those benefits. Benefits are paid directly by the employer when they become due. We are no longer required to meet the pension costs directly but instead to pay an employer's pension contribution based on a percentage of pay into the pension fund. Each Fire and Rescue authority must run a pension fund and the amounts that must be paid into and out of the pension fund are set by regulation. The legislation that controls its operation is the Firefighters' Pension Scheme (Amendment) (England) Order 2006. The benefits payable are pensions to retired firefighters and/or widows/widowers of retired firefighters. The benefits paid and employee and employers contributions are administered through our own human resources management system. The scheme has no investment assets.

Under the new arrangements the pension fund is balanced to nil at the end of the year by either paying over to the sponsoring government department the amount by which the amount receivable by (due to) the fund is more than the amount payable, or by receiving cash in the form of pension top-up grant from the sponsoring department equal to the amount by which the amount payable from (owed by) the pension fund for the year is more than the amount receivable. An amount of 80% of the estimated grant needed each year is paid to the fund by the Government during the year. The balance is only paid once the Pensions statement has been audited by our external auditors and a claim, certified by the Head of Finance, is submitted to the Government. Contributions are set nationally by the government and is subject to a triennial (3 yearly) revaluation by the Government Actuaries Department (GAD).

#### 2 Accounting policies

The above financial statements are accounted for on an accruals basis.

We did not use any estimation techniques in preparing these statements.

There have been no prior year adjustments.

For assets and liabilities in the net asset statement the fair value is deemed to be the carrying value as they are both due within 1 year.

#### 3 Liabilities

The statements above do not take account of any liabilities to pay pensions and other benefits after the period end i.e. 31 March 2012. Details of the long term pension obligations, employees and employers contribution rates and GAD assumptions used in the required disclosures in the authority's accounts for the Firefighters Pension Fund are found in note 40 to the accounts on pages 83 to 96.

#### 4 Contribution Levels

Employees' and employer's contribution levels are based on percentages of pensionable pay set nationally by the CLG and subject to triennial revaluation by the Government Actuary's Department.

#### 5 AVC's and added years

Additional voluntary contributions are excluded from the accounts of the Pension Fund. However, where members of the scheme have brought added years within the scheme, these will be included in the Fund contributions.

#### 6 Debtors and Creditors

The debtors for both years are amounts due from central government (balance of grant due to balance the account to nil). The creditors for both years are the amounts due to Warwickshire County Council (local authorities), the administering authority. All amounts are due within 1 year.

# Independent auditor's report to the Members of Warwickshire County Council Pension Fund

# Opinion on the pension fund financial statements

We have audited the Pension Fund financial statements of Warwickshire County Council Pension Fund for the year ended 31 March 2013 under the Audit Commission Act 1998. The pension fund financial statements comprise the Fund Account, the Net Assets Statement and the related notes. The financial reporting framework that has been applied in their preparation is applicable law and the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2012/2013.

This report is made solely to the members of Warwickshire County Council Pension Fund in accordance with Part II of the Audit Commission Act 1998 and for no other purpose, as set out in paragraph 48 of the Statement of Responsibilities of Auditors and Audited Bodies published by the Audit Commission in March 2010. To the fullest extent permitted by law, we do not accept or assume responsibility to anyone other than the Authority and the Authority's Members as a body, for our audit work, for this report, or the opinions we have formed.

# Respective responsibilities of the Head of Finance and auditor

As explained more fully in the Statement of the Responsibilities, the Head of Finance is responsible for the preparation of the Authority's Statement of Accounts, which includes the pension fund financial statements, in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom, and for being satisfied that they give a true and fair view. Our responsibility is to audit and express an opinion on the financial statements in accordance with applicable law and International Standards on Auditing (UK and Ireland). Those standards require us to comply with the Auditing Practices Board's Ethical Standards for Auditors.

# Scope of the audit of the financial statements

An audit involves obtaining evidence about the amounts and disclosures in the financial statements sufficient to give reasonable assurance that the financial statements are free from material misstatement, whether caused by fraud or error. This includes an assessment of: whether the accounting policies are appropriate to the fund's circumstances and have been consistently applied and adequately disclosed; the reasonableness of significant accounting estimates made by the Director of Resources; and the overall presentation of the financial statements. In addition, we read all the financial and non-financial information in the explanatory foreword to identify material inconsistencies with the audited financial statements. If we become aware of any apparent material misstatements or inconsistencies we consider the implications for our report.

# **Opinion on other matters**

In our opinion, the information given in the explanatory foreword for the financial year for which the financial statements are prepared is consistent with the financial statements.

# **Opinion on financial statements**

In our opinion the pension fund's financial statements:

- give a true and fair view of the financial transactions of the pension fund during the year ended 31 March 2013 and the amount and deposition of the fund's assets and liabilities as at 31 March 2013 and
- have been properly prepared in accordance with the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2012/2013.



John Gregory, Director for and on behalf of Grant Thornton UK LLP, Appointed Auditor Colmore Plaza 20 Colmore Circus Birmingham West Midlands B4 6AT


## **The Pension Fund**

This section summarises the accounts of our pension fund. We use this fund to pay former employees their pensions and other benefits when they retire.

Fund account - Dealings with members, employers and other people directly involved in the scheme

2011/2012	Revenue account	2012/2013
£ millions		£ millions
	Income to the fund	
	Contributions receivable:	
-39.3	From employers	-40.9
-15.6	From employees	-15.2
-5.7	Transfers in from other schemes	-6.1
-60.6	Income to the fund	-62.2
	Spending by the fund	
	Benefits to be paid:	
44.8	Pension payments	49.1
16.4	Commutation of pensions & lump sum retirement benefits	12.6
1.0	Lump sum death benefits	1.5
	Payments to and on behalf of leavers	
0.0	Refunds of contributions to people who leave the scheme	0.0
3.5	Individual transfers out of the scheme	4.2
1.5	Administration expenses paid by the scheme	1.4
67.2	Spending by the fund	68.8
6.6	Net additions from dealing with members	6.6
	Return on investments:	
-10.0	Dividends from stocks and shares	-11.5
-3.6	Income from pooled investment vehicles	-4.0
0.0	Interest on cash deposits	0.0
	Change in market value of investments:	
-16.4	Realised profit (-) or loss on sales	-39.3
-14.8	Unrealised profit (-) or loss on investments	-125.3
0.7	Taxes on Income	0.0
0.7 5.1	Tax we cannot claim back Investment management expenses	0.8 5.2
- <b>39.0</b>	Net returns on investments	-174.1
-32.4	Net increase (-) / decrease in fund during the year	-167.5

2011/2012 £ millions	Pension fund net assets	2012/2013 £ millions
32.4	Net increase / decrease (-) in fund during the year	167.5
1,179.3	Add opening net assets of the scheme	1,211.7
1,211.7	Net assets at the end of the year	1,379.2

As at 31 March 2012 £ millions	Net assets statement	As at 31 March 2013 £ millions
	Investment assets	
6.2	Fixed interest securities	6.9
343.7	Stocks and shares	420.0
848.1	Managed funds	943.8
5.8	Cash and deposits	6.4
1.5	Other Investments	0.8
1,205.3		1,377.9
	Current assets	
5.6	Debtors	5.0
3.4	Cash balances	-0.1
	Current liabilities	
-2.6	Creditors	-3.6
6.4		1.3
1,211.7	Net assets at the end of the year	1,379.2

## Notes

## 1 Operations and membership

We administer the statutory Warwickshire Local Government Pension Fund (a defined benefit scheme set up under the Local Government Pension Scheme Regulations 1997).

The Scheme is a statutory scheme, established by an Act of Parliament, the Superannuation Act 1972. The Scheme is governed by the following regulations:

- Local Government Pension Scheme (Benefits, Membership and Contributions) Regulations 2007 (as amended)
- Local Government Pension Scheme (Administration) Regulations 2008 (as amended)
- Local Government Pension Scheme (Transitional Provisions) Regulations 2008 (as amended).

The fund is open to our employees, the five district and borough councils and other organisations. You can find a list of scheduled and admitted bodies in Note 8. The fund does not cover teachers, police officers or firefighters as these staff have different pension arrangements. The Pension Fund Investment Board is responsible for managing the pension

fund. The Board is made up of five County Councillors. A specialist advisor provides advice and guidance to the Board as well as the Head of Finance and his staff.

As at 31 March 2012	Membership	As at 31 March 2013
15,238	Number of members contributing to the fund	15,501
10,096	Number of pensioners paid by the fund	10,642
12,329	Number of ex-members whose pension rights are 'frozen' until they retire	13,247

## 2 Accounting policies

The accounts of the pension fund contain the information set out in the Code of Practice on Local Authority Accounting 2012/2013 (The Code). The Code says the accounts must keep to the SORP Financial Reports of Pension Schemes (the Pensions SORP). As a result, the accounting policies set out on pages 12 to 21 and 109 to 112, are consistent with the Pensions SORP. The accounts give a summary of the transactions and net assets of the fund. They do not take account of the liability to pay pensions and other benefits in the future. This is dealt with by the actuary's valuation every three years. The pension fund does not form part of our consolidated accounts.

## a How we have prepared these accounts

We have prepared the financial statements on an 'accruals basis'. This means that we show income and spending as we earn or agree to spend it, not as we actually receive or pay it. We have used the following accounting policies, which we have applied consistently when preparing the financial statements.

## **b** Valuing investments

The values of investments as shown in the net assets statement have been determined as follows:

i) Market-quoted investments

The value of an investment for which there is a readily available market price is determined by the bid market price ruling on the final day of the accounting period.

ii) Fixed interest securities

Fixed interest securities are recorded at net market value based on their current yields.

iii) Unquoted investments

The fair value of investments for which market quotations are not readily available is determined as follows:

- Valuations of delisted securities are based on the last sale price prior to delisting, or where subject to liquidation, the amount the council expects to receive on wind-up, less estimated realisation costs.
- Directly held investments include investments in limited partnerships, shares in unlisted companies, trusts and bonds. Other unquoted securities typically include pooled investments in property, infrastructure, debt securities and private equity. The valuation of these pools or directly held securities is undertaken by the investment manager or responsible entity and advised as a unit or security price. The valuation standards followed in these valuations adhere to industry guidelines or to standards set by the constituent documents of the pool or the management agreement.
- Investments in unquoted property and infrastructure pooled funds are valued at the net asset value or a single price advised by the fund manager.
- Investments in private equity funds and unquoted listed partnerships are valued based on the fund's share of the net assets in the private equity fund or limited partnership using the latest financial statements published by the respective fund managers in accordance with the guidelines set out by the British Venture Capital Association.
- iv) Limited partnerships

Fair value is based on the net asset value ascertained from periodic valuations provided by those controlling the partnership.

v) Pooled investment vehicles

Pooled investment vehicles are valued at closing bid price if both bid and offer prices are published; or if single priced, at the closing single price. In the case of pooled investment vehicles that are accumulation funds, change in market value also includes income which is reinvested in the fund, net of applicable withholding tax.

The value of fixed interest investments in the scheme's investment portfolio does not include interest earned but not paid over at the end of the financial year. This is included in "Other Investments" in the accounts and Note 4.

We include acquisition costs in the purchase costs of investments.

#### c Investment income

We account for income from stocks and shares on the date shares are quoted 'ex-dividend'. Income from overseas investments is recorded after any withholding tax has been taken off if we cannot get this back.

We account for income from fixed interest and index linked securities, cash, short term deposits and other investments on an accruals basis.

The change in the market value of investments during the year includes all increases and decreases in the market value of investments held at any time during the year. This includes profits and losses on selling investments and unrealised changes in market value.

## d Foreign currencies

If there are forward exchange contracts in place for assets and liabilities in foreign currencies, we have used the contract rate. Other assets and liabilities in foreign currencies are shown in sterling at the rate of exchange at the end of the financial year. We translate income from overseas investments into sterling at an average rate for the period in which we received it.

We deal with gains and losses arising from converting currencies as part of the change to the market value of investments. The exception is where there is a foreign currency derivative acting as a cash-flow hedge on investments, where we would then class this gain separately as realised profit in the revenue account.

#### e Contributions

We account for normal contributions from members and employers in the payroll month to which they relate to, at rates set out in the rates and adjustments certificate. We account for extra contributions from employers in line with the agreement under which they are paid or, if there is no agreement, when we receive them.

#### f Benefits due to be paid

Under the scheme rules, members receive a lump sum retirement grant on top of their yearly pension. We account for lump sum retirement grants from the date members retire. If a member chooses to take a greater retirement grant in return for a reduced pension, we account for these amounts on an accruals basis from the date the member takes this option.

We account for other benefits on the date the member leaves the plan or dies.

#### g Transfer to and from other schemes

Transfer values relate to amounts we receive from other pension funds for new members or we pay to other pension schemes for members who have left the fund. These are accounted for when either received or paid. This is normally when the member liability is accepted or discharged.

#### h Other expenses

We account for administration and investment management expenses on an accruals basis. These expenses do not include any VAT that can be recovered.

We have worked out our fund manager fees in line with the appropriate contract and the associated contract agreement as follows.

Fund manager	Mandate	Negotiated fee
State Street Global Advisors	Passive Index Tracker (UK stocks and shares)	Percentage of the fund
Threadneedle Investment Services	UK stocks and shares	Percentage of the fund
MFS Investment Management	Global stocks and shares	Percentage of the fund
BlackRock Global Investors	Passive index tracker (Balanced)	Percentage of the fund
Schroder Investment Management	Fund of funds (UK property)	Percentage of the fund
Legal and General Investment Management	Passive index tracker (global stocks and shares)	Percentage of the fund
Legal and General Investment Management	Passive index tracker (fixed income)	Percentage of the fund
Threadneedle Investments	Pooled Fund (UK property)	Percentage of the fund
Blackstone Group International	Fund of funds (hedge funds)	Percentage of the fund
HarbourVest Partners	Fund of Funds (private equity)	Percentage of the fund
J P Morgan	Absolute Return Strategic Bond	Percentage of the fund
Baring Asset Management	Absolute Return Multi Asset	Percentage of the fund

## i Private Equity

The determination of fair value of private equity investments can be subjective as these investments are not publicly listed. Valuations are based on forward looking estimates and judgements involving many factors. The unquoted private equity has been valued by the fund manager using guidelines set out by the British Venture Capital Association. The total fund of private equity investment in the pension fund is valued at £11.7 million. There is a risk that this investment may be under or overstated in the accounts.

## **3** Actuarial valuation

The purpose of an actuarial valuation, which must be carried out every three years by law, is to assess the ability of the fund to meet its long-term liabilities. The actuary assesses the future growth in the value of the fund, and the future liability to pay pensions to current and former employees. The difference between projected assets and liabilities sets the amount employers must contribute. The fund aims to set employers' contributions rates so that the projected assets equal at least 100% of the projected liabilities. The actuarial valuation as at 31 March 2010 in the report dated March 2011 decided that the funding level was at 83%. A revised schedule of employers' contribution rates came into force from 1 April 2011.

During 2012/2013, the County Council paid employers' contributions at a rate of 15.5%. The district and borough councils paid employers' contributions at rates ranging between 16.1% and 17.7%.

The assumptions used for the March 2010 actuarial valuation were as follows.

Actuarial valuation	Past service %	Future service %
Rate of return on investments - before retirement	7.00%	7.00%
Rate of return on investments - after retirement	5.50%	5.50%
Salary and earnings increases	5.00%	5.00%
Rate of increase in pensions	3.00%	3.00%

The fund is valued using the projected unit method which is consistent with the aim of achieving the 100% funding level described above. At the 31 March 2010 actuarial valuation, the fund's assets were valued at  $\pounds$ 1,099.0 million.

## 4 Fund manager holdings

2011/2012 £ millions	%	Market value of external investments	2012/2013 £ millions	%
		State Street Global Advisors (Index Tracker UK		
168.2	14.0	Equities)	99.7	7.2
174.1	14.4	Threadneedle Investments (UK Equities)	207.8	15.1
176.3	14.6	MFS Investment Management (Global Equities)	220.5	16.0
211.7	17.6	Black Rock Global Investors (Index Tracker)	241.8	17.6
146.2	12.1	Legal and General Investment Management (Index Tracker - Global Equities)	159.1	11.6
142.0	11.8	Legal and General Investment Management (Index Tracker - Fixed Income)	125.0	9.1
64.8	5.4	Threadneedle Investments (Property)	66.0	4.8
59.8	5.0	Schroder Investment Management (Property)	60.7	4.4
57.2	4.7	Blackstone Group International (Hedge Funds)	62.1	4.5
4.9	0.4	HarbourVest (Private Equity)	11.7	0.8
0.0	0.0	Baring Asset Management (Absolute Return)	62.5	4.5
0.0	0.0	JP Morgan (Strategic Bond)	59.7	4.3
0.1	0.0	BNY Mellon (Global Custodian)	1.3	0.1
1,205.3	100.0	Total	1,377.9	100.0

## **5 Investments**

	Value 1 April 2012 £ millions	Purchases at cost £ millions	Sales proceeds £ millions	Realised profit or loss (-) £ millions	Unrealised profit or loss (-) £ millions	Increase in debtors or (creditors) £ millions	Value 31 March 2013 £ millions
Fixed interest securities	6.2	0.0	0.0	0.0	0.7	0.0	6.9
Stocks and shares	343.7	84.4	-74.9	11.5	55.3	0.0	420.0
Managed funds	848.1	141.0	-142.3	27.8	69.2	0.0	943.8
Cash and deposits	5.8	95.8	-96.7	0.0	0.1	1.4	6.4
Other investments	1.5	0.7	0.0	0.0	0.0	-1.4	0.8
Total	1,205.3	321.9	-313.9	39.3	125.3	0.0	1,377.9

2011/2012 £ millions		2012/2013 £ millions
	Fixed interest securities	
6.2	UK quoted	6.9
6.2		6.9
	Stocks and shares	
166.8	UK quoted	226.7
176.9	Overseas quoted	193.3
343.7		420.0
	Managed funds	
848.1	Managed funds	943.8
848.1		943.8
	Cash and deposits	
3.0	Sterling	3.2
2.8	Foreign currency	3.2
5.8		6.4
	Other investments	
2.5	Debtors	2.2
-1.0	Creditors	-1.4
1.5		0.8

The change in market value of investments during the year includes all increases and reductions in the market value of investments held at any time during the year, including profits and losses made when selling investments during the year.

## 6 Contributions and benefits

2011/2012 £ millions	Contributions we receive	2012/2013 £ millions
	Administering authority	
21.4	~ From employers	21.5
8.9	~ From employees	8.3
30.3		29.8
	Scheduled bodies	
15.8	~ From employers	17.2
6.0	~ From employees	6.3
21.8		23.5
	Admitted bodies	
2.0	~ From employers	1.6
0.7	~ From employees	0.7
2.7		2.3
	Non-scheduled bodies	
0.1	~ From employers	0.5
0.0	~ From employees	0.0
0.1		0.5
54.9	Total	56.1

The total contributions we received from employers was  $\pounds40.8$  million ( $\pounds39.3$  million in 2011/2012) and  $\pounds15.3$  million ( $\pounds15.6$  million in 2011/2012) from employees.

Employees contributions during the year included payments of  $\pounds 0.2$  million to buy added year and additional regular contributions ( $\pounds 0.3$  million in 2011/2012) for added years.

Employers' contributions during the year included  $\pounds 0.7$  million received from employers for compensation to the fund for those retiring early and being made redundant ( $\pounds 0.5$  million in 2011/2012).

The funding objective is to achieve and maintain a funding level of 100% of liabilities. For this reason a certain proportion of employer contribution received will be to reduce an existing deficit. The 2010 actuarial valuation stated that the deficit could be eliminated by an average contribution addition of 4.8% of pensionable pay for 19 years.

2011/2012 £ millions	Analysis of contributions by type	2012/2013 £ millions
15.3	Employee contributions - normal	15.0
0.3	Employee contributions - purchase of additional years	0.2
31.2	Employers' normal contributions	30.4
8.1	Employers' deficit funding Contributions	10.5
54.9	Total	56.1

The deficit funding contributions figure is an actuarial calculation based on a proportion of normal employer contributions. However, in the year 2012/2013 the fund received cash amounts from one employer.

2011/2012 £ millions	Benefits to be paid	2012/2013 £ millions
	Administering authority	
35.5	~ Pension paid (including lump sums)	35.1
2.0	~ Transfers out	2.7
37.5		37.8
	Scheduled bodies	
23.6	~ Pension paid (including lump sums)	25.1
1.4	~ Transfers out	1.1
25.0		26.2
	Admitted bodies	
2.6	~ Pension paid (including lump sums)	2.5
0.1	~ Transfers out	0.4
2.7		2.9
	Non-scheduled bodies	
0.5	~ Pension paid (including lump sums)	0.5
0.0	~ Transfers out	0.0
0.5	1	0.5
65.7	Total	67.4

The total pensions paid out (including lump sums) was  $\pounds 63.2$  million ( $\pounds 62.2$  million in 2011/2012) and the total transfers out was  $\pounds 4.2$  million ( $\pounds 3.5$  million in 2011/2012).

#### 7 Statement of Investment Principles

The Investment Board approved a statement of investment principles on April 2013. You can get a copy by writing to the Resources Group, PO Box 3, Shire Hall, Warwick CV34 4RH or from the website:

#### www.warwickshire.gov.uk/pensions.

## 8 Organisations contributing to the fund

#### Scheduled bodies

Alcester Grammar Academy Alcester High Academy Alcester Town Council Ash Green Academy Ashlawn Academy Atherstone Town Council Aylesford School Academy **Bilton High Academy Bishops Itchington Parish Council** Bidford upon Avon Parish Council Campion School Academy Clifton on Dunsmore Parish Council **Coleshill Academy Coleshill Town Council** Community Academy Trust Curdworth Parish Council Etone Academy Griffin Trust Academy Henley High Academy Henry Hinde Academy Higham Lane Academy King Edward VI College, Nuneaton Kingsbury Parish Council Long Itchington Parish Council Mancetter Parish Council Myton Academy North Warwickshire and Hinckley College North Warwickshire Borough Council

The Midland Academies Trust Nuneaton and Bedworth Borough Council The Priors Free School Academy Reach 2 Academy **Rugby Borough Council** Royal Learnington Spa Town Council **Rugby High Academy** Ryton on Dunsmore Parish Council Shipston High Academy Shipston Town Council Southam Town Council Stratford upon Avon College Stratford on Avon District Council Stratford on Avon Girls Grammar Academy Stratford on Avon Girls King Edward VI Academy Stratford on Avon School Academy Stratford upon Avon Town Council Studley High Academy Tanworth in Arden Academy Warwick District Council Warwickshire College Warwickshire County Council Warwickshire Police and Crime Commission Warwickshire Probation Service Warwickshire Valuation Tribunal Wellesbourne Parish Council Whitnash Town Council

#### Admitted bodies

ABM Catering Stonham (Home Group Ltd) Alliance in Partnership (2 contracts) Stratford and District MENCAP **Balfour Beatty** Stratford upon Avon Council for Voluntary Service Bedworth, Rugby and Nuneaton Citizens Advice Bureau Stratford upon Avon Citizens Advice Bureau Class Catering (8 contracts) Stratford upon Avon Town Trust Co Ltd **Coventry Mind** Taylor Shaw (3 contracts) Goldcrest Cleaning The Rowan Organisation Mid Warwickshire MENCAP Warwick District Citizens Advice Bureau North Warwickshire Citizens Advice Bureau Warwick Schools Nuneaton and Bedworth Leisure Trust Warwickshire Association for the Blind Orbit Housing and Care Group (Sanctuary Housing) Warwickshire Care Services Ltd **Orbit Housing Group** Warwickshire Day Care Centres Rugby Town Centre Company Limited Warwickshire Welfare Rights Service Shipston Leisure Westfield Community Development Association Solihull School

#### Other admitted bodies with pensioners but no pensionable employees

Beaudesert and Henley-in-Arden Joint Parish CouncilRugby MIND and RugbyLapworth Parish CouncilSevern Trent Water PlcNorth Warwickshire Council for Voluntary ServiceSolihull Metropolitan BoNuneaton and Bedworth Council for Voluntary ServiceSt Paul's CollegePeople in ActionStretton on Dunsmore FRemnant Water AuthorityWarwick Town CouncilRugby Council for Voluntary ServiceYouth Clubs UK (ceasedRugby MENCAP HostelsService

Rugby MIND and Rugby Mental Health Association Severn Trent Water Plc Solihull Metropolitan Borough Council St Paul's College Stretton on Dunsmore Parish Council Warwick Town Council Youth Clubs UK (ceased October 2010)

## 9 Transfers In

The Magistrates' Courts left the County Council to join the Civil Service on 1 April 2005. The Government's Actuaries Department have calculated that the fund will receive an annual payment of £0.7 million commencing in April 2011 with the last payment to be received in April 2020. This is shown within the total balance of transfers in.

2011/2012 £millions	Transfers In From Other Pension Funds	2012/2013 £millions
-0.7 -5.0	Group transfers Individual transfers	-0.7 -5.4
-5.7		-6.1

#### 10 Additional voluntary contributions

In 2012/2013, some members of the pension scheme paid voluntary contributions to Equitable Life and Standard Life to buy extra pension benefits when they retire. These contributions are invested in a wide range of assets to provide a return on the money invested. The pension fund accounts do not include the assets held by Equitable Life or Standard Life, which were valued at

£0.4 million in Equitable Life, and £2.6 million in Standard Life on 31 March 2013. The pension fund accounts also do not include additional voluntary contributions. During the financial year 2012/2013, employees contributed £0.3 million in additional voluntary contributions to Standard Life and £4,376 to Equitable Life.

## **11 Related Party transactions**

Warwickshire County Council is the administering authority and largest employer of the Pension Fund, consequently there is a strong relationship with the council and the fund. The County Council incurred costs of  $\pounds$ 0.9 million in relation to the staffing and running costs of the fund and has been reimbursed by the fund for these expenses. There is no co-mingling in terms of cash holdings, the Pension Fund manages its own bank account and operates its own cash-flow

The scheduled and admitted bodies of the fund are related parties, these can be found listed in Note 8.

There is one member of the investment board in receipt of a pension from the fund and one active member of the pension fund. Each member is required to declare their interests at each meeting. Several employees of Warwickshire County Council hold key positions in the financial management of the Pension Fund. These employees and their financial relationship with the fund (expressed as cash-equivalent transfer values) are set out below.

	Accrued pension as at 31 March 2012 £	Accrued pension as at 31 March 2013 £
Head of Corporate Finance	457,563.01	502,725.73
Head of Corporate Financial Services	172,874.13	190,605.15
Group Manager - Treasury and Pensions *	342,904.65	-
Pensions Manager	303,983.54	339,176.17
Principal Accountant	69,272.72	94,022.86

\*This person left in the year and the post has been deleted

## **12** Investment performance

Investment performance	Our pension	Our	Local Authority
	fund	benchmark	Average
	%	%	%
Yearly return on investments for 2012/2013	14.74%	14.30%	13.80%

Overall in the financial year 2012/2013, the fund had a return of 14.74% compared with the fund's specific benchmark of 14.30%.

## **13 Contingent liability**

We expect to need £0.4 million to cover any possible refunds due to former members of the Local Government Pension Scheme (LGPS) run by Warwickshire County Council (the pension fund) that we have lost contact with. If a member leaves the scheme within three months of joining, they are entitled to a refund of any contributions they may have made into the pension fund during that period. The refund will also include an appropriate amount of interest. The pension fund is continuing to try to contact these former members and arrange refunds to them.

## 14 Actuarial Present Value of Promised Retirement Benefits as Provided by Hymans Robertson Pension Fund Actuary.

CIPFA's Code of Practice on Local Authority Accounting 2012/2013 requires administering authorities of LGPS funds that prepare pension fund accounts to disclose what IAS26 refers to as the actuarial present value of promised retirement benefits.

The actuarial present value of promised retirement benefits is to be calculated similarly to the defined benefit obligation under IAS19. There are three options for its disclosure in pension fund accounts:

- showing the figure in the Net Assets Statement, in which case it requires the statement to disclose the resulting surplus or deficit;
- as a note to the accounts; or
- by reference to this information in an accompanying actuarial report.

If an actuarial valuation has not been prepared at the date of the financial statements, IAS26 requires the most recent valuation to be used as a base and the date of the valuation disclosed.

The valuation should be carried out using assumptions in line with IAS19 and not the Pension Fund's funding assumptions. I have been instructed by the Administering Authority to provide the necessary information for the Warwickshire County Council Pension Fund, which is in the remainder of this note.

## Balance Sheet

Year ended	31 Mar 2012 £millions	31 Mar 2013 £millions
Present value of Promised Retirement Benefits	1,802.0	2,256.0

Liabilities have been projected using a roll forward approximation from the latest formal funding valuation as at 31 March 2010. I estimate this liability at 31 March 2013 comprises £1,405 million in respect of employee members, £288 million in respect of deferred pensioners and £563 million in respect of pensioners. The approximation involved in the roll forward model means that the split of scheme liabilities between the three classes of member may not be reliable.

However, I am satisfied the aggregate liability is a reasonable estimate of the actuarial present value of benefit promises. I have not made any allowance for unfunded benefits.

The above figures include both vested and non-vested benefits, although the latter is assumed to have a negligible value.

It should be noted the above figures are appropriate for the Administering Authority only for preparation of the accounts of the Pension Fund. They should not be used for any other purpose (i.e. comparing against liability measures on a funding basis or a cessation basis).

#### Assumptions

The assumptions used are those adopted for the Administering Authority's IAS19 report as required by the Code of Practice. These are given below. I estimate that the impact of the change of assumptions to 31 March 2013 to increase the actuarial present value by £286 million.

#### **Financial Assumptions**

My recommended financial assumptions are summarised below:

Year ended	31 Mar 2012 % p.a	31 Mar 2013 % p.a
Inflation/Pensions Increase Rate	2.50%	2.80%
Salary Increase Rate	4.80%	5.10%
Discount Rate	4.80%	4.50%

\*Salary increases are 1% p.a. nominal for the three years to 31 March 2015 reverting to the long term rate thereafter

#### Longevity assumption

As discussed in the accompanying report, the life expectancy assumption is based on standard "SAPS" tables with member category specific adjustments. Improvements are based on the CMI 2009 model methodology with a 1% p.a. long term trend. Based on these assumptions, the average future life expectancies at age 65 are summarised below:

	Males	Females
Current Pensioners	21.9 years	23.6 years
Future Pensioners*	22.8 years	25.9 years

\*Future pensioners are assumed to be currently aged 45

This assumption is the same as at 31 March 2012.

#### **Commutation assumption**

An allowance is included for future retirements to elect to take 50% of the maximum additional tax-free cash up to HMRC limits for pre-April 2008 service and 50% of the maximum tax-free cash for post April 2008 service.

#### Professional notes

This paper accompanies my covering report titled 'Actuarial Valuation as at 31 March 2013 for IAS 19 purposes' dated 26 April 2013. The covering report identifies the appropriate reliances and limitations for the use of the figures in this paper, together with further details regarding the professional requirements and assumptions.

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Prepared by:-Richard Warden FFA 20 May 2013 For and on behalf of Hymans Robertson LLP

#### Actuarial Present Value of Promised Retirement Benefits for the Purposes of IAS 26

The actuarial value of promised retirement benefits at the accounting date, calculated in line with International Accounting Standard 19 (IAS19) assumptions, is estimated to be £2,256 million figure is used for statutory accounting purposes by Warwickshire County Council Pension Fund and complies with the requirements of IAS26.

The assumptions underlying the figure match those adopted for the Administering Authority's FRS17/IAS19 reports at each year end. The figure is only prepared for the purposes of IAS26 and has no validity in other circumstances. In particular, it is not relevant for calculations undertaken for funding purposes and setting contributions payable to the Fund.

## 15 Nature and Extent of Risk and how the Pension Fund Manages Those Risks

The Pension Fund's activities expose it to a variety of risks:

*Credit risk:* the possibility that other parties might fail to pay amounts due to the Pension Fund.

*Liquidity risk:* the possibility that the Pension Fund might not have funds available to meet its commitments to make payments.

*Market risk:* the possibility that financial loss might arise for the Pension Fund as a result of changes in such measures as interest rates and stock market movements.

#### Credit risk

The Pension Fund is exposed to credit risk through stock lending, derivative contracts, and its daily treasury activities.

The stock lending programme is administered by the Fund's custodian, Bank of New York Mellon, who manage and monitor the counterparty risk, collateral risk and the overall lending programme. The minimum level of collateral for stock on loan is 105%. This level is assessed daily to ensure it takes account of market movements. In accordance with investment regulations, stock lending is restricted at no more than 25% of the total market value of the stock held within the Fund at any time.

Responsibility for managing the financial risks associated with derivative contracts rests with the appointed investment fund managers, whose performance is regularly monitored and reviewed.

The Pension Fund's bank account is held at Lloyds TSB, which holds a Fitch AA- long term credit rating (or equivalent). The Fund's cash balance is lent to borrowers in accordance with the County Council's Treasury Management Strategy. There are rigorous procedures in place to manage the security of all cash deposits, including criteria for the quality of counterparties and limits on the amount that can be placed with any one of those counterparties.

#### Liquidity risk

The Pension Fund holds a working cash balance or overdraft in its bank account to pay pensions and other benefits. Cash is also required if the Fund's Private Equity Fund of Fund's manager requires additional funds. The Fund currently enjoys a long term positive cash flow. Cash flow surpluses are invested with fund managers as and when required. The Pension Fund is authorised to borrow in its own right on a short term basis to fund cash flow deficits.

#### Market risk

To mitigate market risk, the Pension Fund is invested in a diversified pool of assets to ensure a reasonable balance between different asset categories, having taken external professional advice as necessary. The management of the assets is split between a number of investment fund managers with different benchmark performance targets and investment strategies. Each manager is expected to maintain a diversified portfolio within their allocation. Risk associated with the strategy and investment return are regularly monitored and reviewed by the Pension Fund Investment Board.

Interest rate risk is the risk to which the Pension Fund is exposed to changes in interest rates and mainly relates to holdings in bonds. This risk is managed by Legal & General and BlackRock who are the Fund's appointed bond portfolio investment managers.

For investments denominated in non sterling currencies, the Pension Fund is exposed to currency risk as a result of possible fluctuations in foreign currency exchange rates. So far as the Fund's equity investments are concerned, these risks are mitigated to some extent by the global nature of their underlying businesses. Furthermore, investment fund managers will take account of currency risk in their investment decisions.

We have prepared a table for our exposure to all non-UK assets. In order to calculate this, we created a currency basket based on the fund's foreign currency mix. We do this by multiplying the weight of each currency by the change in its exchange rate (relative to GBP) and sum to create the aggregate currency change of the 'basket'.

Currency	Value (£000)	% Change	Value on Increase (£000)	Value on Decrease (£000)
Australian Dollar	6	10.0%	6	5
Brazilian Real	1,942	11.6%	2,167	1,716
Canadian Dollar	6,240	5.6%	6,590	5,890
Czech Republic Koruna	852	10.0%	937	767
Danish Krone EURO	1,755 70,968	7.7% 7.8%	1,890 76,504	1,619 65,433
Indian Rupee	1,309	9.3%	1,431	1,187
Israeli Shekel	764	8.7%	830	697
Japanese Yen	5,900	11.8%	6,594	5,205
Norwegian Krone	12	9.0%	13	11
South Korean Won	1,938	7.6%	2,084	1,791
Swedish Krona	3,242	8.1%	3,505	2,978
Swiss Franc	22,258	9.4%	24,342	20,175
US Dollar	105,296	8.7%	114,499	96,093
Global Basket	4,392	5.3%	4,626	4,158
Asia Pacific ex Japan Basket	19,122	6.3%	20,329	17,916
Total Currency	245,995	8.3%	266,347	225,642

Table may not sum due to roundings

Price risk is the risk of losses associated with the movement in prices of the underlying assets. By diversifying investments across asset classes and managers, the Pension Fund aims to reduce the exposure to price risk. Statutory limits prescribed by Regulations are also in place to avoid concentration of risk in specific areas.

An additional area of risk is the outsourcing of custody and accounting services to external third party service organisations. The main service area that the Pension Fund outsources is its custody arrangements with Bank of New York Mellon. The Fund's custodian is responsible for the safekeeping of the Fund's assets and acts as the Fund's clearing bank, settling transactions and collecting income. In addition, they provide a range of support services including stock lending and investment accounting. Bank of New York Mellon is a global industry leader and provides the custodian service to many English local government pension scheme administering authorities.

Potential price changes are determined based on the observed historical volatility of asset class returns. 'Riskier' assets such as equities will display greater potential volatility than bonds as an example, so the overall outcome will depend largely on funds' asset allocations. The potential volatilities are consistent with a one standard deviation movement in the change in value of the assets over the latest three years. This can then be applied to the period end asset mix. The closing investment assets of the scheme have been assessed for price risk in the following table.

Asset Type	Value £millions	% Change	Value on Increase £millions	Value on Decrease £millions
UK Equities	534.0	13.0%	603.5	464.5
Overseas Equities	308.0	13.2%	348.5	267.5
Total Bonds & IL	208.2	4.3%	217.1	199.2
Cash	5.7	0.0%	5.7	5.7
Alternatives	195.9	3.5%	202.9	189.0
Property	126.1	2.4%	129.1	123.1
Total Assets	1,377.9		1,506.7	1,249.1

Table may not sum due to roundings

## **16 Other disclosures**

At 31 March 2013, the fund had stock valued at £4.5 million (£11.0 million at 31 March 2012) which was lent out to other organisations. The collateral held against this stock was valued at £4.9 million. This generated a total income of £0.053 million up to 31 March 2013.

The fund does not hold any property directly. Property is held in the form of pooled funds.

Our policy is to reinvest income from fixed interest securities within the pooled units of the fund. During 2012/2013 we did not earn any interest from fixed interest securities held in pooled units.

During the year 2012/2013, the pension fund paid refunds of contributions to employees of  $\pm 10,723$  after tax has been deducted.

Transaction costs totalling £0.3 million attributable to the acquisition and disposal of the funds investments have been added to purchase costs and netted against sale proceeds as shown in note 5.

Withholding tax has only been incurred against equities held actively by the fund.

The fund paid its external auditors a fee of £0.024 million during the year 2012/2013.

## **17 Administrative Expenses**

2011/2012 £millions	Administration Expenses	2011/2012 £millions
0.1	Actuary Fees	0.1
0.9	Costs Incurred by Administering Authority	0.8
0.1	Support/Audit/Financing Costs	0.1
0.4	Payroll Charges	0.4
1.5		1.4

## **18 Investment Income**

2011/2012 £000	Investment Income	2012/2013 £000
5.2	Cash - UK - From administration of the Fund	4.7
-18.2	Cash & Other Investments - UK - Fund Mgrs	11.3
1.3	Cash & Other Investments - Overseas	0.0
6,637.3	Equities - UK	7,868.2
1,264.6	Equities - North America	1,616.0
1,576.6	Equities - Europe	1,702.9
288.4	Equities - Japan	198.0
75.0	Equities - Pacific (Ex Japan)	32.2
78.4	Equities - Emerging Markets	72.3
47.8	Stock Lending	54.0
2,263.7	Managed Funds - UK	2,749.8
1,316.9	Managed Funds - Overseas	1,278.4
13,537.2		15,587.9

Table may not sum due to roundings

## **19 Investment Expenses**

2011/2012 £millions	Investment Expenses	2012/2013 £millions
3.7	Fund Managers Fees	4.0
1.3	Fund Expenses	1.1
0.1	Custody and Governance Fees	0.1
5.1		5.2

2011/2012 £millions	Current Assets	2012/2013 £millions
2.5	Contributions due from Employers	2.9
1.2	Contributions due from Employees	1.2
0.3	Deficit Recovery Contributions due from Employers	0.0
0.1	Debtors - Strain on Fund	0.0
0.6	Sales to Cash (Invoiced Debtors)	0.8
0.9	Other Debtors	0.2
3.4	Cash balances	-0.1
9.0		5.0

## 20 Analysis of Current Assets and Liabilities

2011/2012 £millions	Current Liabilities	2012/2013 £millions
1.0	Owed to Administrating Authority	1.3
0.0	Short Term Cash flow loan	1.5
1.3	Creditors - Suppliers	0.7
0.3	Creditors - Early Retirement	0.1
2.6		3.6

## 21 Financial Instruments

The following tables present the funds closing net assets by category of financial instrument.

Financial Instruments 2012/2013	Fair Value Through Profit and Loss £ millions	Loans and Receivables £ millions	Financial Liabilities (current) £ millions	Total £ millions
Fixed interest securities Stocks and shares Managed funds Cash and deposits Other Investments Debtors Cash balances Creditors	6.9 420.0 943.8 0.0 0.0 0.0 0.0 0.0	0.0 0.0 6.4 2.3 5.0 -0.1 0.0	0.0 0.0 0.0 -1.5 0.0 0.0 -3.6	6.9 420.0 943.8 6.4 0.8 5.0 -0.1 -3.6
Net assets at the end of the year	1,370.7	13.6	-5.1	1,379.2

Financial Instruments 2011/2012	Fair Value Through Profit and Loss £ millions	Loans and Receivables £ millions	Financial Liabilities (current) £ millions	Total £ millions
<b>-</b>				
Fixed interest securities	6.2	0.0	0.0	6.2
Stocks and shares	343.7	0.0	0.0	343.7
Managed funds	848.1	0.0	0.0	848.1
Cash and deposits	0.0	5.8	0.0	5.8
Other Investments	0.0	2.5	-1.0	1.5
Debtors	0.0	5.6	0.0	5.6
Cash balances	0.0	3.4	0.0	3.4
Creditors	0.0	0.0	-2.6	-2.6
Net assets at the end of the year	1,198.0	17.3	-3.6	1,211.7

The following table the net gains on the different categories of instruments above, (shown in the fund accounts as realised and unrealised profit).

2011/2012 £millions		2012/2013 £millions
-31.3 0.1 0.0	Fair Value through profit and loss Loans and Receivables Financial Liabilites (current)	-164.6 0.0 0.0
-31.2		-164.6

The following tables categorise financial instruments according to the information used to determine their fair values:

Quoted market price - where fair values are derived from a price in an active market.

Using observable inputs - where valuation techniques have been used to arrive at a value in a market that it is not active.

With significance unobservable inputs – where there is no market data to use the values will rely on judgement and assumptions.

The carrying value of assets is the same as their fair value.

Valuation at 31 March 2013	Quoted market price £ millions	Using observable inputs £ millions	With significant unobservable inputs £ millions	Total £ millions
Financial assets at fair value Loans and Receivables Financial liabilties	1,176.6 5.7 -3.6	126.7 0.0 0.0	73.8 0.0 0.0	1,377.1 5.7 -3.6
Net assets at the end of the year	1,178.7	126.7	73.8	1,379.2

Valuation at 31 March 2012	Quoted market price £ millions	Using observable inputs £ millions	With significant unobservable inputs £ millions	Total £ millions
Financial assets at fair value Loans and Receivables Financial liabilties	1,017.1 10.5 -2.6	124.6 0.0 0.0	62.1 0.0 0.0	1,203.8 10.5 -2.6
Net assets at the end of the year	1,025.0	124.6	62.1	1,211.7

## Glossary

This section explains complicated terms that have been used in this document.

## Accruals

Cost of goods and services received in the year but not yet paid for.

## Actuarial gain (loss)

For assets, actuarial gains or losses happen when the actual return on investments in the pension fund is different from the expected return. For liabilities, actuarial gains and losses happen when the actual liability is different from the expected liability. For assumptions, actuarial gains or losses happen as a result of changes to the population or financial assumptions the actuary uses to work out the liability. Liabilities are valued in terms of 'today's money'.

## Acquisition costs

The cost of buying shares including brokers' commission and stamp duty.

## Admitted body

An admitted body is an organisation which can join (be admitted to) the Local Government Pension Scheme (LGPS) if the authority that manages it agrees. The organisation must be non-profit-making and will normally be receiving a grant from either central or local government.

## Agency

Where one authority (the main authority) pays another authority (the agent) to do work for them.

## Amortisation

The drop in value of intangible assets as they become out of date.

## Asset

An item which is intended to be used for several years such as a building or a vehicle.

## Benefits we have awarded for added years

When a member of staff retires early because they are made redundant, we can give added years of scheme membership. We meet the costs of giving these added years, usually from the savings that will be made.

## **Billing authority**

The local authority which collects the Council Tax. In Warwickshire, the district or borough council is the billing authority.

## Budget

A statement of our spending plans for a financial year, which starts on 1 April and ends on 31 March.

#### Business rates (National Non-Domestic Rates - NNDR)

Businesses pay these rates instead of Council Tax. Each year, the Government sets the rate in the pound and business rates are collected by the billing authority. Business rates are pooled nationally and a share is given back to local authorities based on the number of people living in the area. The amount charged is based on multiplying the rateable value of each business property by the national rate in the pound.

## **Capital fund**

Money made available in an earlier year to meet the cost of spending on assets.

#### **Capital Adjustment Account**

This account includes the value of capital charges to the Comprehensive Income and Expenditure Statement that do not directly affect the level of Council Tax.

#### **Capital creditors**

People or organisations we owe money to for capital spending which has not been paid for by the end of the financial year.

#### **Capital debtors**

People who owe us money for capital spending that is not paid by the end of the financial year.

#### Capital instruments

Capital instruments are shares or debentures (a type of long-term loan) that are issued to raise finance.

#### **Capital programme**

Our plan of capital projects and future spending on buying land, buildings, vehicles and equipment.

#### **Capital receipts**

Income from selling assets that have a long-term value.

#### **Capital spending**

Spending on assets that have a lasting value, for example, land, buildings and large items of equipment such as computers or vehicles. These items are then capitalised.

#### Capitalised

Assets that are capitalised are added to the balance sheet.

#### Capital spending met from revenue

Paying for capital spending direct from revenue.

#### Cash-flow statement

Summarises cash paid to and received from other organisations and individuals for capital and revenue purposes.

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## **Central departments**

Departments which provide support (for example, legal advice) to departments which deal with the public.

## CIPFA

Chartered Institute of Public Finance and Accountancy.

## Commutation/commutating

This is where a member of the pension scheme gives up part or all of their pension in return for an immediate lump-sum payment. It is also called a cash option.

## **Competitive tendering**

When trading units from inside the council compete for our business with other organisations (the public sector). The Government can insist we do this (compulsory competitive tendering) or it can be something we choose to do (voluntary competitive tendering).

## **Contingent liability**

A possible liability which may arise when we know the outcome of outstanding claims made against us.

## Corporate and democratic core costs

Spending relating to the need to co-ordinate and account for the many services we provide to the public.

## **Council Tax**

A tax based on property. There are eight bands of property values. The amount you pay will depend on which band your property is in. You can get a reduction for empty properties or if you live on your own. In Warwickshire, the district or borough council issues Council Tax bills and collects the Council Tax.

## Creditors

People or organisations we owe money to for work, goods or services which have not been paid for by the end of the financial year.

## **Current assets**

Short-term assets which constantly change in value such as stocks, debtors and bank balances.

## **Current liabilities**

Short-term liabilities which are due to be paid in less than one year such as bank overdrafts and money owed to suppliers.

## Current service cost

Officers employed during the year will have earned one more year of pensionable service. The current service cost is the increase in the value of the pension scheme's liabilities arising from the employee service during the period.

# Current spending

The yearly running costs of local authorities, not including specific grants and the cost of buying our assets.

## Custodian

An agent, bank, trust company or other organisation which holds and protects the pension fund or assets for us.

## **Curtailment costs**

Curtailment costs arise when many employees transfer out of the scheme at the same time, such as when an organisation transfers its members to another scheme.

## Debtors

People who owe us money that is not paid by the end of the financial year.

## Deferred charges (intangible assets)

Spending on assets that have a lasting value, for example, land and buildings, which we do not own.

## Depreciation

The drop in the value of assets, for example, through wear and tear, age and becoming out of date.

## Disclosure

Information we must show in the accounts under the CIPFA code of practice.

## Earmarked reserves

Money set aside for a specific purpose.

## Fair Value

The amount for which an asset could be exchanged or a liability settled, assuming that the transaction was negotiated between parties knowledgeable about the market in which they are dealing and willing to buy or sell at an appropriate price, with no other motive in their negotiations other than to secure a fair price.

## **General reserves**

Money set aside to be used in the future.

## **Government grants**

Payment by the Government towards the cost of local-authority services. These are either for particular purposes or services (specific grants) or to fund local services generally (revenue support grant).

## **Government Grants Deferred Account**

The amount of money given to us to spend on assets that had a lasting value, for example, land and buildings. This amount was reduced each year as the value of the asset reduces due to

wear and tear. Due to the introduction of International Financial Reporting Standards (IFRS), this account is no longer used.

## **Gross spending**

The cost of providing our services before allowing for government grants or other income.

## Index tracker

A range of investments that aims to provide the same return as that of a chosen market index, for example, the FTSE Index.

## International Financial Reporting Standard (IFRS)

Standards on the way we need to treat certain items in our accounts.

#### Liabilities

Money we will have to pay to people or organisations in the future.

#### Loss

The amount left over when expenses are higher than all income received.

#### Material related-party transactions

Two or more organisations are 'related parties' if, during the year, one of them has some form of control over the other. By 'material' we mean of 'significant value'.

#### Minimum revenue provision (MRP)

The amount we have to set aside to repay loans.

## Net asset value

The total value of an organisation's assets, less its liabilities and capital charges.

## Net book value

The value of an asset after depreciation.

#### Net interest cost

All members of the scheme are one year older. The net interest cost is the increase in the value of liabilities that arises because the liabilities are one year closer to being paid.

## Net spending

The cost of providing a service after allowing for specific grants and other income (not including Council Tax and money from the Government).

## Non-distributed costs

Past service pension costs, including settlements and curtailments, which are not to be included in total individual service costs.

## Notional

An accounting entry where there is no actual cash transfer.

## **Operating leases**

When we lease goods using this type of lease, ownership of the goods and any profits or losses remain with the company (the lessor) leasing the goods to us.

## Overheads

Spending on items not directly related to the supply of our services, for example, office cleaning costs.

## Past service costs

The past service cost is the extra liability that arises when we grant extra retirement benefits that did not exist before, such as when we agree early retirement or extra years of service.

## Pensions interest cost and expected return on assets

All members of the scheme are one year older. The pensions interest cost is the increase in the value of the liabilities that arise because those liabilities are one year closer to being paid. The return on assets is the value of the return expected to be achieved on the fund's investments in the long term.

## Pooled investment vehicle

This is a fund in which several investors hold units. The assets are not held directly by each investor but as part of a pool. Unit trusts are a type of pooled investment.

## Precept

The amount we (the precepting authority) ask the district and borough councils to collect every year for us to meet our spending.

## Provisions

Money set aside to meet specific service liabilities, and to meet spending.

## **Provision for credit liabilities**

Money set aside to repay debts or to cover spending which we have borrowed money for. This forms part of the Capital Financing Account.

## Public service agreement

An agreement made between a local authority and central government containing a set of agreed targets for improving services. If we meet the targets in our public service agreement, we will receive more funding from central government.

## PWLB

The Public Works Loan Board is a government agency which provides long-term loans to local authorities at favourable interest rates only slightly higher than those at which the Government itself can borrow.

## Recharges

Charges for services that we have provided.

## Reconciliation

A reconciliation explains how figures are worked out, and shows how they are used in different statements in our accounts.

#### Regeneration

Breathing new life into the local economy.

#### Reimbursements

Payments we receive for work we do for other public organisations, for example, the Government.

#### **Reserves and funds**

Savings we have built up from surpluses.

#### Restated

This is where we have changed figures that have been published in the past to show the correct ones.

#### Return on assets

The return on assets is the value of the return we expect to achieve on the fund's investments in the long term.

## **Revaluation Reserve**

This account contains the difference between the amount we paid for our assets and the amount that they are currently worth.

#### **Revenue spending**

Spending on the day-to-day running of services - mainly wages, running expenses of buildings and equipment, and debt charges. These costs are met from Council Tax, government grants, fees and charges.

## **Revenue Support Grant**

The main government grant to support local-authority services.

#### **Reversed out**

An item of income or expenditure is taken back out.

#### Scheduled bodies

A scheduled body is an organisation which either must join the Local Government Pension Scheme (LGPS) by law or, in the case of parish councils, has a legal right to do so.

#### Settlement costs

Settlement costs arise when we make a lump-sum payment to a scheme member in exchange for their rights to receive certain pension benefits.

## Soft Loans

Loans made at less than the market rate of interest.

## **Specific grants**

Payments from the Government to cover local-authority spending on a particular service or project (for example, schools' grants). Specific grants are usually a fixed percentage of the cost of a service or project.

## Stock and stores (Inventories)

Goods bought which have not been used.

## Surplus

The remainder after taking away all expenses from income.

## Trust fund

Money that does not belong to us but is managed by us for the owners of the money.

## Unrealised

A change in the market value which does not actually take place until the asset is sold.

## Underwriting

When shares are issued on the stock market, an investment manager can earn fees by agreeing to buy shares at a certain price if the demand for the shares is poor.

## **Unquoted securities**

A security that is not traded on the stock market, usually because it is unable to meet the listing conditions.

## Virtual bank

A fund for self-financing projects.

# **Annual Governance Statement**

# Year ended 31 March 2013



Working for Warwickshire

# Annual Governance Statement 2012/2013

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## Annual Governance Statement 2012/2013

## 1. What are we responsible for?

We are responsible for carrying out our business in line with the law and proper accounting standards, and for using public money economically, efficiently and effectively, and accounting for it properly. We also have a duty under the Local Government Act 1999 to continually review and improve the way we work, while at the same time offering value for money and an efficient and effective service.

To meet our responsibility, we have put in place proper governance arrangements for overseeing what we do. These arrangements are intended to make sure that we do the right things, in the right way, for the right people, in a timely, inclusive, open and accountable manner. These arrangements consist of all the systems, processes, culture and values which direct and control the way in which w e work and through which we account to, engage with and lead our communities.

We have approved and adopted a Code of Corporate Governance, which is consistent with the principles of the CIPFA/SOLACE Framework *Delivering Good Governance in Local Government.* You can obtain a copy of the Code from our website: <u>http://www.warwickshire.gov.uk/corporategovernance</u>

This statement explains how the Council has complied with the code and also meets the requirements of the Accounts and Audit (England) Regulations 2011.



## 2. The aim of the governance framework

The governance framework is basically the systems and processes, and the culture and values, by which we are controlled and how we account to, engage with and lead the community. The framework allows us to monitor how we are achieving our strategic aims and ambitions, and to consider whether they have helped us deliver appropriate services that demonstrate value for money.

The system of internal control is an important part of the framework and is designed to manage risk to a reasonable level. It cannot eliminate all risk of failing to achieve our policies, aims and objectives, so it can only offer reasonable assurance and not absolute assurance of effectiveness. The system of internal control is based on continuing processes designed to:

- identify and prioritise the risks that could prevent us from achieving our policies, aims and objectives;
- assess how likely it is that the identified risks will happen, and what will be the result if they did; and
- manage the risks efficiently, effectively and economically.

The framework underpins our Code and set out the commitments we have made about the way that we work. The governance framework has been in place at the Council for the year ended 31 March 2013 and up to the date of approval of the annual report and statement of accounts.

## 3. The Governance framework

Core Principle 1: Focusing on the purpose of the authority and on outcomes for the community and creating and implementing a vision for the local area

## Identifying and communicating the authority's vision of its purpose and intended outcomes for citizens and service users

Our current Vision, "Working in Partnership to put Customers First, Improve Services and Lead Communities" forms the centrepiece to our Strategic Delivery Framework and provides strategic direction to the Council. We have in place seven ambition areas, each linked to a set of aims which we seek to deliver through the Corporate Business Plan. The Vision is reviewed annually as part of our strategic planning process. <u>http://www.warwickshire.gov.uk/strategicdirection</u>

The Vision is informed by an extensive programme of consultation with the public and is based on the Quality of Life Report which identifies socio-economic drivers for Warwickshire. The report also focuses on both quantitative and qualitative outcome indicators which reflect objective measures such as unemployment and subjective measures such as fear of crime. The report is utilised to support decision making including the corporate business plan. The report has been published on our website: <a href="http://www.warwickshire.gov.uk/qualityoflife">http://www.warwickshire.gov.uk/qualityoflife</a>

The Vision, Aims and Ambitions and Intended Outcomes are communicated to citizens through a range of media including our website and, increasingly, social media: <u>http://www.warwickshire.gov.uk/businessplan</u>

## Reviewing the authority's vision and its implications for the authority's governance arrangements

We adopted a Corporate Governance Code of Practice in October 2004. This was revised in 2007/08 to reflect new CIPFA/SOLACE guidance. The Code identifies our commitment to corporate governance and supports our Vision and Aims and Ambitions. The Code underlines the critical role governance has in the delivery of objectives, stating that 'good governance is essential for the Authority to improve the quality of its services and has a significant impact on the public's level of trust in the services that the Authority delivers'. The Code can be found on our website: <a href="http://www.warwickshire.gov.uk/corporategovernance">http://www.warwickshire.gov.uk/corporategovernance</a>

## Translating the vision into objectives for the authority and its partnerships

The Strategic Delivery Framework "Achieving our Ambitions" pulls together the key elements of a number of different existing corporate plans and documents. Thereby acting as a key reference point in detailing our forward direction, priorities, and enabling us to monitor progress. <u>http://www.warwickshire.gov.uk/strategicdirection</u>

The framework is supported by the following documents:

- **The Corporate Business Plan** sets out the Council's aims. These are grouped around seven ambition areas which explain what we hope to achieve. <u>http://www.warwickshire.gov.uk/businessplan</u>
- **Framework for Transformation and Development** sets out the ways in which we will change and develop the way in which we work over the next 3-5 years. The framework brings together the strategy for Organisational Development which promotes, develops and sustains organisational success and a coherent plan which provides a route map to strengthening the organisation through its people and workforce planning.
- **Medium Term Financial Plan** outlines how we intend to use and raise the resources needed to deliver our services and priorities over the medium term. This includes a detailed three year savings plan. <u>http://www.warwickshire.gov.uk/financeplan</u>
- Quality of Life Report provides information and intelligence about Warwickshire and its people and helps provide the evidence base for the Strategic Delivery Framework, outlining how the quality of life in Warwickshire compares with elsewhere and how it changes over time. <u>http://www.warwickshire.gov.uk/qualityoflife</u>
- Corporate Risk Register sets out the risks that we have to manage to help us achieve our objectives.
- Corporate Asset Management Plan outlines our intentions for each of our non-school buildings and assets which we either occupy or own to ensure the efficient and effective use of all assets over the short, medium and long term.
# Measuring the quality of services for users, ensuring they are delivered in accordance with the authority's objectives and that they represent the best use of resources and value for money

Our approach to performance management is set out in the Performance Management Framework. Organisational health reports which integrate finance, performance and risk are presented to Cabinet on a quarterly basis. The Finance and Performance Working Group scrutinise, monitor and review these reports quarterly. The Working Group engages with Cabinet through the identification of key areas for improvement and by submitting recommendations aimed around improving the Council's service delivery and financial stability. Copies of performance reports are available on our website: <a href="http://www.warwickshire.gov.uk/performance-port">http://www.warwickshire.gov.uk/performance-port</a>

### Core Principle 2: Members and officers working together to achieve a common purpose with clearly defined functions and roles

Defining and documenting the roles and responsibilities of the executive, non-executive, scrutiny and officer functions, with clear delegation arrangements and protocols for effective communication in respect of the authority and partnership arrangements

Elected members are collectively responsible for the governance of the Council. Decision making and scrutiny of member decisions has been separated through the executive arrangements introduced by the Local Government Act 2000. Responsibilities for decision-making, the role of individual members, the Council, Cabinet, and committees are defined in the Constitution.

Background work on potential options for the Council's governance arrangements have been carried out in preparation for discussion by the new Council in May 2013. Any changes adopted by the new Council will be reflected in changes to the Constitution.

The roles and responsibilities of the Head of Paid Service, Monitoring Officer and Chief Finance Officer, delegation of statutory powers and executive functions, and Protocols on member / officer relations are defined and documented within our Constitution which can be found on our website: <a href="http://www.warwickshire.gov.uk/constitution">http://www.warwickshire.gov.uk/constitution</a>.

## Ensuring effective management of change and transformation

A systematic review of all Council services is currently underway. Our approach was endorsed by Cabinet in November 2011 and the "Transformation through Strategic Commissioning" programme commenced in January 2012. This is being carried out in four tranches over three years.

Overview and Scrutiny Committees are consulted on the scope of each review before they start. There are a number of gateway review points throughout the process:

- o Assessment Corporate Board consider the initial assessment of the service and agree recommended changes
- Options Appraisal Corporate Board agree the future operating model for the service and / or decommission elements of the service
- o Business Case Corporate Board and then Cabinet or Council consider and agree the full detail of the new model
- Implement Strategic Directors and Heads of Service confirm that the change to the new model or decommissioning is complete
- Review Corporate Board and Cabinet consider a benefits realisation report.

The Cabinet Portfolio Holder is engaged throughout the process and progress updates on the overall programme and service reviews taking place is reported to all Overview and Scrutiny Board meetings.

Ensuring the authority's financial management arrangements conform with the governance requirements of the *CIPFA Statement on the Role of the Chief Financial Officer in Local Government (2010)* and, where they do not, explain why and how they deliver the same impact

Arrangements are in place to ensure that we fully comply with the governance requirements of the CIPFA Statement on the Role of the Chief Financial Officer in Local Government (2010). They include the following:

- The Head of Finance is actively involved in the financial implications of all material business decisions, leads on promoting good financial management, is professionally qualified and suitably experienced and leads and directs a finance function fit for purpose.
- Although he is not a Strategic Director, he is entitled to attend at and offer advice to meetings of the Corporate Board and Cabinet/Corporate Board in relation to any item which he considers raises financial issues.
- Within the Financial Standing Orders of the Authority he has the responsibility to advise Strategic Directors as necessary on financial arrangements and has access to all documents concerned with finance.

Ensuring the authority's assurance arrangements conform with the governance arrangements of the *CIPFA Statement on the Role of Head of Internal Audit (2010)* and, where they do not, explain why and how they deliver the same impact

The Council has delegated responsibility for maintaining an adequate internal audit function to the Strategic Director for Resources. A programme of risk based audits is carried out by the Risk and Assurance Service. A summary of audit work is reported to the Audit and Standards Committee which has responsibility for oversight of probity and audit issues and meets four times a year.

Arrangements are in place to ensure that we fully comply with the governance requirements of the CIPFA Statement on the Role of the Head of Internal Audit (2010). They include the following:

• The Head of Internal Audit has regular meetings with the Strategic Director of Resources (Monitoring Officer), Head of Finance

(Section 151 Officer) and the Head of Law and Governance.

• The Head of Internal Audit will not take any part in any audit of risk management or insurance. The outcome of any audits will be reported direct to the Head of Law and Governance.

More information can be found on our website: <u>http://www.warwickshire.gov.uk/audit</u>

## Ensuring effective arrangements are in place for the discharge of the monitoring officer function

The Monitoring Officer has arrangements in place to ensure that all reports to member bodies are checked by qualified lawyers within the Authority and to ensure compliance with legislation, corporate policies and procedures. All decision making member bodies are supported by a legal advisor who attends meetings. In addition, the Monitoring Officer receives weekly briefings from the senior lawyers in the Authority highlighting if there are any:

- o cases or potential cases where questions arise as to the Council's power to take action
- cases or potential cases of breaches of law or internal regulations, especially standing orders, contract standing orders or financial regulations
- o proposals to act contrary to corporate policy or legal advice
- o new legislation, statutory instruments or government proposals affecting areas of work carried out by the Authority

The Monitoring Officer exercises responsibility for reviewing and investigating complaints about elected member conduct (which includes co-opted members).

Ensuring effective arrangements are in place for the discharge of the head of paid service function

The Chief Executive is designated as the Head of Paid Service and fulfils the responsibilities of the role. The functions of the Head of Paid Service and group structures that have been put in place are contained within the Constitution which can be found on our website: <a href="http://www.warwickshire.gov.uk/constitution">http://www.warwickshire.gov.uk/constitution</a>

Undertaking the core functions of an audit committee, as identified in CIPFA's Audit Committees: Practical Guidance for Local Authorities

The Audit and Standards Committee operates to an agreed terms of reference which defines its core functions, roles and responsibilities. The terms of reference is contained within the Constitution which can be found on our website: <u>http://www.warwickshire.gov.uk/constitution</u>

Incorporating good governance arrangements in respect of partnerships and other joint working as identified by the Audit Commission's report on the governance of partnerships, and reflecting these in the authority's overall governance arrangements

A partnership governance toolkit is in place for use when developing partnerships. Within the suite of documents is a tool which enables the assessment of a partnership's contribution to the Council's strategic objectives. A 'partnerships protocol' is available to staff which identifies the different types of partnership that can be established and aims to set out the arrangements needed to facilitate their smooth running and effectiveness. It also sets out the standards expected to ensure that the Council is protected in any partnership arrangement. The toolkit has been used most recently for developing the Code of Conduct for Partnership Working for the Health and Wellbeing Board.

Core Principle 3: Promoting values for the authority and demonstrating the values of good governance through upholding high standards of conduct and behaviour

Developing, communicating and embedding codes of conduct, defining the standards of behaviour for members and staff

Our Corporate Governance Code of Practice is supported by a programme of governance training for officers and a periodic corporate governance audit. The expectations for the behaviour of elected and co-opted members are published in the Member's Code of Conduct contained within the Constitution. This was revised and adopted by full Council in July 2012 to take into account changes arising from the Localism Act 2011. Standards of behaviour for staff are defined in the Officers Code of Conduct contained within the Constitution found on our website: <a href="http://www.warwickshire.gov.uk/constitution">http://www.warwickshire.gov.uk/constitution</a>. Codes of conduct are provided to all staff on joining the Authority and available through the corporate intranet.

## Ensuring effective counter-fraud and anti-corruption arrangements are developed and maintained

We have a good record in preventing and identifying fraud but cannot afford to be complacent. We have an Anti-Fraud and Bribery Policy and Strategy outlining our commitment to creating an anti-fraud culture and maintaining high ethical standards in its administration of public funds. This was reviewed during 2012 to incorporate changes in best practice and legislation, including the Bribery Act 2010. These documents were reviewed and approved by the Audit and Standards Committee and Cabinet in December 2012 and published on our website: <a href="http://www.warwickshire.gov.uk/antifraud">http://www.warwickshire.gov.uk/antifraud</a>

We participate in the National fraud Initiative and counter-fraud activities take place throughout the year including articles published on the intranet to raise fraud awareness.

## Ensuring compliance with relevant laws and regulations, internal policies and procedures, and that expenditure is lawful

Key roles in relation to ensuring compliance with policies, procedures, laws and regulations are performed by the Authority's Monitoring Officer and the Section 151 Officer.

A structured approach to financial and contract management is set out in Financial Standing Orders (FSOs) and Contract Standing Orders (CSOs). These provide guidance on managing our finances, ensuring compliance with legislation and value for money is considered in all purchasing activities. The current set of Contract Standing Orders was agreed by full Council on 21st March 2013 and became effective 1 April 2013. FSOs and CSOs can be found on our website: <a href="http://www.warwickshire.gov.uk/constitution">http://www.warwickshire.gov.uk/constitution</a>. Audits of compliance with CSOs are undertaken periodically. The last audit was completed and reported to the Audit and Standards Committee in February 2012.

In addition, external audit and external inspection agencies such as Ofsted contribute to the review of the Authority's compliance with its policies, laws and regulations.

### Whistleblowing, and receiving and investigating complaints from the public

The Whistleblowing Policy outlines procedures for staff members wishing to raise a concern, the response they can expect from the Authority and the officers responsible for maintaining and operating the code (which is essentially all managers). The Strategic Director (Resources Group) has overall responsibility for the maintenance and operation of this policy. A confidential register of concerns raised and the subsequent outcome of investigations is held by the Resources Group. Details of whistleblowing arrangements have been published on our website: <a href="http://www.warwickshire.gov.uk/whistleblowingreporting">http://www.warwickshire.gov.uk/whistleblowingreporting</a>

Complaints from members of the public are addressed according to the 'Corporate Complaints Procedure' ('making sure positive or negative customer feedback is valued and used to improve services') and managed corporately by the Customer Services business unit. Extensive guidance is available to staff through our intranet site, to the public on our website and through written publications: <a href="http://www.warwickshire.gov.uk/complaints">http://www.warwickshire.gov.uk/complaints</a>

Core Principle 4: Taking informed and transparent decisions which are subject to effective scrutiny and managing risk

Reviewing the effectiveness of the decision making framework, including delegation arrangements, decision making in partnerships and robustness of data quality

The Constitution sets out how the Council operates, how decisions are made and the procedures followed to ensure that these are efficient, transparent and accountable to local people. Responsibilities for decision-making, the role of individual members, the Council, the

Executive, Committees and the process for determining the Authority's Key Decisions are defined in the Constitution. Delegations are detailed so that the functions of full Council, Cabinet, Cabinet members, Committees and Officers are specified. The Council is reviewing all main policies and procedures through a review of Corporate Frameworks; a timetable has been developed for this task which will be completed during 2013/14.

We have a forward plan which provides information about all of the decisions that the Council has scheduled. Formal agendas, reports and minutes for all committee meetings are published on our website. Where a report is considered in private, the reason for that is set out in the description of the decision: <u>https://democratic.warwickshire.gov.uk/cmis5/</u>

The Overview and Scrutiny Committees acts as a critical friend and holds Cabinet to account for its decisions to ensure that they have been made in the best interests of the community. The terms of reference for all O&S Committees are defined in the Constitution: <a href="http://www.warwickshire.gov.uk/scrutiny">http://www.warwickshire.gov.uk/scrutiny</a>

In compliance with the Freedom of Information Act 2000 procedures for requesting access to information are in place. Our Publication Scheme Guide is also available on our website: <u>http://www.warwickshire.gov.uk/foi</u>

#### Reviewing the effectiveness of the framework for identifying and managing risks and demonstrating clear accountability

Risk management is an integral part of good management and corporate governance and is therefore at the heart of what we do. It is essential to our ability to deliver public services and as a custodian of public funds. Our approach to managing risk is explained in the Risk Management Strategy which has been approved by Cabinet and is available on our website: http://www.warwickshire.gov.uk/riskmanagementstrategy

## Core Principle 5: Developing the capacity and capability of members and officers to be effective

# Identifying the development needs of members and senior officers in relation to their strategic roles, supported by appropriate training

The development and training of elected members is managed by the Law & Governance Business Unit. At the beginning of their term of office, each elected member undergoes an induction programme which includes corporate governance training. A member development programme is agreed each year to ensure core development needs of members aligned to their respective roles are met and to take account of new and emerging issues. Democratic Services maintain a database of the training received by and planned for members.

Our approach to workforce planning both at a Corporate and a Business Unit level ensures that we can identify and address the necessary workforce implications of our transformation activity and that we can anticipate and tackle current and future workforce challenges. Business Units develop robust workforce plans and identify learning and development priorities alongside the development of their business plans. This ensures that Warwickshire has a fit for purpose workforce and staff resources are deployed most effectively in the delivery of the aims and ambitions as set out in the Corporate Business Plan. Business unit workforce plans are co-ordinated to ensure consistency, and are consolidated to form the Corporate Workforce Plan.

The Corporate Learning and Organisational Development team offers a range of services to address the learning and development needs of all employees across the organisation, also offering specialist advice and guidance to individuals, teams and Groups. The team works closely with HR Business Partners as part of the Business and Workforce planning process to develop Learning and Development plans that reflect and support current organisational priorities.

The Managing for Warwickshire Framework provides all staff with a guide, which details the knowledge, skills, and qualities we need from our Managers. This ensures that all managers and staff aspiring to be managers in the future are clear what is expected of them. It also clarifies to all staff the knowledge, skills and qualities expected from their manager. As part of this framework, new elements have been introduced to ensure managers are being supported effectively. A self-assessment tool has been developed which all managers across the organisation use when reviewing performance and agreeing development needs as part of their appraisals and 1:1 sessions.

The Chief Executive conducts appraisals of each of the three Strategic Directors and the County Fire Officer and they in turn appraise their respective Heads of Service. The Chief Executive is appraised by the Leader. The corporate staff appraisal process applies to all staff across the organisation and is used as a tool to identify individual objectives and development needs.

Core Principle 6: Engaging with local people and other stakeholders to ensure robust public accountability

Establishing clear channels of communication with all sections of the community and other stakeholders, ensuring accountability and encouraging open consultation

The Corporate Marketing and Communications Strategy (approved by Corporate Board during 2012) sets the minimum standard for managing communications with key stakeholders and encourages greater links with the Consultation and Engagement Strategy. The Consultation and Engagement Strategy provides the framework for planning and conducting consultation activities. As part of our approach to consultation the Ask Warwickshire website was launched in January 2013. This enables us to engage with a greater number of citizens on a wide range of consultation topics and to provide results of completed consultation activities: <a href="http://askwarks.wordpress.com/">http://askwarks.wordpress.com/</a>

The Petitions Scheme enables citizens to raise and formally present petitions to members and committees. This also provides for debates where petitions have a sufficient number of signatories. Petitions can be submitted by post or online: <a href="http://www.warwickshire.gov.uk/petitions">http://www.warwickshire.gov.uk/petitions</a>

Our Locality Working Strategy outlines the objectives and working arrangements for engaging with the community alongside our partners and improving working with locality groups. This can be found on our website. <u>http://www.warwickshire.gov.uk/localityworkingstrategy</u>

We are responsible for the operation of a network of thirty Community Forums across the county, each of which meets on a minimum of four occasions per year. These are run in partnership with the District/Borough Councils, Warwickshire Police, and Health Service and provide the opportunity for the public to engage with Councillors and public service providers about their concerns and priorities. Governance arrangements will be kept under review. Agendas and minutes of community forum meetings are available on our website: <a href="http://www.warwickshire.gov.uk/communityforums">http://www.warwickshire.gov.uk/communityforums</a>

Equality and Diversity is an integral part of consultation. Equality Impact Assessments are used as a tool to identify the potential impact of strategies, policies, services and functions on customers and staff. It is an evidence based assessment tool, to ensure and evidence that services do not unlawfully discriminate. This is supported by equality guidance for public consultation and engagement activity which is available to staff online: <a href="http://www.warwickshire.gov.uk/staffequalityanddiversity">http://www.warwickshire.gov.uk/staffequalityanddiversity</a>

One of the biggest changes to the way that we organise and deliver social care services in Warwickshire is increasing the level of involvement of customers both in the commissioning of new services across the county and also reviewing our existing services to ensure they are meeting the needs of all our customers. The Transformation Assembly contributes to this by involving customers and carers in shaping future adult social care services. Highlight reports are produced which report on the contribution made by assembly members to projects and differences made as a result of their input. Information about the Transformation Assembly and highlight reports can be found on our website: <a href="http://www.warwickshire.gov.uk/transformationassembly">http://www.warwickshire.gov.uk/transformationassembly</a>

## Enhancing the accountability for service delivery and effectiveness of other public service providers

We are members of a number of sub-regional partnerships and groups. These have member and / or officer representation. Each partnership has its own governance arrangements in place. <u>http://www.warwickshire.gov.uk/partnerships</u>

The Police Reform and Social Responsibility Act 2011 established the arrangements for Police and Crime Commissioners (PCCs) and for Police and Crime Panels. The Police and Crime Panel is a joint committee of the County Council and the five district and borough councils. The Panel's role is to review or scrutinise the decisions and actions of the PCC but in a way that supports the effective exercise of the functions of the PCC. The Panel first sat in December 2012 when the terms of reference were agreed. http://www.warwickshire.gov.uk/policeandcrimepanel Governance arrangements are in place for scrutinising health services. The Health and Wellbeing Board is an executive function that has statutory responsibility for developing joint health and wellbeing strategies. The Board reports to Cabinet and Council every 6 months and is subject to independent scrutiny by the Adult Social Care & Health Overview & Scrutiny Committee. http://healthwarwickshire.wordpress.com/

## 4. Review of effectiveness

We have responsibility for conducting, at least annually, a review of the effectiveness of our governance framework including the system of internal control. The review of effectiveness is informed by the work of the executive managers within the authority who have responsibility for the development and maintenance of the governance environment, the Head of Internal Audit's annual report, and also by comments made by external auditors and other review agencies and inspectorates.

The review of effectiveness was co-ordinated by an evaluation panel consisting of representatives from each group, the Head of Internal Audit and chaired by the Head of Law and Governance. In carrying out their review, the evaluation panel:

- considered the approach of the Authority to establishing its principal statutory obligations and organisational objectives;
- considered the approach of the Authority to identifying principal risks to the achievement of those obligations and objectives;
- identified the key control frameworks that the Authority has in place to manage its principal risks;
- obtained assurance from managers on the operation of key control frameworks and on the results of relevant external or internal inspection; and
- evaluated the assurances provided and identified gaps.

The evaluation panel scrutinised a series of assurance statements prepared by executive managers. These statements describe and provide evidence of the control frameworks and, where appropriate, referred to the results of reviews carried out by external agencies during the year including the external audit of the accounts. The work of the evaluation panel was scrutinised by the Monitoring Officer and the Section 151 Officer before being submitted to the Audit and Standards Committee for further scrutiny and reported to Cabinet and Council.

The Authority's governance arrangements have also been reviewed throughout 2012/13 in a number of ways including:

• a review of democratic and corporate decision making undertaken by the Centre for Public Scrutiny and reported to full Council and the Overview and Scrutiny Board in May 2012;

- a review of key corporate policies and strategies contained within the Corporate Framework commenced in 2012 and is ongoing;
- a fundamental review of Contract Standing Orders;
- scrutiny reviews; and
- risk based reviews by internal audit.

The results of the Internal Audit work were reported to the Audit and Standards Committee throughout the year and the individual reviews feed into the overall Internal Audit Annual Report. This report concludes that the Authority's control environment provides moderate assurance that the significant risks facing the Authority are addressed. The internal audit findings were duly considered in the preparation of this statement by the evaluation team and the Audit and Standards Committee.

# 5. Governance issues

We have been advised on the implications of the result of the review of effectiveness of the governance framework by Cabinet and the Audit and Standards Committee. The arrangements continue to be regarded as fit for purpose in accordance with the governance framework.

We have not experienced any significant governance failures during the last year. However the following have been identified as major challenges for the Authority going forward, each carrying significant risks for the County Council. Successes have been achieved/progress made in a number of key areas, for example, Public Health is no longer included in 2012/13 governance issues following the successful completion of a complex transfer of the Public Health Service to the Council. The governance challenges recorded in this statement that have been carried over from 2011/12 reflect the fact that the organisation has now moved on and is recognising new and emerging challenges in the service areas concerned. Some of these challenges are already reflected in the organisation's Strategic Risk Register and accompanying actions, and as we move forward, all our governance challenges and our strategic risk register will become completely aligned. The Risk Register already highlights the significant actions taken and successes achieved in addressing the challenges of the past 12 months. A prime purpose of the governance framework is to minimise the occurrence of strategic risks and to ensure that any such risks arising are highlighted so that appropriate mitigating action can be taken. We are satisfied that the challenges identified, some of which are carried over from 2011/2012, are **addressed by the detailed action plans included** in service business plans across the Council and that the actions identified in those plans will address the issues highlighted in our review of effectiveness.

## Governance Challenge for 2013/14 and beyond

**Responding to the impact of Government policies** 

The outlook for Local Government is a very demanding one with a number of central government policies combined with the national economic situation presenting significant challenges to us. The main challenges will be around the announcement of the next spending round in June (which will tell us the 2015-16 public sector funding settlement) and in the next spending review (which will indicate the medium term financial settlement for local government after the national elections in 2015).

The Chancellor's recent Statement reiterated that the period of austerity for public services will continue for some years. In this continuing climate for public finances we are looking at further significant savings in order to balance the budget over the medium term and to secure growth. These financial pressures mean that the organisation faces a significant challenge to meet its aims and objectives. 2013/14 is the final year of the existing Medium Term Financial Plan and Corporate Business Plan and Corporate Board are currently considering approaches to develop a new organisational plan covering the period to 2018.

On 21<sup>st</sup> November 2012, Corporate Board considered and agreed an approach and the timescales for developing Warwickshire County Council's Organisational Plan to cover the period 2014-2018. The aim is to have a comprehensive set of proposals and options for the new administration to consider over summer 2013 which will result in a policy led single plan for the Council.

In addition the Transformation through Strategic Commissioning programme continues. These reviews will consider options to meet the future financial challenges and priorities of the organisation. The outcome of this work is that we will be a leaner, more streamlined organisation focussing on commissioning rather than providing services.

The major focus for us in the coming year is to continue to:

- address the challenges we face in moving to a commissioning role;
- ensure that we are clear about what our priorities are, what needs we are trying to meet and that managers have the necessary skills to meet those needs;
- ensure we have clear and accurate data to support workforce planning and performance management;
- face the challenge of matching rising customer expectations with reduced resources;
- ensure that there is effective communication of change to all stakeholders and staff; and
- manage our budgets in a clear and prudent manner.

Good governance, sound project management and standards of control need to be appropriate for the future shape and development of the organisation and strictly upheld during the transformation process to ensure that risks are managed and we achieve the right outcomes. It is critical to manage the pace of change and understand the impact of that change.

## **Adult Social Care**

Adult social care continues to represent the most significant change agenda faced by the Council with a backdrop nationally about its future funding. The service faces significant cost, quality, and demographic pressures whilst at the same time moving from being a provider to a commissioner of services. A high proportion of adult services are already commissioned or are in the process of commissioning. Changes to the service require different skills and experience in market and contract management alongside management of the budget impact. In particular the move to a commissioning model across many adult services will require constant monitoring and market development to ensure that the appropriate services are available and that they support all our customers in Warwickshire. The Authority will continue to monitor progress through regular reporting to Cabinet and the Adult Social Care and Health Overview & Scrutiny Committee.

#### Keeping information safe

Information security is a key issue for all public sector organisations in the light of well publicised data losses affecting many public bodies. A robust process for investigating data losses is in place and the Authority continues to ensure that the data of its staff, customers and business activities is stored securely, legally and in accordance with Council policy. The Authority places emphasis on the need to focus on improving awareness and practices in relation to information security.

#### Safeguarding children and vulnerable adults

In light of high profile safeguarding cases at a national level, we cannot be complacent about protecting children and vulnerable adults from harm and providing appropriate services for children in need. The most recent Ofsted Inspection of Safeguarding and Looked After Children was completed in November 2011. The Inspectors made a finding of "good" in relation to safeguarding and looked after children and a finding of "good" in relation to our capacity for improvement. However, responding to ever increasing levels of referrals against the backdrop of financial austerity will require careful judgements to be made both in terms of managing our exposure to risk and the associated increase in costs. An internal audit of safeguarding was completed during 2012 and an action plan has been agreed to specifically ensure that training for all relevant staff within Adult Social Care & Support is robust. Implementation of the agreed action plan will be carefully monitored.

#### Coventry and Warwickshire Local Enterprise Partnership (CWLEP) and City Deal

CWLEP is a partnership and strategic body that plays a central role in determining local economic priorities and undertaking activities to drive economic growth and the creation of local jobs. The purpose of the partnership is to create a successful, thriving economy within Coventry and Warwickshire. The Government are supporting LEPs by increasingly providing funding and decision making to LEPs allowing them to decide and prioritise decision making to deliver their economic strategies. This includes the Regional Growth Fund, Growing Places Fund, City Deal and local major transport schemes.

Over the next year CWLEP is undertaking a number of major pieces of work in which we will have a stake. These include:

- establishing a Local Transport Board (LTB) that will identify and agree local major transport schemes;
- developing a detailed business plan submission for City Deal;
- developing a Growth Plan for Coventry & Warwickshire, and
- strategically aligning funding streams for the Regional Growth Fund, Growing Places Fund and LEP Core Funding to establish a 'single growth' fund.

We are working with our partners to:

- develop an assurance framework for the LTB and embed governance arrangements for the board;
- contribute to developing the prioritised list of transport schemes for 2015-2019;
- help put together a combined Coventry and Warwickshire business plan submission for City Deal;
- develop a Growth Plan for Coventry & Warwickshire;
- review governance arrangements to enable most effective access to, and utilisation of, the Single Local Growth Fund; and
- identify further opportunities to bid for funding to help deliver the key objectives and economic strategies of the partnership.

Significant efforts will be invested by the Council over the next year alongside our partners to take this work forward. However we recognise that there are a number of partnership risks which need to be managed. Close attention will be paid to ensure that our financial and strategic interests and obligations are protected, any potential conflicts of interest are addressed, governance arrangements are fair and robust, and decisions made by CWLEP reflect the best interests of Warwickshire residents and businesses.

#### Warwickshire Fire and Rescue

Although criminal proceedings relating to the Atherstone on Stour fire in 2007 are now complete there still remain some issues to address.

We also face the difficult task of managing the continuing provision of fire and rescue services, whilst delivering a challenging modernisation plan within significant financial constraints. Following the announcement in November 2012 of the retirement of Warwickshire's Chief Fire Officer an interim Chief Fire Officer has been recruited with the specific remit to explore other possible collaboration arrangements with neighbouring brigades. There remain clear advantages to be gained by Warwickshire from collaborative working in areas such as joint fire control in order to achieve increasing levels of resilience and efficiency in a challenging public sector environment.

#### **Business Continuity**

WCC has a statutory duty under the Civil Contingencies Act 2004 to have business continuity plans which ensure that critical services can continue in the event of an emergency or disruption and to fully recover all services as soon as possible. With the exception of some topical issues, e.g. swine flu and industrial action, the business continuity framework and corporate business continuity plan has not been fundamentally reviewed. An action plan has been agreed by Corporate Board to ensure that we have robust business continuity arrangements in place by the end of 2013/14.

#### The Council's Changing Relationship with Schools

The Government's change agenda for schools has brought about a significantly different education landscape in Warwickshire, with 34 schools now having left the Authority's control having been granted academy status. The local authority is continuing to review its changing relationship with schools and to reinforce its continuing responsibilities for school improvement, its priority being to continue to promote the welfare of all children in education in Warwickshire and to work in partnership with all schools, regardless of status, in order to ensure high levels of academic achievement.

The shift towards academy schools is now being overtaken by a preference, particularly by primary schools, to explore the possibilities offered by sharing resources as the result of clustering and federating arrangements. This development highlights the need for the Council's services to schools to respond positively to this new and emerging market, and a comprehensive review of the viability of those services is being undertaken. The increasing autonomy of schools and changes to the Ofsted Inspection framework, alongside a reduction in the capacity of the Learning and Improvement team, will continue to present challenges for the local authority over the coming

year. Robust management controls are required to manage the risks associated with these various significant developments in the education agenda and the authority's role as champion of the child. The local authority will therefore be investing time and resources in the building of proactive and close working relationships with all schools and school governing bodies across the county.

#### **Governance arrangements**

Following a change in political control following the elections in May 2013 the Council will need to agree revised governance arrangements and consequential changes to the Constitution which will ensure clear transparent and robust decision making.

## 6. Certification

We propose over the coming year to take steps to address each of the above matters to further enhance our governance arrangements. We are satisfied that the issues we have identified are addressed by the detailed action plans included in each of the service business plans across the Council, and that the actions identified will address the need for improvements that were highlighted in our review of effectiveness. These actions are monitored on a quarterly basis and reported to members and Corporate Board. A review of progress in addressing the challenges identified will be undertaken by the Audit and Standards Committee at their November meeting and that we will monitor their implementation and operation as part of our next annual review.

Jim Graham Chief Executive

Cllr Izzi Seccombe Leader

Date: 26 September 2013

Signed:

26 September 2013